

# **Community Planning & Permitting**

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# BOULDER COUNTY PLANNING COMMISSION AGENDA ITEM #2

July 20, 2022

Hearing to be Held Virtually Due to COVID-19

# PUBLIC HEARING with PUBLIC TESTIMONY

STAFF: Hannah L. Hippely, AICP, Andrea Vaughn, Ethan Abner

# <u>Docket DC-22-0003: Article 19 Marshall Fire Accessory Dwelling- Land Use Code Text Amendments</u>

Text amendments to Article 19-500 and related sections of Article 4-516 of the Boulder County Land Use Code, which will establish regulations for the construction of Accessory Dwellings as part of rebuilding after the 2021 Marshall Fire.

Action Requested by <u>Planning Commission:</u> Recommendation of Approval to BOCC

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## **SUMMARY**

On December 30, 2022, Boulder County declared a local disaster in response to the Marshall Fire ("Fire"), which caused severe damage to properties and destroyed 157 residences in unincorporated Boulder County. During community outreach and engagement regarding rebuilding immediately after the Marshall Fire, community members expressed a desire to see Accessory Dwellings become more easily and widely permitted within the Fire-impacted area. Article 19 was amended—through the inclusion of 19-500—to provide a tailored response to the Fire and support rebuilding and recovery however Accessory Dwellings were

not addressed at that time. This text amendment broadens the allowances for Accessory Dwellings to include a Disaster Recovery Unit (Article 4-516) and modifies 19-500 to allow the Disaster Recovery Unit Accessory Dwelling through an expedited process. Under the current Boulder County Land Use Code (the Code) Article 4-516, an Accessory Dwelling may only be constructed if it is a Family Care Unit, Agricultural Worker Unit, or Historical Unit and it is approved through Limited Impact Special Use Review (LU).

# PROJECT GOALS

On May 3, 2022, the Board of County Commissioners authorized Community Planning & Permitting to consider the expansion of Accessory Dwellings in two phases: the first phase is focused on the Marshall Fire area. The second phase is intended to be a more comprehensive text amendment, which will consider expanding the allowance of Accessory Dwellings county-wide.

The purpose for the expedited timeline for Phase I is to recognize the needs of Fire survivors who are currently in the rebuilding process and need to make immediate housing, design and financing decisions. The proposed text amendment would allow those most impacted by the Marshall Fire an allowance for an Accessory Dwelling as they rebuild their homes and if those units meet the parameters defined in the amendment they may be constructed without Limited Impact Special Use Review. The proposed text amendment defines Accessory Dwellings and outlines parameters that limit the size of the unit, includes the unit in Residential Floor Area calculations, prohibits certain uses (i.e., short-term rentals), requires use of the same access point and an additional on-site parking space, requires the Principal and Accessory Dwelling to remain in common ownership, establishes a timeline for completion of the unit, and requires property owners to demonstrate adequate access to water and sanitary sewer facilities for the additional unit. Additionally, the text amendment defines different types of Accessory Dwellings—Detached, Attached to an Accessory Structure, and Attached to the Principal Structure, Conversion of Existing Floor Area —and their permitting processes (i.e., site plan review waiver).

The proposed text amendment is designed to support rebuilding for those most impacted by the Marshall Fire and to provide predictability in outcomes while still implementing the County's Comprehensive Plan and essential land use principles intended to direct more intensive development in or adjacent to cities; retain the unique, scenic and rural character of the County; and help make Boulder County a more inclusive community by supporting the housing needs of individuals by providing a diversity of housing types. Staff finds all these goals can be achieved with the regulations as proposed.

The Board of County Commissioners hearing on the proposed text amendment is anticipated to be held on August 4, 2022 at 12:30 p.m.

## DISCUSSION

The proposed Code amendment modifies Article 4-516, the definition of Accessory Dwelling and Article 19-500 section F "Allowances and Requirements for Eligible Structures and Floor Area" by adding a new subsection 2. The components of the text amendment are discussed below:

# Article 4-516 Accessory Dwelling:

Currently, there are three types of Accessory Dwellings allowed in the Code (Family Care Unit, Agricultural Worker Unit, or Historical Unit) the text amendment proposed add the Disaster Recovery Unit as a fourth.

# Section 19-500.F.2, Disaster Recovery Unit:

Subsection a establishes that "a single Accessory Dwelling may be constructed as part of the post Fire redevelopment of the property when the principal Single Family Dwelling was destroyed by the Fire". Allowing one Accessory Dwelling balances the various Housing goals in the Comprehensive Plan with the long standing vision that directs additional development to municipalities.

Since the intent of the Phase I component is to quickly respond to the needs of individuals who lost their home in the Fire and need to plan for housing in the near term, the allowance for an Accessory Dwelling is proposed to be available to those whose principal residence was destroyed by the Fire. Rebuilding Coordinators have been assigned for each of these property owners and those staff members will be able to incorporate the additional task of reviewing the Accessory Dwelling into the work they are already doing with property owners. Phase II of the project is anticipated to closely follow Phase I and will evaluate and consider expansion of the allowance for an Accessory Dwelling to others in the county.

The Phase I text amendment has been processed in a timely manner, with public engagement primarily focused on input from Marshall Fire survivors. Phase II will include more extensive public engagement with the entire unincorporated Boulder County community as well in depth analysis of the potential impacts of reshaping polices related to Accessory Dwellings. As part of Phase II, staff will also conduct a more detailed land use analysis to determine the locations where Accessory Dwellings may be appropriate. Limiting the scope of applicability of Phase I limits the potential for Accessory Dwellings constructed under this provision to conflict with the outcome of Phase II. However, Staff has heard from members of the public that they believe the applicability of the Accessory Dwelling amendment should be expanded further than what is proposed.

Subsection b details the requirements (i-x) for an Accessory Dwelling.

i. The Accessory Dwelling is limited to 700 sq. ft.

As currently drafted, the regulations establish a clear and simple approach to addressing the size of an Accessory Dwelling. Multifamily Dwellings are not permitted in the relevant zone districts and limiting the Accessory Dwelling size will ensure the text Amendment is not contrary to the intent and purpose of this Code.

The size of the Accessory Dwelling has generated the most public comment with many submitted comments expressing a desire for a larger allowance. The Zoom poll from the community meeting resulted in 45% of the respondents preferring a maximum size of less than 1000 sq. ft. and 50% of the respondents preferring a maximum size of 1000 sq. ft. The online survey results were similar with 41% of the respondents preferring a maximum size of less than 1000 sq. ft. and 54 % of the respondents preferring a maximum size of 1000 sq. ft. (6% indicated that they did not think Accessory Dwellings should be built in their neighborhood).

An alternative approach to the size parameter would be to relate the size of the Accessory Dwelling to the size of the Single Family Dwelling. Language drafted using this approach could state "An Accessory Dwelling shall not exceed 30 percent of the size of the Residential Floor Area of the principal Single Family Dwelling OR 1000 sq. ft., whichever is less".

ii. The Floor Area shall be considered Residential Floor Area and shall fit within the size allowance provided in F.1.a above.

The Code was amended in 2008 to establish the amount of Residential Floor Area presumed to be compatible in a neighborhood. This presumption allowed for an acceptable rate of increase in the development on property within Boulder County and was part of a strategy to implement the updates to the Sustainability Element of the Boulder County Comprehensive Plan. Including the Accessory Dwelling in the allowable amount of Residential Floor Area on a parcel upholds the intent and purpose of the Code and Comprehensive Plan and ensures that Accessory Dwellings will fit within the character of the neighborhood.

iii. Primary Dwelling Short-Term Rentals, Secondary Short-Term Rentals, and Vacation Rentals shall not be permitted on properties with an Accessory Dwelling.

Support for Accessory Dwellings in the Comprehensive Plan is found in the Housing Element as one way to provide additional housing for residents to address the lack of available affordable housing in the community. The Housing Element of the Comprehensive Plan supports addressing the lack of affordable housing in the community. Allowing Accessory Dwellings for residents furthers this goal by providing smaller housing, which are generally less expansive to rent for long term tenants. However, if they are converted to short term rental uses, they no longer serve the immediate housing needs of the community. Not allowing the principal Single Family Dwelling to be used as a short term rental helps ensure that properties where the intensity of the use is increased due to an additional Dwelling Unit are not further intensified by short term rental uses thus maintaining neighborhood character.

iv. The Accessory Dwelling shall use the same access point and driveway as the Principal Residence.

This requirement helps maintain the single family character of the property and neighborhood and does not allow the traffic impacts of the new Dwelling Unit to be pushed to other locations. Additionally, the development of new driveways can often have significant impacts on the land and environmental resources. Utilization of the same driveway minimizes this potential and reduces the need to review access points and driveways through a land use process.

v. Parking Requirements: One onsite parking space must be provided for the Accessory Dwelling.

For the currently proposed size of 700 square feet, staff recommended one parking space be required onsite. An additional Dwelling Unit in the rural areas of the County is likely to generate additional parking needs, and the impact of these additional needs

on neighborhoods will be reduced by requiring parking remain onsite. Should the size allowance increase through the public process, the number of parking spaces required may also need to increase.

vi. Adequate water service must be demonstrated at the time of building permit submittal. If the property receives water service from a public water source a letter from the Water District stating that they approve of two dwellings on the parcel must be provided. If the property is served by a well a letter from the Colorado Division of Water Resources that states that the existing well permit can accommodate a second dwelling unit must be provided.

An additional Dwelling Unit generates the need for additional water service to a property. Since the county is not a water service provider, the entity that does provide water or regulate the use of water must permit the development of an additional Dwelling Unit on a property. To Staff's knowledge, within the Marshall Fire area water service is provided by wells which are regulated by the State Division of Water Resources, the East Boulder County Water District and the City of Lafayette.

vii. Adequate sanitary sewer service must be demonstrated at the time of building permit submittal. If the property receives sanitary sewer service from a public source a letter from the Sanitation District stating that they approve of two dwellings on the parcel must be provided. If the property is served by an onsite waste water system, a septic permit for a system that can accommodate a second dwelling unit must be provided.

An additional Dwelling Unit generates the need for additional sanitary sewer service for a property. Since the county is not a sanitary sewer service provider, the entity that does provide sanitary sewer service or regulate septic systems (Boulder County Public Health) must allow the development of an additional Dwelling Unit on a property in compliance with its regulations.

viii. The Accessory Dwelling shall remain in common ownership with the property. Accessory Dwellings shall not result in the creation of additional building lots nor result in the change of the property to Condominium Ownership.

Accessory Dwellings are not intended to drive the creation of additional building lots in the County nor are the regulations drafted in a way that would support Condominium Ownership.

ix. In instances where the Accessory Dwelling is constructed prior to the principal Dwelling, a complete building permit application for the principal Dwelling must be submitted by March 29, 2027. After this date, the Accessory Dwelling will be considered the principal Dwelling and Use on the property. A one-time extension of up to one year may be granted by the Director if good cause is demonstrated.

This section clarifies that the Accessory Dwelling may be constructed prior to the Principal Single Family Dwelling, but that if the principal Dwelling Unit is not pursued within the timeframe of Article 19-500, the Dwelling Unit on the property at the time Article 19-500 sunsets would be considered the principal Dwelling Unit. A

dwelling unit cannot be considered accessory without a primary dwelling unit on the property. After March 29, 2027, the property would be subject to the standard requirements and allowances in the Code.

Section c. Special Provisions by Accessory Dwelling Building Type establishes requirements for the various types of Accessory Dwellings and outlines associated parameters and review processes. The proposed text amendment defines specific types of Accessory Dwellings: Detached, Attached to Accessory Structure, Attached to the Principal Structure and Conversion of Existing Floor Area. Various types have been developed to reflect the various ways in which an Accessory Dwelling is typically added to a property. Different types of units have different potential impacts and the additional provisions reflect this. Those types with the potential to have more impacts including specific limitation or requiring additional review. Detached and Attached to Accessory Structure types, which have the greater potential for additional impact are encouraged to cluster the structure with the development that preexisted the Fire, but the text proposed provides an option for people to pursue a different location through the Site Plan Review Waiver process. The Attached to the Principal Structure and Conversion of Existing Floor Area types have minimal additional requirements as these are unlikely to have new or different impacts than have already been addressed by Article 19-500.

# **TEXT AMENDMENT CRITERIA ANALYSIS**

Article 16-100.B contains criteria for amending the text of the Code. Staff finds that these criteria are met in the context of this Docket, as follows:

The existing text is in need of amendment: In order to expand the use of Accessory Dwellings in Boulder County the Code requires amendment. Article 19 was created to allow the County to respond to disasters and to facilitate rebuilding in a timely, safe, and responsible manner while also encouraging reasonable improvements in redevelopment consistent with current regulations and the Comprehensive Plan. The addition of 19-500 was instituted to provide an efficient rebuilding and recovery process, which included an allowance for temporary housing units. However, this allowance restricted owners to one permanent dwelling unit unless an Accessory Dwelling unit was approved through Limited Impact Special Review, in accordance with existing Accessory Dwelling regulations in Article 4-516.G, which restrict these dwellings to family care units, agricultural worker units, and historical units. Creating an allowance for Accessory Dwelling within Article 19-500 is necessary to implement the intent of the Phase I component of this text amendment which, as explained above, is to quickly respond to the needs of those planning for rebuilding their home.

The amendment is not contrary to the intent and purpose of this Code: The Boulder County Land Use Code is enacted to protect and promote the health, safety, and general welfare of present and future inhabitants of Boulder County. The proposed text amendment seeks to support rebuilding efforts while mitigating the land use impacts of Accessory Dwellings by establishing appropriate parameters. The proposed text amendment conforms to the intent of the Code as with the proposed parameters it does not significantly deviate from the current Code requirements and regulations.

The proposed draft language is moderate reflecting the expedited text amendment process, the intent to maintain a simple and streamlined review process for those rebuilding and the intent that the regulations adopted within Article 19 do not establish parameters that may not be acceptable in the context of the countywide amendment.

The amendment is in accordance with the Boulder County Comprehensive Plan: As proposed, the text amendment does not make changes to the Code that would alter the current Code's consistency with the goals and policies of the Comprehensive Plan (the "Plan"). The proposed modification supports the following specific elements of the Comprehensive Plan while remaining in accordance with the broader policy which directs additional development to urban areas:

- **HO 1.04** *Limited Increases in Density*. In circumscribed situations, the county may enable increased residential density that meets affordability needs, is integrated within or adjacent to existing developed areas, is capable of being served by adequate public facilities, is considerate of long-term cost impacts on public facilities, and has strong multimodal transportation connections or potential for such connections.
- **HO 1.06** *Innovation and Evolution of Housing Solutions*. The county allows for innovation and creativity in policies and regulations as demographic conditions, building typologies, and new housing strategies evolve over time.
- **HO 3.05** Accessory Dwelling Units. The county will consider accommodating more housing in defined areas and circumstances by providing opportunities for well-designed attached and detached accessory dwelling units with limited impacts on the county's natural resources and transportation infrastructure.
- **PH 5.01** Affordable Housing. Boulder County recognizes there is a connection between individuals having safe, affordable housing and their physical and mental health, and the county supports efforts to create, conserve and preserve affordable housing.

# **PUBLIC ENGAGEMENT**

The draft amendment text was posted on the Community Planning & Permitting Department's website and sent out to the Land Use Code update listserv on Thursday June 16, 2022. Additionally, the UBC group sent notice of the public comment period to their email list. Prior to drafting the regulations, staff met virtually (May 25, 2022) and in-person (May 26, 2022) with community members to discuss concepts related to Accessory Dwellings and solicit initial feedback. Polling at the community meeting regarding initial Accessory Dwelling concepts was conducted and responses are included as Exhibit C. An online survey was also available between May 25 and June 1 and those results are included as Exhibit D. The agency referral and public comment period was open from June 16 to June 28, with written public comments are attached as Exhibit E and agency referral responses are attached as Exhibit F.

# STAFF RECOMMENDATION

STAFF RECOMMENDS THAT THE PLANNING COMMISSION APPROVE AND RECOMMEND TO THE BOARD OF COUNTY COMMISSIONERS APPROVAL OF DOCKET DC-22-0003, LAND USE CODE TEXT AMENDMENTS RELATED TO ACCESSORY DWELLINGS, and certify the Docket for action to the Board of County Commissioners, which certification includes the approved text of the Docket, and the official record of the Docket before the Planning Commission including staff comments and materials, public testimony, and Planning Commission action/discussion.

DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 - Text amendments to the Boulder County Land Use Code to provide an allowance for an Accessory Dwelling to be built as part of Marshall Fire recovery and other changes to the Code necessary to integrate the text amendment.

# Article 4-516 Accessory Dwelling

- 1. Definition: A dwelling unit which is accessory to a permitted Principal Use and which is limited to the following, allowed purposes:
- d. Disaster Recovery Unit as permitted under Article 19.

# Article 19-500 MARSHALL FIRE 2021

On December 30, 2021 Boulder County and the communities of Louisville and Superior experienced a tragic disaster from high winds and wildfire. Boulder County declared a local disaster emergency pursuant to § 24-33.5-709, C.R.S., as amended, in response to the Marshall Fire (the "Fire"), which caused severe damage and loss of life and property in Boulder County.

The following code provisions provide for an efficient rebuilding and recovery process. These regulations provide flexibility by extending time frames for rebuilding following the Fire. The regulations also allow flexibility in structures' location, size, and height while considering potential impacts on neighbors and the environment. In addition, the requirements set forth in these code amendments reduce risk from future wildland and urban fires to help build a more resilient community.

The provisions in this Article pertain to structures destroyed or damaged by the Marshall Fire and wind event and any necessary land restoration efforts resulting from the Fire.

# A. Structure Deconstruction/Site Clean Up

- 1. A Deconstruction/Site Clean-Up Permit is required for each property where a structure(s) was destroyed by the fire. This permit is required to be closed out prior to issuance of a building permit for new construction, eligible structures, and temporary structures.
  - a. The deconstruction recycling requirements of the Boulder County Building Code, commonly known as "Boulder County BuildSmart," shall not apply to the Deconstruction/Site Clean-Up Permit.
  - A Deconstruction/Site Clean-Up Permit must be applied for by June 30, 2022 unless an extension is granted by the Director for good cause. Extensions shall not be longer than 30 days.
  - c. Deconstruction/Site Clean-Up Permits must be closed out by September 30, 2022 unless an extension is granted by the Director for good cause. Extensions shall not be longer than 30 days.
  - d. Site condition requirements include:
    - IF REBUILDING IMMEDIATELY: If a property owner intends to build on the property within 180 days of the Deconstruction/Site Clean-Up Permit final inspection date, a temporary construction fence shall be installed around the perimeter of the disturbed area and erosion and sediment control measures must be in place until construction begins.
      - If a complete building permit application for a new structure(s) has not been submitted within 180 days of the deconstruction/site clean-up final inspection and close-out date, the Not Rebuilding Immediately requirements below must be implemented.
        - A one-time extension of the 180-day timeframe allowing a property owner to maintain temporary construction fencing and erosion and sediment control measures (versus re-grading and stabilizing the site) following clean-

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up completion may be granted for good cause by the Director for up to 90 days.

- ii. IF NOT REBUILDING IMMEDIATELY: If a complete building permit application for a new structure(s) will not be submitted within 180 days of the deconstruction/close-out permit final inspection date, any excavated area(s) must be backfilled and the site returned to its natural grade, areas of disturbed soil must be seeded and stabilized, and erosion and sediment control must be in place until vegetation is at least 70% established.
- 2. Other requirements, including but not limited to permits related to hazardous material removal and water quality administered by the Colorado Department of Public Health and Environment, may be required.
- B. Temporary Structures on Fire-Affected Properties
  - Temporary structures require a building permit and shall comply with zoning setback requirements, unless the Director determines that existing site conditions make such location impractical or unnecessary.
  - 2. Temporary Housing Units
    - a. Temporary housing is intended to house those whose residence was destroyed by the Fire on a short-term basis while preparing for or rebuilding the new residence. Temporary housing units shall only be occupied by the property owner and the owner's family.
    - b. Only one temporary housing unit shall be permitted per property, unless the owner can demonstrate that an additional unit is necessary.
    - c. The final status (i.e. removal, decommissioning, etc.) of the structure used for temporary housing must be approved prior to the issuance of the building permit for the temporary housing unit and the structure must be removed or converted to the approved final condition upon final inspection of the permanent dwelling unit.
      - i. Structures that remain on site will count towards the total Residential Floor Area on the property.
      - ii. Only one permanent dwelling unit is allowed to remain on the property unless an accessory dwelling unit is approved. If the property was Nonconforming because of multiple permanent dwellings, it may be rebuilt to the same level of Nonconformity.
      - iii. Once a building permit to rebuild a permanent dwelling unit has been issued, the temporary housing unit may remain while a valid County building permit for work on the permanent dwelling unit is in effect. Within two weeks of County issuance of a certificate of occupancy for the permanent dwelling unit, the temporary housing unit must either be removed from the property along with the site of its location being fully restored, or must be converted to a legal, permanent accessory structure.
    - d. The use of a Recreational Vehicle (RV) or other temporary dwelling on a chassis with wheels is allowed provided:
      - i. Electrical service is provided and a building permit for Temporary Electrical service is issued:
      - ii. An on-site connection to the potable water supply is provided;

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- iii. A method for the safe disposal of effluent is approved of by Boulder County Public Health;
- iv. The use of an RV or other temporary dwelling on a chassis with wheels as a temporary housing unit shall be limited to two years from adoption of this amendment. This timeframe may be extended by the Director for up to 180 days if a building permit application for a permanent dwelling unit has been issued; and
- v. Recreational Vehicles or other temporary dwellings on a chassis with wheels must be safe for temporary occupancy. They must be licensed and operable, installed according to manufacturer's specifications and adhere to applicable County safety requirements such as being properly secured/tied down.

# 3. Temporary Accessory Structures

- a. A temporary accessory structure may be located on an affected property to assist with rebuilding on, or cleanup of, the property, provided a building permit is issued for the structure if required.
- b. Temporary accessory structures may not exceed 500 sq. ft.
- c. Temporary accessory structures are allowed for up to 5 years from the adoption of this Code or must otherwise be permitted as a permanent structure. Structures that remain on site will count towards the total Residential Floor Area on the property.

# C. Fire-Damaged/Destroyed Structures Eligible for Expedited Rebuilding

- 1. Any legal structure(s) or Floor Area (residential or non-residential) that was damaged or destroyed by the Fire, may be rebuilt or repaired if approved through the process set forth below. Construction within the defined parameters is exempt from Land Use Code site plan review approval (Article 4-800) and special use review approval (Article 4-600). Development Credit acquisition exemptions and requirements (Article 4-1300) apply.
- 2. Eligible Structures and Legally Existing Floor Area include:
  - a. Structures and Floor Area erected according to a valid County building permit.
  - b. Structures and Floor Area erected without a valid County building permit, if the owner can demonstrate that the structure or Floor Area preexisted the effective date of building permit requirements in the County (January 27, 1966 for Subdivided Land, and December 22, 1975 for Unsubdivided Land), or was exempt from applicable building permit requirements. This information can be obtained through County Assessor's records, photographs, maps, and surveys, property damage assessment or other documentation deemed acceptable by the Director.
  - c. Nonconforming Structures and Structures containing Nonconforming uses. Nonconforming structures and uses are those that do not conform to the zoning district regulations (such as setbacks) in which the nonconforming structure or use is located as a result of the adoption or amendment of this Code.
  - d. Accessory structures, such as outbuildings, may be built prior to the construction of the anticipated principal use (i.e., the permanent dwelling unit).
  - e. A ground-mounted Accessory Solar Energy System that otherwise requires a site plan review waiver under this Code associated with an eligible structure, provided the Director

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determines that the proposed location of the system will not have a significant adverse visual impact on neighboring private and public property.

- 3. Proposed construction that is outside the scope of the defined parameters outlined in Section 19-500.F may be undertaken if approved under the applicable provisions of the other articles of this Code, such as Site Plan Review.
- D. Access Requirements to Construct Eligible Structures and Floor Area
  - 1. If the previous access point is being reused, demonstration of legal access is not required. If the access point is being relocated, demonstration of legal access is required. Modifications to preexisting driveways should meet Multimodal Transportation Standards.
- E. Timeframe for Eligible Structures (Including Nonconforming Structures and Structures Containing Nonconforming Uses)
  - 1. A property owner must submit a complete building permit application to build an eligible structure or Floor Area to the Community Planning & Permitting Department within 5 years after the adoption of this Code. A one-time extension of up to one year may be granted by the Director if good cause is demonstrated.
  - 2. Work under a valid building permit must continue within the timelines provided for under the Boulder County Building Code.
- F. Allowances and Requirements for Eligible Structures and Floor Area
  - 1. Eligible structure(s) may be issued a building permit upon the Director determining the following parameters are met:
    - a. Size. Floor Area may built in the following manner.
      - i. Rebuild Legally Existing Floor Area
        - 1. Legally Existing Floor Area as of December 30, 2021 and Floor Area approved under a Site Plan Review may be built.
      - ii. Increase in size
        - 1. An increase in Floor Area is permitted provided it does not exceed the lesser of either:
          - a. the size presumed to be compatible with the defined neighborhood (125% median Residential Floor Area) on December 30, 2021, or
          - b. an additional 1,000 square feet (including both residential and non-residential Floor Area).
      - iii. When new construction results in Residential Floor Area over 6,000 square feet and exceeds the Residential Floor Area that legally existed on the property as of December 30, 2021, Development Credits must be purchased for any Residential Floor Area that exceeds what was legally existing as of December 30, 2021, pursuant to Article 4-1300 of this Code.
    - b. Location. Structures must be located in the same general location as the previously existing structure.
      - i. Reuse of the footprint (area of the foundation of the previously existing structure) is required. Structures with a footprint of less than 1,500 sq. ft. shall reuse at least 30% of the footprint, structures with a footprint of 1,500 to 2,500 sq. ft. shall reuse

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at least 40% of the footprint and structures with a footprint over 2,500 sq. ft. shall reuse at least 50% of the footprint.

- A location change that does not fall within these parameters may be reviewed through the Site Plan Review Waiver process for the limited purpose of evaluating the location shift and its impacts. The Director's written determination under this limited Site Plan Review Waiver process may be directly appealed to the Board of County Commissioners.
- ii. Nonconforming Structures and Structures containing Nonconforming Uses may be permitted to relocate to a larger degree when the relocation will result in a higher degree of conformity. Setbacks for Nonconforming Structures and Structures containing Nonconforming Uses from an irrigation ditch shall be 20 feet from the centerline of the ditch, provided the development does not conflict with the easement(s) for the ditch.
- iii. Floor Area that was distributed amongst multiple structures may be redistributed so long as redistributed Floor Area does not change use classification.
- c. Height. Allowable increases in height include:
  - i. On an eligible structure that was previously one story, the height of the replacement structure may be increased up to a maximum total height of 20 feet from existing grade.
  - ii. Height may also be increased up to the maximum height allowable in the zoning district if the new second level on a structure that was previously one-story does not exceed 800 sq. ft., or if a previously-existing second story is expanded by a maximum of 500 sq. ft.
  - iii. Impacts on neighboring views should be considered, and the stories above (particularly if in a shifted footprint) shall be stepped back or broken up to mitigate the visual impacts from the massing.
- d. Earthwork. Non-foundational earthwork of up to 500 cubic yards associated with modifications to the driveway or structure relocation is permitted.
- e. Previous approvals. Rebuilding under this section shall remain subject to explicit limitations that were imposed on a property through a prior County land use approval or conservation easement.

#### 2. Disaster Recovery Unit

- a. A single Accessory Dwelling may be constructed when the principal Single Family Dwelling was destroyed by the Fire.
- b. Requirements:
  - i. The Accessory Dwelling is limited to 700 sq. ft.
  - ii. The Floor Area shall be considered Residential Floor Area and shall fit within the size allowance provided in F.1.a above.
  - iii. Primary Dwelling Short-Term Rentals, Secondary Short-Term Rentals, and Vacation Rentals shall not be permitted on properties with an Accessory Dwelling.
  - iv. The Accessory Dwelling shall use the same access point and driveway as the Principal Residence.

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- v. <u>Parking Requirements: One onsite parking space must be provided for the Accessory Dwelling.</u>
- vi. Adequate water service must be demonstrated at the time of building permit submittal. If the property receives water service from a public water source, a letter from the Water District stating that it approves of two dwellings on the parcel must be provided. If the property is served by a well, a letter from the Colorado Division of Water Resources that states that the existing well permit can accommodate a second dwelling unit must be provided.
- vii. Adequate sanitary sewer service must be demonstrated at the time of building permit submittal. If the property receives sanitary sewer service from a public source, a letter from the Sanitation District stating that it approves of two dwellings on the parcel must be provided. If the property is served by an onsite waste water system, a septic permit for a system that can accommodate a second dwelling unit must be provided.
- viii. The principal Single Family Dwelling and the Accessory Dwelling shall remain in common ownership. Accessory Dwellings shall not result in the creation of additional building lots nor result in the change of the property to Condominium Ownership.
- ix. In instances where the Accessory Dwelling is constructed prior to the principal dwelling, a complete building permit application for the principal dwelling must be submitted by March 29, 2027. After this date, the Accessory Dwelling will be considered the principal dwelling and use on the property. A one-time extension of up to one year may be granted by the Director if good cause is demonstrated.
- x. Accessory Dwellings shall remain subject to explicit limitations that were imposed on a property through a prior County land use approval or conservation easement.

## c. Special Provisions by Accessory Dwelling Building Type

- i. Detached
  - 1. <u>Definition: A standalone Accessory Dwelling separate from the principal Single Family Dwelling or other Accessory Structures.</u>
  - 2. Height Limit: 20 feet.
  - 3. <u>Location: If the structure is located more than 50 feet from the footprint of the Single-Family Dwelling destroyed by the Fire, Site Plan Review Waiver shall be required for a Detached Accessory Dwelling for the limited purpose of reviewing the structure's location and its impacts.</u>
    - a. The Director's written determination under this limited Site Plan Review Waiver process may be directly appealed to the Board of County Commissioners.
- ii. Attached to Accessory Structure
  - 1. <u>Definition: An Accessory Dwelling sharing either a wall or floor with a detached Accessory Structure (i.e. detached garage).</u>

DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 - Text amendments to the Boulder County Land Use Code to provide an allowance for an Accessory Dwelling to be built as part of Marshall Fire recovery and other changes to the Code necessary to integrate the text amendment.

- 2. <u>Location: Rebuilding of a detached Accessory Structure that includes an Accessory Dwelling shall comply with the Location requirements of section F.1.b above.</u>
- 3. If a new structure is located more than 50 feet from the footprint of the Single-Family Dwelling destroyed by the Fire, Site Plan Review Waiver shall be required for the new Structure for the limited purpose of reviewing the structure's location and its impacts.
  - a. The Director's written determination under this limited Site Plan Review
     Waiver process may be directly appealed to the Board of County
     Commissioners.

# iii. Attached to the Principal Structure

- 1. <u>Definition: An Accessory Dwelling designed as part of the principal Single Family Dwelling and sharing either a wall or a floor with the rest of the Structure.</u>
- 2. <u>Location: Rebuilding of a principal Structure that includes an Accessory Dwelling</u> shall comply with the requirements of section F.1.b above.

# iv. Conversion of Existing Floor Area

- 1. An Accessory Dwelling may be developed by converting legally existing Floor Area on a parcel into a Dwelling Unit.
  - a. Conversion may occur without a Land Use review process.
  - b. In order to allow the reasonable reuse of an existing structure, the Director may grant an exception to the size limitation if good cause is demonstrated.
- 3. Redevelopment must mitigate the risk of wildfire both to the subject property and neighboring properties in the surrounding area by incorporating the list of Boulder County Building Code wildfire provisions set forth in Appendix A. Appendix A is applicable until amendments to the Boulder County Building Code wildfire provisions become effective.
- 4. The property owner must submit a traffic management and construction staging plan to provide awareness related to construction activities in the neighborhood. The plan shall provide details of construction phasing, the location of a construction materials storage area, parking and loading areas, worksite access point, trash receptacles and dumpsters, construction trailer, construction fencing, and other details associated with the construction activities.
- 5. Revegetation and erosion control are required on the property. The property owner must include a revegetation and erosion control plan with the building permit application for review and approval by the Community Planning & Permitting Department. The full installation of the approved plan must be inspected and approved prior to issuance of a certificate of occupancy for the permanent dwelling unit.
- 6. Nonconforming Structures and Structures Containing Nonconforming Uses. Alteration of Nonconforming Structures and Structures containing Nonconforming Uses are eligible for the

DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 - Text amendments to the Boulder County Land Use Code to provide an allowance for an Accessory Dwelling to be built as part of Marshall Fire recovery and other changes to the Code necessary to integrate the text amendment.

allowances outlined in this Article provided the overall encroachment into the setbacks and/or height are not increased. Nonconforming Uses may be reestablished at the previous level of Nonconformity.

# G. Appeals related to Eligible Structures and Floor Area

- If the Director finds that the building permit application does not comply with the applicable standards or requirements, the application cannot be processed through this expedited review process and may require the applicable review process (such as Site Plan Review or Special Use Review). The Director may delay a decision on any application, if the Director finds that insufficient information has been presented to evaluate compliance with the parameters and requirements set forth in this Section.
- 2. While the Director is not required to make a decision on a building permit application within a specified time and may delay a decision on a reasonable basis as provided herein, the Director shall make a good-faith effort to process requests as soon as practicable after a complete building permit application has been submitted.
- 3. The applicant may appeal the Director's final decision on a building permit application using the same process as set forth in Article 4-808 for appeals of Site Plan Review determinations.

# H. Compliance with Other County Permitting Requirements

- 1. Any other County permitting requirement or related provision not specifically addressed in Article 19-500, shall be presumed to apply, unless the Director determines that strict application is contrary to the intent and purposes of this Article. The Director may grant appropriate relief from the strict application, subject to reasonable mitigating measures.
- 2. In the event of a conflict between this Article 19-500 and any other code provision, this Article shall apply.

## I. Enforcement

The County may enforce Article 19-500 through the provisions set forth in Article 17-300 of this Code. Nothing in this Article shall limit the County's existing enforcement authority under Articles 14 or 17 of this Code, the Boulder County Building Code, or other applicable law.

DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 - Text amendments to the Boulder County Land Use Code to provide an allowance for an Accessory Dwelling to be built as part of Marshall Fire recovery and other changes to the Code necessary to integrate the text amendment.

19-500 - Appendix A

R327.4 Restrictions in Wildfire Zone No. 2. Buildings constructed in Wildfire Zone 2 shall comply with this section.

R327.4.1 Roof covering. Roof covering materials installed in Wildfire Zone 2 shall be listed Class A roof covering materials or be constructed as a Class A roof assembly. For roof coverings where the profile allows a space between the roof covering and roof decking, the space at the eave ends shall be fire stopped to preclude entry of flames or embers, or have one layer of 72-pound (32.4 kfg) mineral-surfaced, non-perforated cap sheet complying with ASTM D 3909 installed over the combustible decking.

R327.4.1.1 Roof valleys. When provided, valley flashings shall be not less than 0.019 inch (No. 26 galvanized sheet gage) corrosion-resistant metal installed over a minimum 36-inch-wide underlayment consisting of one layer of 72-pound miner- al-surfaced, non-perforated cap sheet complying with ASTM D 3909 running the full length of the valley.

R327.4.2 Gutters and downspouts. Gutters, downspouts, and gutter covering devices shall be constructed of noncombustible material. Gutters shall be provided with an approved means to prevent the accumulation of leaves, pine needles and debris in the gutter.

Exception: Buildings meeting one of the exceptions to Section R401.3 of this code may be constructed without gutters and downspouts.

R327.4.3 Spark arrestors. Chimneys serving fire- places, barbecues, incinerators or decorative heating appliances in which solid or liquid fuel is used shall be protected with a spark arrester. Spark arresters shall be constructed of woven or welded wire screening of 12 USA standard gauge wire (0.1046 inch)(2.66 mm) having openings not exceeding ½ inch (12.7 mm). The net free area of the spark arrester shall not be less than four times the net free area of the outlet of the chimney.

R327.4.4 Fences, retaining walls and similar appurtenances. Fences, retaining walls or other appurtenances that connect to buildings must be constructed of *noncombustible materials* or *ignition-resistant materials* for a distance of 3 feet beyond the exterior walls.

R327.4.5 Protection of eaves. The leading edge of the roof at the fascia must be finished with a metal drip edge so that no wood sheathing is exposed.

Eaves, fascia, and soffits, covered decks or covered porch ceilings shall be protected on the enclosed underside by one of the following materials or methods:

- **1.** *Noncombustible* materials.
- **2.** *Ignition-resistant materials.*
- 3. Materials approved for a minimum of 1-hour fire-resistance-rated construction.
- **4.** 2-inch-thick nominal dimension lumber.

DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 - Text amendments to the Boulder County Land Use Code to provide an allowance for an Accessory Dwelling to be built as part of Marshall Fire recovery and other changes to the Code necessary to integrate the text amendment.

- **5.** 1-inch-thick nominal *fire-retardant-treated wood*.
- **6.** %-inch-thick nominal *fire retardant-treated* plywood labeled for exterior use.
- **7.** Any materials permitted by this code.

# Exceptions:

- 1. Vinyl or plastic soffits, fascia or *trim* are not permitted.
- **2.** Rafter tails or roof beam ends may be exposed if they are *heavy timber* having minimum dimensions not less than 6-inch nominal in width and not less than 8 inches nominal in depth.

R327.4.6 Exterior walls. Exterior walls of buildings or structures shall be constructed with one of the following methods:

- **1.** *Noncombustible materials* approved for a minimum of 1-hour fire-resistance-rated construction on the exterior side.
- **2.** Approved *noncombustible materials*.
- **3.** Heavy timber or log wall construction.
- **4.** Fire-retardant-treated wood labeled for exterior use on the exterior side.
- **5.** *Ignition-resistant materials* on the exterior side.

Such material shall extend from the top of the foundation to the underside of the roof sheathing.

Exception: Trim is not required to meet the materials requirements for exterior walls.

R327.4.7 Unenclosed under floor protection. Buildings or structures shall have all underfloor areas enclosed to the ground with exterior walls in accordance with Section R327.4.6. For decks, see Section R327.4.8.

Exception: Complete enclosure may be omitted where the underside of all exposed floors and all exposed structural columns, beams, and supporting walls are protected as required for exterior 1-hour fire-resistance-rated construction or *heavy timber construction* or *fire-retardant-treated wood* labeled for exterior use.

R327.4.8 Decks, appendages, and projections. Decks and other unenclosed accessory structures attached to buildings shall be constructed of the following materials:

R327.4.8.1 Deck surface: *Non-combustible* material, approved wood thermoplastic composite lumber with an ASTM E84 flame- spread index no greater than 200, *ignition-resistant building materials* or any *approved* Class A roof assembly.

R327.4.8.2 Deck framing: Deck framing shall be constructed of one of the following:

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- 1. 1-hour fire resistance-rated construction
- **2.** *Heavy timber* construction.
- **3.** Approved *noncombustible materials*.
- **4.** Fire-retardant-treated wood labeled for exterior use.
- **5.** *Ignition-resistant building materials.*
- **6.** Wood with a minimum nominal thickness of at least 2 inches for joists and 4 inches for beams and columns or posts.

R327.4.11 Vents. Attic ventilation openings, foundation or under-floor vents, or other ventilation openings in vertical exterior walls and vents through roofs shall not exceed 144 square inches each. Such vents shall be covered with noncombustible corrosion-resistant mesh with openings not to exceed 1/8 inches or shall be designed and *approved* to prevent flame or ember penetration into the structure. Gable end and dormer vents shall be located at least 15 feet from property lines and shall be designed and *approved* to prevent flame or ember penetration into the structure. Underfloor ventilation openings shall be located as close to grade as practical.

R327.4.12 Detached accessory structures. Detached accessory structures shall have exterior walls constructed in accordance with Section R327.4.6.

R327.4.12.1 Underfloor areas. Where the detached structure is located and constructed so that the structure or any portion thereof projects over a descending slope surface greater than 10 percent, the area below the structure shall have all underfloor areas enclosed to within 6 inches of the ground with exterior wall construction in accordance with Section R327.4.6 or underfloor protection in accordance with Section R327.4.7.

Exception: The enclosure shall not be required where the underside of all exposed floors and all exposed structural columns, beams, and supporting walls are protected as required for exterior 1-hour fire-resistance-rated construction or *heavy timber construction* or *fire-retardant-treated wood* on the exterior side. The *fire-retardant-treated wood* shall be labeled for exterior use.

R327.4.13.1 Weed barrier and gravel or crushed rock. A weed barrier and gravel or crushed rock not less than ¾-inch in diameter applied at least 2 inches thick must be installed beneath decks, unenclosed floors, and around the perimeter of the building to extend at least 3 feet beyond the exterior walls and at least 2 feet beyond the driplines of decks, bay windows and other eaves and overhangs.

Exception: Noncombustible surfaces, such as poured concrete or asphalt, or other *approved* noncombustible materials, such as a weed barrier and brick, concrete or stone pavers, may satisfy this requirement.

# BOARD OF COUNTY COMMISSIONERS BUSINESS MEETING

May 3, 2022 – 10:30 AM Via Zoom

# <u>Authorization under Article 16-100.A of the Boulder County Land Use Code for Text Amendments to the Land Use Code related to Accessory Dwellings</u>

Staff: Hannah Hippely, AICP

Public testimony will not be taken – action requested

#### **SUMMARY**

On December 30, 2022, Boulder County declared a local disaster in response to the Marshall Fire, which caused severe damage and loss of property in Boulder County. During the community outreach and engagement about rebuilding after the Marshall Fire, community members expressed a desire to see Accessory Dwellings become more easily and more widely permitted within the Fire impacted area.

A variety of needs were expressed in relation to the desire to include an Accessory Dwelling as part of a Fire rebuild. These include: providing an affordable housing option by providing smaller units, creating a housing options which may allow residents to return to their community, generating an income stream to help people offset the financial burden that reinvesting in the rebuilding of their property, creating space for multigenerational living, contributing more housing units to the area in response to the housing shortage.

While the impetus for this proposed text amendment was the Marshall Fire and the immediate needs of those residents, the reasons to support and allow the expansion of Accessory Dwellings exists for many other residents of Boulder County. The creation of additional dwelling units in the unincorporated areas of the County where urban services are not available and the demands for additional services generated by additional populations in rural and remote areas cannot be met by the County has traditionally resulted in the limited allowance for Accessory Dwellings in the Land Use Code. This fact remains valid today however, recent updates with in the Housing Element of the Boulder County Comprehensive Plan and the Boulder Valley Comprehensive Plan related to addressing the regional housing crisis could support a limited and targeted expansion of Accessory Dwellings within the County. The priority for staff is to address the needs of Marshall Fire survivors first. To benefit from any regulatory relief, the Land Use Code text amendment would need to occur quickly as fire survivors need to make design and financing decisions soon. As staff begins this process, we anticipate moving forward with a limited Accessory Dwelling expansion program to benefit fire survivors. The anticipated schedule for the first phase of the text amendment is attached as Exhibit A. A broader review of the use of Accessory Dwellings countywide will also occur as a

# Exhibit B

separate text amendment. Staff anticipates that much of the work for the targeted text amendment will inform the broader effort and a timeline for the larger scope effort will be developed later.

BCCP Housing policies that support the County reviewing options and potentially allowing more opportunities for ADUs.

## **BCCP**

**HO 1.04** *Limited Increases in Density*. In circumscribed situations, the county may enable increased residential density that meets affordability needs, is integrated within or adjacent to existing developed areas, is capable of being served by adequate public facilities, is considerate of long-term cost impacts on public facilities, and has strong multimodal transportation connections or potential for such connections.

**HO 1.06** *Innovation and Evolution of Housing Solutions*. The county allows for innovation and creativity in policies and regulations as demographic conditions, building typologies, and new housing strategies evolve over time.

**HO 3.05** Accessory Dwelling Units. The county will consider accommodating more housing in defined areas and circumstances by providing opportunities for well-designed attached and detached accessory dwelling units with limited impacts on the county's natural resources and transportation infrastructure.

**PH 5.01** Affordable Housing. Boulder County recognizes there is a connection between individuals having safe, affordable housing and their physical and mental health, and the county supports efforts to create, conserve and preserve affordable housing.

## **BVCP**

# "Preserve & Enhance Housing Choices" 7.07 Mixture of Housing Types

The city and county, through their land use regulations and housing policies, will encourage the private sector to provide and maintain a mixture of housing types with varied prices, sizes and densities to meet the housing needs of the low-, moderate- and middle-income households of the Boulder Valley population. The city will encourage property owners to provide a mix of housing types, as appropriate. This may include support for ADUs/OAUs, alley houses, cottage courts and building multiple small units rather than one large house on a lot.

Through the text amendment process staff would consider if and how the use of Accessory Dwelling Units may be expanded in a way that reflects the goals and policies of the Comprehensive Plan while permitting Accessory Dwellings in locations where enough of the basic needs are met, access to services is available, and the ADU will fit into the character of the area. The analysis to determine the extent of an amendment will be based on review to include services availability, public engagement, analysis of comprehensive plans, and referral agencies' comments.

# **ACTION REQUESTED**

Staff requests that the Board of County Commissioners authorize text amendments focused on the Marshall Fire response which would be pursued immediately as well as an authorization for staff to consider the expansion of Accessory Dwellings more broadly within the County as described in this memo, specifically changes to Article 4 and Article 19 of the Boulder County Land Use Code related to the Accessory Dwelling use and any other related Articles and provisions necessary to integrate these changes.

# Exhibit B

# Anticipated Timeline for Marshall Fire Response Accessory Dwelling Unit Text Amendment

- 5/1 5/21 Docket Set Up, Research & Analysis, Prepare Outreach and Engagement, Preliminary Drafting
- 5/3 Authorization by The Board Of County Commissioners
- 5/22 -5/28 Outreach and Engagement Activities (May Include Surveys, In-Person or Virtual Community Meetings, Virtual Activities)
- 5/29 6/7 Finalize Draft Text Amendment for Referral
- 6/8 6/22 Referral & Public Comment Period and Community Meeting to Review Draft Text Amendment
- 6/29 Development Review Staff Meeting (DRSM) For Internal Staff Review of Draft Text Amendment
- 6/30 7/1 DRSM Follow Up, Finalize Proposed Text Amendment, Draft Planning Commission Staff Report
- 7/12 Planning Commission Hearing Materials Due
- 7/20 Planning Commission Public Hearing
- 7/21 7/26 Planning Commission Follow Up and Draft Board of County Commissioners Staff Report
- 7/27 Board of County Commissioners Hearing Materials Due
- 8/4 Board of County Commissioners Hearing

May 1	SUNDAY	MONDAY	TUESDAY	EXI IID	it B	FRIDAY	SATURDAY
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Jun 26	27	28	29	30	Jul 1	2
← From Jun 23	Incorporate Feedback Prep for Di	RSM	Development Review Staff Meeting	DRSM Follow U	o, finalize proposed amendment language an	d PC Staff Report
3	4	5	6	7	8	9
		DRSM Follow U	p, finalize proposed amendment language an	d PC Staff Report		
10	11	12	13	14	15	16
DRSM Follow Up, finalize proposed a	mendment language and PC Staff Report	PC Staff Report Due		PC Prep	aration	
17	18	19	20	21	22	23
	PC Preparation		Planning Commission Hearing		PC Follow Up & Draft BOCC Staff Report	
24	25	26	27	28	29	30
	PC Follow Up & Dra	ft BOCC Staff Report				
			BOCC Hearing Materials Due			
31	Aug 1	2	3	4 Board of County Commissioners Hearing	5	6
			B4			

# 1.Do you think that neighbors should be notified and allowed to comment on an Accessory Dwelling proposal in their neighborhood?

No

Unsure	
Yes	
Yes	
Ves	

No

No Yes

No No

Yes No

Unsure

No

No

Yes Yes

No No

No Unsure

Yes

No

No No

No

Yes No

No

No

Yes

Yes Yes

Yes No

Unsure

No. of					
Summary	Respondents	%			
Yes	13	36%			
No	19	53%			
Unsure	4	11%			
Total	36	100%			

1. What do you think is an acceptable size for an Accessory Dwelling in your neighborhood? Between 600 and 800 square feet

Between 600 and 800 square feet

1000 square feet

1000 square feet

1000 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

1000 square feet

Between 600 and 800 square feet

Between 600 and 800 square feet

Between 600 and 800 square feet

1000 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

Between 600 and 800 square feet

Between 600 and 800 square feet

1000 square feet

1000 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

Around 500 or 600 square feet

1000 square feet

Around 500 or 600 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

Between 600 and 800 square feet

1000 square feet

	No. of	
Summary	Respondents	%
500-600	2	6%
600-800	13	39%
1000	18	55%
Total	33	100%

1. For those of you who answered "No" or "Unsure" to the previous question does this list capture your concerns?

Yes
Mostly
Yes
No
Yes
Yes
Yes
Yes
Mostly
Yes
Mostly
Yes

No. of				
Summary	Respondents	%		
Yes	8	67%		
No	1	8%		
Mostly	3	25%		
Total	12	100%		

1.If you are a resident of the fire impacted area where do or did you live?

Marshall Townsite / West Marshall Drive Area

Panorama Park Panorama Park

S 68th Street / Bari -Don Knolls

Paragon Estates / Empire Drive Paragon Estates / Empire Drive

Paragon Estates / Empire Drive

Benchmark

Marshall Townsite / West Marshall Drive Area

S 68th Street / Bari -Don Knolls Red Ash Lane / East Marshall Drive Area S 68th Street / Bari -Don Knolls Marshall Townsite / West Marshall Drive Area Marshall Townsite / West Marshall Drive Area Paragon Estates / Empire Drive Red Ash Lane / East Marshall Drive Area Paragon Estates / Empire Drive S 68th Street / Bari -Don Knolls Red Ash Lane / East Marshall Drive Area Panorama Park Spanish Hills Marshall Townsite / West Marshall Drive Area Paragon Estates / Empire Drive Paragon Estates / Empire Drive Paragon Estates / Empire Drive South Vale / Cherryvale Area

	No. of	
Summary	Respondents	%
Marshall Townsite / West		
Marshall Drive Area	5	19%
Panorama Park	3	12%
S 68th Street / Bari -Don Knolls Red Ash Lane / East Marshall	4	15%
Drive Area	3	12%
Paragon Estates / Empire		
Drive	8	31%
Spanish Hills	1	4%
South Vale / Cherryvale Area	1	4%
Benchmark	1	4%
Total	26	100%

1. What level of planning and zoning review should Boulder County require prior to issuing a building permit?

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

Planning review should be required for all Accessory Dwellings.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

Planning review should only be required for Accessory Dwellings that are separate structures than the primary home.

Planning review should be required for all Accessory Dwellings.

Planning review should only be required for Accessory Dwellings that are separate structures than the primary home.

No review is necessary as long as the Accessory Dwelling meets certain parameters.

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Planning review should be required for all Accessory Dwellings.

Planning review should only be required for Accessory Dwellings that are separate structures than the primary home.

Planning review should be required for all Accessory Dwellings.

	No. of	
Summary	Respondents	%
No review within certain		
parameters	26	70%
Review required for all	5	14%
Planning review for detached	6	16%
Total	37	100%
C		1

# 1.Do you think an Accessory Dwelling should be presumed to be allowed?

Yes
Yes
Yes
Yes
Unsure
Yes
No
Yes
Yes
No
Yes
Yes
No
Yes
Yes
Yes
Unsure
Yes
Unsure
No

Yes
Unsure
Yes
Yes
Yes
Unsure
Yes
Yes

No. of					
Summary	Respondents	%			
Yes	30	77%			
No	4	10%			
Unsure	5	13%			
Total	39	100%			

1. What do you think are the most appropriate types of Accessory Dwellings for your neighborhood? Please select all that apply:

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

In a separate single-story structure

In a separate single-story structure; Above or beside a detached garage

Above or beside a detached garage

in a separate single-story structure; Above or beside a detached garage; Attached to the nome; integrated into the nome (e.g. basement, main floor, or attic apartment)

in a separate single-story structure, Above or beside a detached garage. Attached to the nome, integrated into the nome (e.g. basement, main floor, or attic apartment)

Above or beside a detached garage

In a separate single-story structure

Integrated into the home (e.g. basement, main floor, or attic apartment)

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

Above or beside a detached garage

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

Attached to the home

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

I don't think that Accessory Dwellings are appropriate for my neighborhood

In a separate single-story structure

In a separate single-story structure

I don't think that Accessory Dwellings are appropriate for my neighborhood

In a separate single-story structure

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

Above or beside a detached garage ;Attached to the home ;Integrated into the home (e.g. basement, main floor, or attic apartment)

In a separate single-story structure ;Above or beside a detached garage

In a separate single-story structure; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

In a separate single-story structure ;Above or beside a detached garage

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

In a separate single-story structure; Above or beside a detached garage; Attached to the home; Integrated into the home (e.g. basement, main floor, or attic apartment)

Above or beside a detached garage ;Attached to the home ;Integrated into the home (e.g. basement, main floor, or attic apartment)

Integrated into the home (e.g. basement, main floor, or attic apartment)

	No. of	
Summary	Respondents	%
Separate Structure	22	69%
Connected to garage	17	53%
Attached to home	13	41%
Integrated	11	34%
Total	32	100%

1.Based on what we have discussed so far are you in favor of allowing Accessory Dwellings?
Yes
No
Yes
Yes
No
Yes
Yes Yes
Yes
Yes
Yes
Yes
163

Unsure

No. of			
Summary	Respondents	%	
Yes	30	86%	
No	2	6%	
Unsure	3	9%	
Total	35	100%	

Unsure Unsure

# 1. Who is in attendance tonight?

Architect

My structure was damaged but not destroyed.

My home was destroyed.

Other

My home was destroyed.

My structure was damaged but not destroyed.

My home was spared but I lost an outbuilding.

My home was destroyed.

My home was destroyed.

My home was destroyed.

My structure was damaged but not destroyed.

My home was destroyed.

Resident of the burn area but my structures were not impacted.

My home was destroyed.

Architect

My home was destroyed.

Current renter interested in Accessory Dwellings

Current renter interested in Accessory Dwellings

My home was destroyed.

Home Builder

Architect

My home was destroyed.

Other

Architect

My home was destroyed.

Resident of the burn area but my structures were not impacted.

My home was destroyed.

My home was destroyed.

#### Exhibit C

No. of	
Respondents	%
4	13%
3	10%
16	52%
2	6%
1	3%
2	6%
2	6%
1	3%
31	100%
	Respondents  4 3 16 2 1 2 2 1

1. Which of these parameters do you think should be addressed in any new regulations? Please select all that apply:

Size limitations; Off-street parking requirements

Owner must occupy the primary or accessory dwelling

Size limitations; Primary and accessory dwelling must be sold together

Owner must occupy the primary or accessory dwelling; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together

Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations ;Owner must occupy the primary or accessory dwelling

May not be short-term rentals

Size limitations; Off-street parking requirements

Off-street parking requirements; Owner must occupy the primary or accessory dwelling ; Primary and accessory dwelling must be sold together; May not be short-term rentals

Owner must occupy the primary or accessory dwelling ;Primary and accessory dwelling must be sold together;May not be short-term rentals

Size limitations

Primary and accessory dwelling must be sold together

Size limitations ;Architectural restrictions (height, building design/materials, etc.);Primary and accessory dwelling must be sold together

Size limitations; Off-street parking requirements; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Primary and accessory dwelling must be sold together

Size limitations; Owner must occupy the primary or accessory dwelling; Architectural restrictions (height, building design/materials, etc.)

Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Restricted to certain zones; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations ;Off-street parking requirements;Owner must occupy the primary or accessory dwelling ;Architectural restrictions (height, building design/materials, etc.);Primary and accessory dwelling must be sold together;May not be short-term rentals

Primary and accessory dwelling must be sold together

Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Restricted to certain zones; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Off-street parking requirements; May not be short-term rentals

Owner must occupy the primary or accessory dwelling; Primary and accessory dwelling must be sold together Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Restricted to certain zones; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations ;Off-street parking requirements;Owner must occupy the primary or accessory dwelling ;Architectural restrictions (height, building design/materials, etc.);Primary and accessory dwelling must be sold together

Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Restricted to certain zones; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Off-street parking requirements; Primary and accessory dwelling must be sold together

May not be short-term rentals

Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Architectural restrictions (height, building design/materials, etc.)

Primary and accessory dwelling must be sold together

Size limitations; Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations; Owner must occupy the primary or accessory dwelling; Architectural restrictions (height, building

design/materials, etc.);Primary and accessory dwelling must be sold together;May not be short-term rentals

Off-street parking requirements; Owner must occupy the primary or accessory dwelling ; Primary and accessory dwelling must be sold together

Size limitations ;Architectural restrictions (height, building design/materials, etc.);Primary and accessory dwelling must be sold together

Restricted to certain zones; Architectural restrictions (height, building design/materials, etc.)

Size limitations; Off-street parking requirements; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together

Off-street parking requirements; Primary and accessory dwelling must be sold together

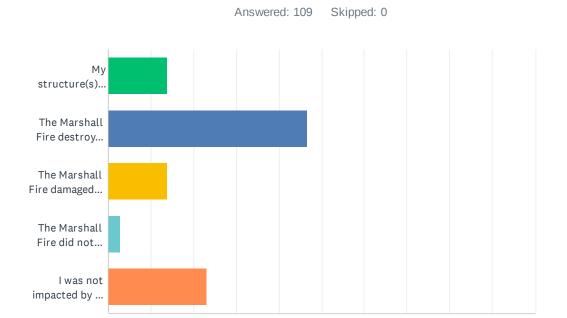
Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Architectural restrictions (height, building design/materials, etc.); Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations; Off-street parking requirements; Owner must occupy the primary or accessory dwelling; Primary and accessory dwelling must be sold together; May not be short-term rentals

Size limitations ;Off-street parking requirements;Owner must occupy the primary or accessory dwelling ;Restricted to certain zones;Architectural restrictions (height, building design/materials, etc.);Primary and accessory dwelling must be sold together;May not be short-term rentals

	No. of	
Summary	Respondents	%
Size limits	20	51%
Off street parking	21	54%
Owner occupied	20	51%
Sold together	27	69%
Architectural		
considerations	17	44%
Restrict STR	17	44%
Restricted to certain		
zone districts	5	13%
Total	39	100%

# Q1 How were you impacted by the Marshall Fire?



40%

50%

60%

70%

80%

90% 100%

0%

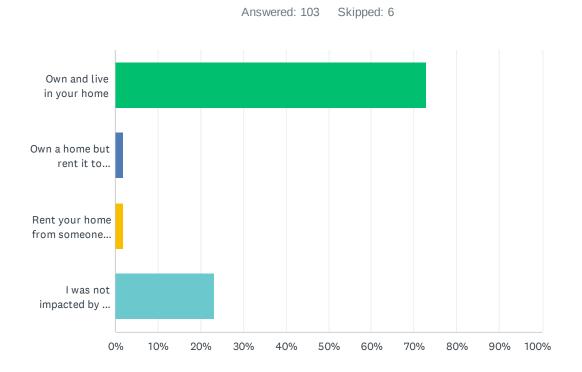
10%

20%

30%

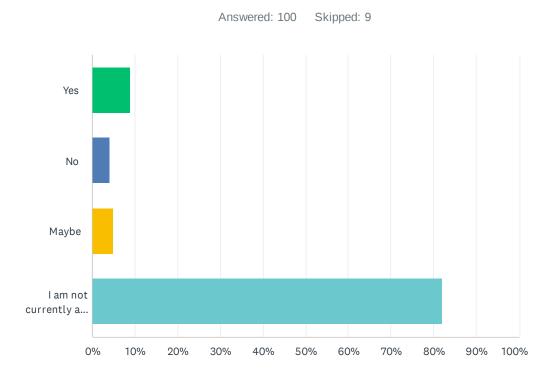
ANSWER CHOICES	RESPON	ISES
My structure(s) was not directly impacted by the Marshall Fire, but I live in the fire area	13.76%	15
The Marshall Fire destroyed my home	46.79%	51
The Marshall Fire damaged my home	13.76%	15
The Marshall Fire did not destroy or damage my home, but destroyed or damaged another structure on my property	2.75%	3
I was not impacted by the Marshall Fire but am interested in Accessory Dwellings	22.94%	25
TOTAL		109

# Q2 If your home was impacted by the Marshall Fire, prior to the Marshall Fire did you:



ANSWER CHOICES	RESPONSES	
Own and live in your home	72.82%	75
Own a home but rent it to someone else	1.94%	2
Rent your home from someone else	1.94%	2
I was not impacted by the Marshall Fire	23.30%	24
TOTAL		103

# Q3 If you are currently a renter, would you be interested in renting an Accessory Dwelling in unincorporated Boulder County?



ANSWER CHOICES	RESPONSES	
Yes	9.00%	9
No	4.00%	4
Maybe	5.00%	5
I am not currently a renter	82.00%	2
TOTAL	100	0

## Accessory Dwellings in Unincorporated Boulder County Exhibit D

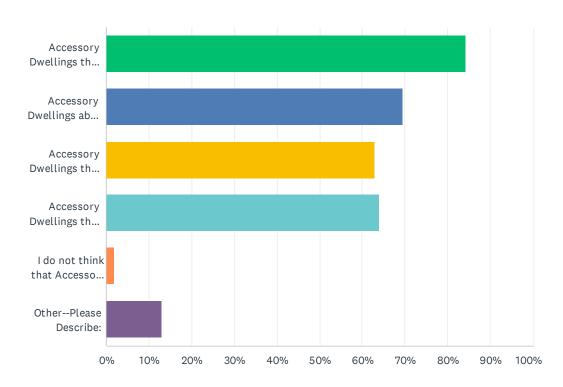
# Q4 If you are a renter interested in living in an Accessory Dwelling in unincorporated Boulder County, what characteristics, besides rental price, are most important to you when choosing a home?

Answered: 19 Skipped: 90

#	RESPONSES	DATE
1	NA	6/1/2022 10:27 AM
2	Location, ability to have access to a backyard for the dogs, pet-friendliness, privacy, ground-floor access.	5/31/2022 10:05 PM
3	Access to back yard & garden, access to trails, neighborhood cohesion	5/31/2022 4:50 PM
4	N/a	5/31/2022 2:57 PM
5	n/a	5/30/2022 6:36 AM
6	Quiet, private entrance, a feeling of a quality ," neat " space. Nice view, adequate parking. A place to be proud of	5/30/2022 5:19 AM
7	Size, animals allowed	5/27/2022 7:47 PM
8	The dwelling includes basic amenities for day to day living (e.g. water, sewer, electric).	5/27/2022 3:06 PM
9	Parking availability	5/27/2022 3:04 PM
10	Size and amenities- garage, bathrooms	5/27/2022 2:00 PM
11	Energy efficiency, EV charging, heat pumps, running water, electricity, Wifi, etc.	5/27/2022 1:41 PM
12	NA - not a renter. But would definitely want at least 1200sf for my wife & myself (ages 80 & 77)	5/27/2022 10:54 AM
13	Privacy/separation from the main home	5/27/2022 7:20 AM
14	Privet out door space, health materials, energy efficiency, filtered water, good ventilation, built with resiliency in mind, natural light	5/26/2022 8:47 AM
15	Size and location	5/25/2022 11:39 PM
16	My daughetr with family of 4 would like to use our house for 2-3 years until theirs is rebuild - my wife and I need an ADU to live there - may also be used for long term aging and multi generational family	5/25/2022 8:05 PM
17	proximity to my house	5/25/2022 6:05 PM
18	Separation from primary living unit	5/25/2022 12:58 PM
19	Not a renter but: 1) living space greater than 700 square feet 2) ability to live in an ADU and not have to be a caregiver or caretaker	5/25/2022 11:12 AM

Q5 Accessory Dwellings can be part of an existing single-family home or built as a separate structure. What types of Accessory Dwellings do you think best fit in your neighborhood? Please select all that apply:





ANSWER CHOICES		RESPONSES	
Accessory Dwellings that are separate single-story structures	84.26%	91	
Accessory Dwellings above a detached garage (i.e., "granny flats")	69.44%	75	
Accessory Dwellings that are attached to the primary home	62.96%	68	
Accessory Dwellings that are integrated into the primary home (e.g., basement, main floor, or attic apartment)	63.89%	69	
I do not think that Accessory Dwellings are appropriate in my neighborhood	1.85%	2	
OtherPlease Describe:	12.96%	14	
Total Respondents: 108			

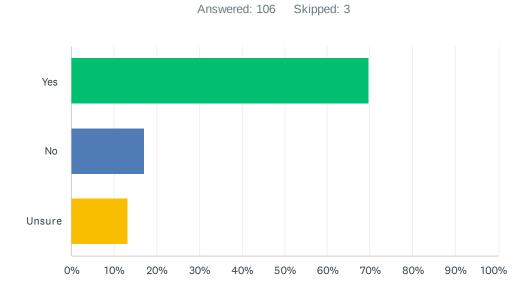
#	OTHERPLEASE DESCRIBE:	DATE
1	I'm not picky here; if people want to build ADUs I'm all for it.	5/31/2022 10:05 PM
2	Tiny homes that are/can be mobile seasonal/temporary dwellings or more permanent.	5/31/2022 3:42 PM
3	Before answering this question, I need to understand how many Marshall Fire victims are interested, and how they plan on using the proposed ADUs. Without that information, I don't see how Boulder County can address their needs in a manner that is fair to them and to their neighbors.	5/31/2022 11:11 AM
4	Integrated ADU will serve the needs for care taking and be the least dramatic to change the	5/30/2022 9:50 AM

### Accessory Dwellings in Unincorporated Boulder County Exhibit D

neighborhood in appearance and use. Nobody wants to a bunch of AirBnB and rentals that will fundamentally alter the areas which have always been zoned and controlled for single family dwelling only currently. If the goal to make housing more affordable, Boulder County shall implement a county-wide ADU policy vs. an ADU policy for the Marshall Fire destroyed homes only. Of the # of fire destroyed homes, how many current homeowners intend to rebuild to have an ADU and how many of them truly need and intend to reside in a primary + ADU structure for their own and family needs? Homeowners will be horrified to see the neighborhood turns into a bunch of AirBnBs if anyone such as a new owner who is not affected by the fire can just come to put two rentals on these lots.

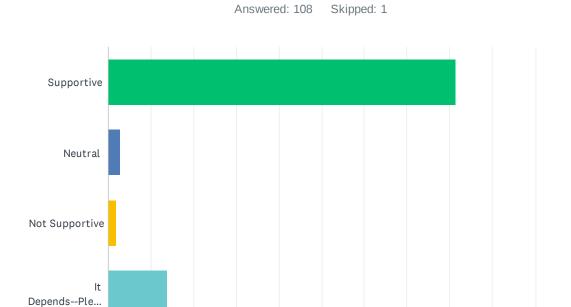
	to put two rentals on these lots.	
5	My home was in Spanish Hills. Because of the terrain a two story would fit better. There is a sloping hill and it would fit at the base of the hill and be a good distance from the primary home and neighbors. I would consider home layouts that best fit the lot as all lots are different in UBC.	5/29/2022 12:37 PM
6	Separate two story structures	5/27/2022 7:47 PM
7	For fire victims who lost their primary residence, would like the option of locating temporary RV/RV trailer on the property during the rebuild period.	5/27/2022 3:06 PM
8	Any of the above 4 are suitable for Paragon Estates	5/27/2022 10:54 AM
9	I think ADUs are okay for special circumstances but need to be thought through carefully in terms of long term density and neighborhood character changes	5/27/2022 9:39 AM
10	All of the above ADUs	5/27/2022 9:23 AM
11	For elderly parents it is important to have a ground floor dwelling with no stairs and the space necessary to support a life that they used to enjoy living before multi-generational living	5/27/2022 8:27 AM
12	It should not be a cheap garage storage type building but an actually building	5/26/2022 7:04 AM
13	The Marshall and S Vale neighborhoods are so diverse there is not a one size fits all answer.	5/25/2022 11:39 PM
14	Internal ADUs, attached, or detached. The point is to create more housing so allow any and all of the types.	5/25/2022 11:12 AM

### Q6 Are you interested in building an Accessory Dwelling on your property?



ANSWER CHOICES	RESPONSES	
Yes	69.81%	74
No	16.98%	18
Unsure	13.21%	14
TOTAL		106

## Q7 How supportive would you be of your neighbors constructing an Accessory Dwelling on their property?



0%

10%

20%

30%

40%

ANSWER CHOICES	RESPONSES	RESPONSES	
Supportive	81.48%	88	
Neutral	2.78%	3	
Not Supportive	1.85%	2	
It DependsPlease Explain:	13.89%	15	
TOTAL		108	

60%

50%

70%

80%

90% 100%

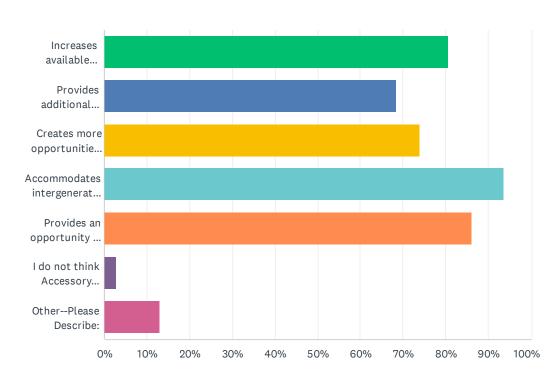
#	IT DEPENDSPLEASE EXPLAIN:	DATE
1	knowing the details are important to making a decision and every situation is unique.	6/1/2022 2:37 PM
2	more of an issue in high density residential areas or if parking would be on common roads	6/1/2022 12:27 PM
3	depends on whether the ADU would be rented and also the construction/design	6/1/2022 5:53 AM
4	Views are very importantas long as those structures don't impede the views of Boulder and the Mountains, we would be very supportive.	5/31/2022 2:37 PM
5	In general, ADUs are not appropriate in our agriculturally zoned neighborhood. However, I could be sympathetic to other fire victims if they showed compelling reason that the ADU was critical to them being able to rebuild and move back in. However, it cannot be a blanket approval. Over half the homes in our areas were destroyed, and adding ADUs to most of them could drastically increase the density, traffic, activity, etc. There is also no infrastructure in our neighborhood to support increased density. No transit, unmaintained dirt roads, everyone is on well and septic, no walkable stores, etc.	5/31/2022 11:11 AM
6	a. More supportive if the rebuilding with an ADU is for immediate their medical or family needs and that they are committed to reside there for at least 5 years; b. Not supportive for new	5/30/2022 9:50 AM

## Accessory Dwellings in Unincorporated Boulder County Exhibit D

	homeowners to add ADUs - such wants shall be treated as everyone else in unincorporated Boulder County under same policy.	
7	ADU's should fit in with the architecture and layout of the property, and should not be used for short-term rentals. ADU's should not be used for party houses in residential neighborhoods ADU's must provide off-street parking for all users of the ADU, especially in my neighborhood	5/30/2022 8:27 AM
8	We have a petition signed by more than 40 Marshall residents in support of AUD's	5/30/2022 5:30 AM
9	OK if part of the main house. Do not want separate buildings that can be rented at will to anyone.	5/28/2022 6:04 PM
10	There need to be restrictions on total size of structures on property. The loosening of RV's on burned property are getting out of control and are being moved in without zoning reviews and permits. I am worried that some will totally take advantage of this like they are now doing in my neighborhood with RV's. Can you please monitor RV's that are currently being installed in our neighborhood without going through zoning and permits. These along with uncontrolled storage etc on lots is not good for the neighborhoods and the county.	5/28/2022 3:12 PM
11	Supportive, as long as existing HOA guidelines are considered. Exceptions should be considered for those in need of temporary housing during rebuild of their primary residence following a natural disaster, e.g. Marshall Fire.	5/27/2022 3:06 PM
12	Would they rent it out long term or would it be a short-term rental? I don't favor short-term. Parking MUST be available. Do not crowd more residents in who will bring cars without space to park them.	5/27/2022 3:04 PM
13	Special circumstances only - permitted use with time limits, renewal. For need only.	5/27/2022 9:39 AM
14	We are interested in incorporating an ADU into our existing home (our child has a disability that sometimes requires her to be in a wheelchair, and she wants to be independent); however, I support the other 3 forms of ADUs as well. I would have more concerns about a separate ADU structure, but again would support it specifically because it is required to be a single story as long as neighbor concerns regarding view, etc. are taken into consideration.	5/27/2022 8:10 AM
15	We don't all agree	5/25/2022 7:54 PM

## Q8 In your opinion, what are the potential advantages of Accessory Dwellings? Please select all that apply:





ANSWER CHOICES	RESPONSES	
Increases available housing stock in Boulder County	80.56%	87
Provides additional income to property owners	68.52%	74
Creates more opportunities for affordable housing	74.07%	80
Accommodates intergenerational living and provides space for my family to live	93.52%	101
Provides an opportunity for people to remain in the community	86.11%	93
I do not think Accessory Dwellings provide any benefits	2.78%	3
OtherPlease Describe:	12.96%	14
Total Respondents: 108		

#	OTHERPLEASE DESCRIBE:	DATE
1	Could provide temporary housing during what could be a long rebuilding process.	5/31/2022 4:44 PM
2	I need to understand specifically how many fire victims want to build ADUs and why to answer this question. Can we support them with a case-by-case variance instead of making new rules with many unintended consequences?	5/31/2022 11:11 AM
3	A guest house for friends and family when they visit.	5/31/2022 8:24 AM
4	None of the advantages listed are unique or specific to Marshall Fire affected homeowners, thus change of ADU building codes shall be made at the Boulder County level not just a	5/30/2022 9:50 AM

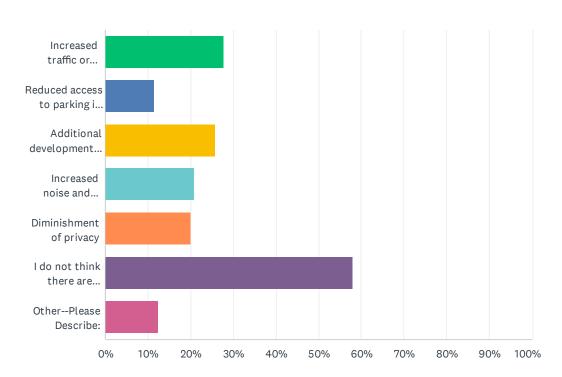
## Accessory Dwellings in Unincorporated Boulder County Exhibit D

default to fire destroyed lots. Given that fire destroy homes are such a small % of the total homes on Boulder County, there will be negligible relief to available housing unit. On the contrarily, there likely will be a material change if there is a county-wide policy change to current ADU building codes.

	current ADU building codes.	
5	Allows for multigenerational families to stay in Boulder and to mitigate the high property taxes	5/30/2022 5:19 AM
6	Accommodates on-site living for residents during the rebuild process in the aftermath of a disaster, e.g. Marshall Fire.	5/27/2022 3:06 PM
7	Provides a stepping stone to those effected by the fire to build incrementally in order to be back on their property vs. expensive rental units while rebuilding or remediating.	5/27/2022 12:19 PM
8	I 100% understand the importance of the need for additional income (especially for fire survivors - I'm not sure I would support this outside of UBC), as well as affordable housing. However, I want to emphasize the importance of ADUs in addressing INTERGENERATIONAL living, as well as in supporting family who have members/friends with a disability. For families with elders, and/or those with family/friends who may have a disability and want to be as independent as possible, an ADU would be extremely beneficial.	5/27/2022 8:10 AM
9	Want a place to live during rebuild	5/26/2022 4:50 PM
10	keeps the neighborhood at a nice scale while increasing density	5/26/2022 8:47 AM
11	Special needs seniors and adult children that require both independence and support.	5/25/2022 8:07 PM
12	provides a place for a family to live while they rebuild their destroyed home	5/25/2022 8:00 PM
13	Provides opportunities to get back on our land as we re-build our house	5/25/2022 6:05 PM
14	More housing eases our housing crunch. Also, allowing more of a new type (small units in this case) fills a market gap, thus reducing substitution (ie if I want an ADU I don't have to rent a home).	5/25/2022 11:12 AM

## Q9 In your opinion, what are the potential disadvantages of Accessory Dwellings? Please select all that apply:





ANSWER CHOICES		RESPONSES	
Increased traffic or population in my neighborhood	27.62%	29	
Reduced access to parking in my neighborhood	11.43%	12	
Additional development could impact features I appreciate such as my views or environmental resources	25.71%	27	
Increased noise and activity levels	20.95%	22	
Diminishment of privacy	20.00%	21	
I do not think there are disadvantages to Accessory Dwellings	58.10%	61	
OtherPlease Describe:	12.38%	13	
Total Respondents: 105			

#	OTHERPLEASE DESCRIBE:	DATE
1	There are disadvantages but in neighborhoods with large lot sizes this should be allowed	5/31/2022 10:06 PM
2	1. Many of us in agriculturally zoned areas are here specifically because of the reduced density. Density may be appropriate in parts of cities such as Boulder. But there has to be a place for those of us who need peace without forcing us to move far away. Remember, some people desire peaceful living, but some require it because of disability. 2. Do not allow any ADUs granted to fire victims to be used by anyone other than the fire victims. If a property is	5/31/2022 11:11 AM

sold to someone who wasn't an owner at the time of the fire, the right to build anything under this new policy must be forfeit. The purpose of this new policy must be to help fire victims. 3. The timing of this survey and public input process is problematic. Public notice was mailed

### Accessory Dwellings in Unincorporated Boulder County Exhibit D

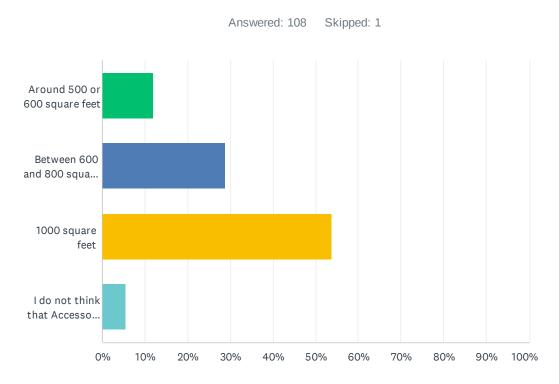
one day prior to public meeting, and one week (including holiday weekend) before survey deadline. Many people that will be affected don't even know about this effort. All the above are true and not unique to Marshal Fire affected neighborhood as commented in 3 5/30/2022 9:50 AM #9. If all Marshal Fire destroyed lots can now be built with an ADU including by new owners who are not fire victims, it is a huge problem and unfairness to the existing standing homeowners who have an agreement with Boulder County that their neighborhood is zoned and intended for a single family dwelling. Marshall already has significant traffic and bike activity! The impact of a few additional people 4 5/30/2022 5:30 AM would be negligible. 5 In my neighborhood in Rural Boulder County, there are no problems with adding additional 5/29/2022 10:07 AM people to the neighborhood, which may be a problem in high-density neighborhoods. Also, we have HOA restrictions on building structures that block anyone's views. Diminishes peaceful environment in the neighborhood. 6 5/28/2022 6:04 PM 7 Not overly concerned as long as limits are set for size, number (should be only one ADU 5/27/2022 3:06 PM permitted on one property), and number of individuals living in an ADU. 8 Allowing ADUs require great sensitivity to the existing neighborhood characteristics. Do not 5/27/2022 3:04 PM willy nilly double the population of neighborhoods. 9 This is a major change to density if approved. It seems it's being considered for more than 5/27/2022 9:39 AM special circumstances. The rules are fine as they are. Doubling density changes the character of a neighborhood too much. I am guessing that, given the history and development of UBC, there were already ADUs in all 10 5/27/2022 8:10 AM of the UBC neighborhoods. I therefore don't think that rebuilding with ADU authority will have a significant or different impact on our neighborhoods. I appreciate the concept of allowing building of ADUs that are limited in extent (as described by BoCo), and believe this will allow our communities to maintain/rebuild our character. In the area I live (S Cherryvale and Marshall) none of these are potential disavantages. I only 11 5/26/2022 9:09 AM see advantages in my neighborhood and for my direct neighbors. 12 Accesory should be limited in size and people's views should be considered. 5/26/2022 7:04 AM

5/25/2022 11:12 AM

13

Silly question.

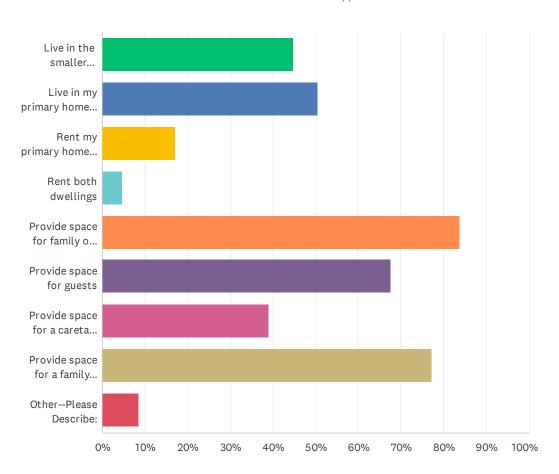
Q10 Many communities limit the size of Accessory Dwellings to ensure that they are smaller than, and actually "accessory" to, the primary home. Limiting the size can also help minimize the impacts of additional dwellings in a neighborhood. What do you think is an acceptable size for an Accessory Dwelling in your neighborhood?



ANSWER CHOICES		
Around 500 or 600 square feet	12.04%	13
Between 600 and 800 square feet	28.70%	31
1000 square feet	53.70%	58
I do not think that Accessory Dwellings should be built in my neighborhood	5.56%	6
TOTAL		108

### Q11 Please select all that apply. If I had an Accessory Dwelling, I would...





ANSWER CHOICES	RESPON	SES
Live in the smaller dwelling while I rebuild my primary home	44.76%	47
Live in my primary home and rent the Accessory Dwelling	50.48%	53
Rent my primary home and live in the Accessory Dwelling	17.14%	18
Rent both dwellings	4.76%	5
Provide space for family or intergenerational living	83.81%	88
Provide space for guests	67.62%	71
Provide space for a caretaker of my property	39.05%	41
Provide space for a family member who needs to be cared for, or someone who will help care for a family member	77.14%	81
OtherPlease Describe:	8.57%	9
Total Respondents: 105		

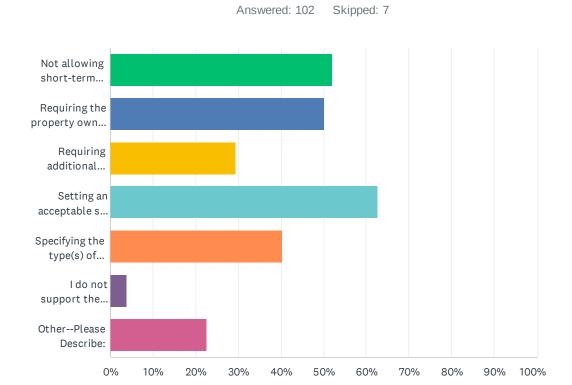
#	OTHERPLEASE DESCRIBE:	DATE
1	Provide affordable housing for a person of low income who works and pursues a higher-ed	6/1/2022 10:58 PM

## Accessory Dwellings in Unincorporated Boulder County Exhibit D

### degree in Boulder.

2	An accessory unit will provide a place to live while rebuilding the primary home and then could be rented to offset the cost to rebuild the property.	6/1/2022 10:27 AM
3	An ADU opens up many options for us that don't exist today, and helps us face the biggest financial setback of our lives. In the long term this is also likely the only way our daughter will be able to afford to live in her hometown.	5/31/2022 10:06 PM
4	a. Don't support any such uses to anyone who was not a fire victim to build on the Marshal Fire destroyed homesite - they shall be treated with the same policy as the rest in Boulder County; b. Will be open to fire victims who truly have an immediate need for caretaker and commit to stay for 5 years. All other intended uses shall be dealt with by a Boulder County-wide policy. c. Detached ADU has the most significant impact to alter existing neighborhood characteristics and attract a bunch of airBnBs in neighborhoods zoned for single family dwell. Since it is detached, detached ADUs can be built when there is a county-wide policy. The urgency of building a detached ADU first can be addressed by having a RV/mobile ADUs such as an RV on-site.	5/30/2022 9:50 AM
5	We did not get enough insurance \$ to rebuild. But if I were to rebuild, I would not include an AD for ourselves. However, my daughter & son-in-law lived next door and also lost their home. If they added an AD, we might consider in the future living in it as we get older. (currently ages 80 & 77)	5/27/2022 10:54 AM
6	Possibly offer space to people displaced from a future disaster - or someone from the neighborhood who is working in their house if we finish our rebuild.	5/27/2022 9:30 AM
7	space for a live in nurse	5/27/2022 9:23 AM
8	We would construct our ADU to meet ADA requirements, so that it is accessible to those with disabilities. Finding appropriate independent living for those with disabilities is difficult, and this would allow a family/friend with disabilities/recovery from surgery etc. to be independent while providing appropriate care.	5/27/2022 8:10 AM
9	caretaker for family member housing may be used long term	5/25/2022 8:05 PM

Q12 Setting some parameters around Accessory Dwellings can help simplify the review process, create more predictable outcomes, and minimize negative impacts of development. What limitations regarding Accessory Dwellings would you support? Please select all that apply:



ANSWER CHOICES	RESPONSES	
Not allowing short-term rentals on the property (i.e., Airbnb, VRBO, etc.)	51.96%	53
Requiring the property owner to live on site	50.00%	51
Requiring additional parking on the property	29.41%	30
Setting an acceptable size for Accessory Dwellings	62.75%	64
Specifying the type(s) of Accessory Dwelling that are allowed	40.20%	41
I do not support the construction of Accessory Dwellings in my neighborhood	3.92%	4
OtherPlease Describe:	22.55%	23
Total Respondents: 102		

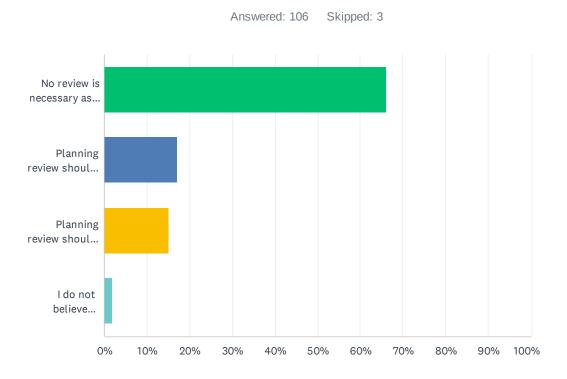
#	OTHERPLEASE DESCRIBE:	DATE
1	making sure the design and materials are compatible with the architecture of the neighborhood	6/1/2022 2:37 PM
2	I support this process being as simple and quick as possible to help homeowners rebuild and survive this disaster.	6/1/2022 10:27 AM
3	I think they should be used at the owners discretion as long as it does not impact the	5/31/2022 3:19 PM

## Accessory Dwellings in Unincorporated Boulder County Exhibit D

neighbors a	adversely.
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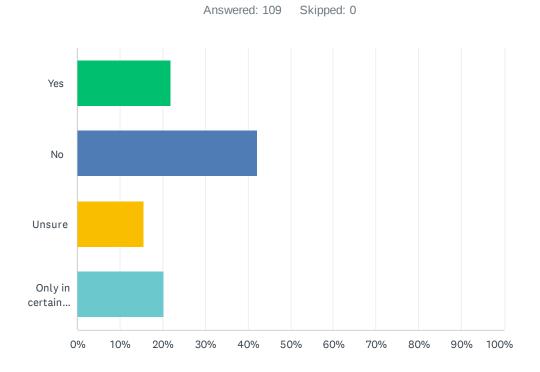
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4	1. Main residence plus ADU must meet current floor area rules. 2. Maximum number of ADUs per neighborhood to minimize impact. 3. If property is sold by fire victim, right for ADU is forfeit. 4. Consider allowing the ADU to be built by fire victims, but don't allow multi-family residential uses until countywide policy is put into place. 5. Limit ADUs to neighborhoods that can appropriately support them.	5/31/2022 11:11 AM
5	We already have a permitting system for short term rentals. We could limit the number of permits per neighborhood or area, but still allow some short term rentals, while supporting and encouraging long-term rentals.	5/31/2022 9:04 AM
6	County shall not permit anything that it does not intend to be applicable in a county-wide policy. Otherwise it will not only be unfair to homeowners in the county but also put the Marshall Fire affected areas in danger of builders to profit from putting a bunch of rentals on those lots. Have nothing against builders however believe builder's profits have nothing to do with helping fire victims thus they shall be treated the same under a county-wide policy.	5/30/2022 9:50 AM
7	I think any ADU should be allowed if sufficient space is available.	5/29/2022 7:56 PM
8	No limitations	5/28/2022 11:15 PM
9	if short term, should go through the County's process to get licensed. But could be allowed if they do that process.	5/28/2022 8:38 AM
10	Setting the maximum number of individuals living in one ADU (no more than 3 related persons for example).	5/27/2022 3:06 PM
11	I believe there should be a square foot limit for both the home and the accessory dwelling, total.	5/27/2022 2:22 PM
12	Setting the size of the dwelling as a function of overall lot size.	5/27/2022 12:19 PM
13	All ok with me, our neighborhood needs more housing.	5/27/2022 12:00 PM
14	Parking is/was not an issue in our neighboorhood of Paragon/Empire drives. All lots were quite big and almost never had issues with on street parking.	5/27/2022 10:54 AM
15	Support under limited circumstances and permitted active use only	5/27/2022 9:39 AM
L6	if the lot is smaller than a acre then no short term rentals defined as less than 1 month.	5/27/2022 9:23 AM
17	Consider using a percentage formula - like no more than 40% the size of the primary living space.	5/27/2022 8:27 AM
18	Entry to Accessory Unit should not compete with primary entry so its clear which is the primary entry.	5/26/2022 1:38 PM
19	Setting restrictions based on UBC and not appreciating the differences in neighborhoods continues to create a barrier and inequity that should not be continued.	5/25/2022 11:39 PM
20	Limit that house and ADU are sold as one real estate when using same lot. NA for parking since we already have extra parking for 2-3 vehicles on existing lot and garage - no street parking required	5/25/2022 8:05 PM
21	Acceptable size should be smaller than the primary residence	5/25/2022 6:05 PM
22	the more amenity restrictions we place on these the fewer will get built. If we're really interested in these being a part of a larger solution of increasing housing stock it's unproductive to saddle them with design constraints.	5/25/2022 12:17 PM
23	A size limit makes sense as do traditional development rules like setbacks etc. In most cases, county residential has tons of parking already and so I think parking requirements for ADUs make no sense. Owner occupied (main unit or accessory) is really hard to enforce. Finally, the current requirement that an ADU must be for a caregiver or care receiver is really onerous and significantly limits new ADUs. I'd also question the legality of that requirement.	5/25/2022 11:12 AM

Q13 If more types of Accessory Dwellings than family care units and agricultural worker units were allowed, what level of planning and zoning review should Boulder County require prior to issuing a building permit?



ANSWER CHOICES		RESPONSES	
No review is necessary as long as the Accessory Dwelling meets certain parameters	66.04%	70	
Planning review should only be required for Accessory Dwellings that are separate structures than the primary home	16.98%	18	
Planning review should be required for all Accessory Dwellings	15.09%	16	
I do not believe Accessory Dwellings should be permitted	1.89%	2	
TOTAL		106	

## Q14 Do you think that neighbors should be notified and allowed to comment on an Accessory Dwelling proposal in their neighborhood?



ANSWER CHOICES	RESPONSES	
Yes	22.02%	24
No	42.20%	46
Unsure	15.60%	17
Only in certain circumstancesPlease Describe:	20.18%	22
TOTAL		109

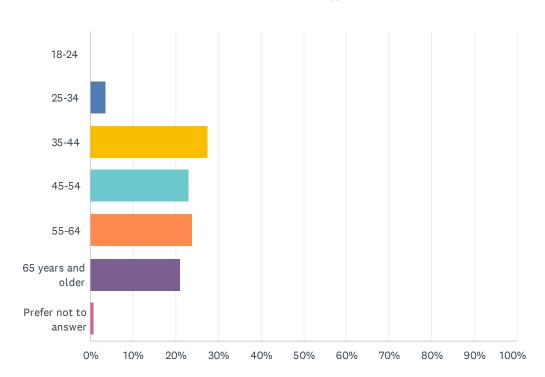
#	ONLY IN CERTAIN CIRCUMSTANCESPLEASE DESCRIBE:	DATE
1	If the ADU applicant wants to build a larger unit than rules allow, or wants to build in a setback too close to neighbors, or wants to build higher than two stories total (including original construction such as a single-level garage).	6/1/2022 10:58 PM
2	doesn't seem to matter, planning & commissioners have seemingly allowed things to newcomers/non resident owners in the neighborhood that they said weren't allowed in the past (blocking views, adding retail services), and both are unresponsive to neighborhood input.	6/1/2022 2:37 PM
3	only in high density residential areas or if parking would be on common roads	6/1/2022 12:27 PM
4	If view is going to be obstructed	6/1/2022 10:06 AM
5	If tue proposed accessory dwelling impacts other homeowners views.	6/1/2022 10:06 AM
6	if the building parameters were strict only a cursory review should be necessary to ensure the ADU meets these parameters. neighbors should always be notified	6/1/2022 5:53 AM
7	Only if the property owner is asking for a variance	5/31/2022 2:57 PM

## Accessory Dwellings in Unincorporated Boulder County Exhibit D

8	depending on density, or use perhaps	5/31/2022 9:04 AM
9	Our neighborhood HOA has certain (modest) restrictions - mostly that structures cannot impede other residents' views, but also height restrictions on certain properties, - so they'd need to be reviewed to make sure they fit within those rules.	5/30/2022 8:51 AM
10	When the ADU will be a separate building and/or separate or different parking arrangements are to be considered, neighbors should be notified.	5/30/2022 8:27 AM
11	I support the building of ADUs in the Marshall burn area to get people back quickly. A review process would be useful for those not effected by the fire . It is urgent for us to get our son's home rebuild asap! For our mental health.	5/30/2022 5:30 AM
12	Our HOA has an architectural review board that takes care of this. I think comments should be restricted to neighbors who can actually see the ADU. This prevents self-righteous NIMBYs from controlling neighborhoods.	5/29/2022 10:07 AM
13	Over 1500 sf	5/27/2022 7:47 PM
14	Only if these structures are deemed "permanent" vs. temporary for the purposes of housing during home reconstruction for example.	5/27/2022 3:06 PM
15	Only if the ADU exceeds the standards set for such a structure. Allowing neighbor comment and input that could impact the timeline for approval of such a structure that is within set standards and limits is unnecessary and not beneficial.	5/27/2022 12:18 PM
16	If short term rental is allowed on small residential lots then comments are appropriate	5/27/2022 9:23 AM
17	only if asking for an exception to the allowed parameters such as size	5/27/2022 8:27 AM
18	Only if this is either new construction above/on an existing building, or a new, detached building (just to ensure minimal impacts on neighbors). If the ADU will be part of an existing building, I don't believe it should require notification/comments from neighborhood.	5/27/2022 8:10 AM
19	Notified never hurts.	5/26/2022 4:50 PM
20	Neighbors should let neighbors know on their own out of respect, not a requirement	5/26/2022 6:38 AM
21	The notification process should not be the same time line of current notifications. This should EXPEDITE the process, not extend it.	5/25/2022 11:39 PM
22	ADUs that don't meet the parameters (basically exceptions) should be reviewed. Eg. an ADU that exceeds the size limit along with rationale.	5/25/2022 6:05 PM

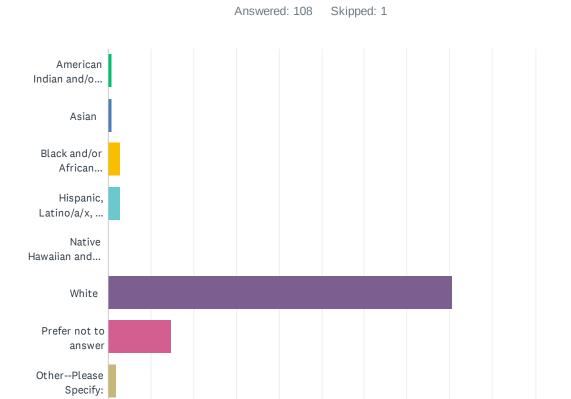
### Q15 What is your age?

Answered: 109 Skipped: 0



ANSWER CHOICES	RESPONSES	
18-24	0.00%	)
25-34	3.67%	ļ
35-44	27.52% 30	)
45-54	22.94% 25	;
55-64	23.85% 26	;
65 years and older	21.10% 23	;
Prefer not to answer	0.92%	-
TOTAL	109	)

## Q16 Which of the following best describes your race and/or ethnic heritage? Select all that apply:



0%

10%

20%

30%

40%

50%

60%

70%

80%

90% 100%

ANSWER CHOICES	RESPONSES	
American Indian and/or Alaska Native	0.93%	1
Asian	0.93%	1
Black and/or African American	2.78%	3
Hispanic, Latino/a/x, or Spanish origin	2.78%	3
Native Hawaiian and/or Pacific Islander	0.00%	0
White	80.56%	87
Prefer not to answer	14.81%	16
OtherPlease Specify:	1.85%	2
Total Respondents: 108		

#	OTHERPLEASE SPECIFY:	DATE
1	European American	6/1/2022 2:37 PM
2	Human :-)	5/25/2022 8:00 PM

From: Rich Becks

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] ADU Size Restriction to 700sf Date: Thursday, June 16, 2022 7:18:52 PM

During the Zoom conference this evening we learned the limit for an ADU is proposed to be 700 sf.

We had a pool house that burned in the fire. We have worked through a design with our architect Scott Rodwin Architecture.

The new design includes an accessory dwelling that is in the same location as the previous pool house and the same size of  $\sim$ 1,000 sf and within 50 feet of the new primary residence.

Our site is 2 acres and had structures already equal to what we would like to rebuild. We have no issue with including the ADU in the RFA, a new septic and utilities. It will be no problem allocating parking space for a family of four.

We realize rule-making is the art of compromise but a size limitation capped at 700 sf completely defeats the intention of helping us get into our permanent house before our insurance runs out.

Why are you prioritizing the needs of single renters and affordability over families who have lost their homes and want to stay in them?

Raymond Becks

From: <u>Judy Demarest</u>
To: <u>Hippely, Hannah</u>

Subject: [EXTERNAL] Marshall rebuild

**Date:** Wednesday, June 15, 2022 12:48:30 PM

Hi Hannah, Megan Monroe suggested I send this letter on to you. It outlines our worries with the rebuilding.

I am writing to ask that you extend the new ADU permissions to all properties in Marshall that lost auxiliary buildings in the recent Marshall fires, and not just the ones that lost their primary residences. In particular, some of the unique Marshall properties lost auxiliary buildings that were essentially ADUs, and we ask only that we be allowed to rebuild the structures that existed before the fire.

You have repeatedly decided to focus on an arbitrary distinction between properties that lost their primary residences and those that "only" lost auxiliary buildings. This is frustrating, as we and others lost our livelihoods and primary dwellings for relatives. I ran a consulting business out of my office, which completely burned down, destroying my extensive records and documentation. As I am nearing eighty years old, I will not be able to start over and am now reliant on social security. My son lived in the auxiliary building and was around to help his mother and me with things on the property. This also completely burned down and he is unable to continue living on the property with us.

We understand that you don't want to consider "unaffected" parties until you have a comprehensive plan for ADUs in UBC. Some of us, however, do not feel "unaffected" since we lost so much to the fire and we feel that we are being unfairly excluded. We only ask that for those of us who lost so much (and who were not even included in the county's cleanup), to at least be allowed to rebuild what we had as soon as possible and without the prohibitive cost and time of a site plan review.

Given how different the Marshall properties and auxiliary buildings are from the rest of the county, the ADU policies you have for Marshall need not apply to the rest of the county. Marshall has unique setbacks, unique PSF's, and unique architecture.

Thanks, Judy Demarest

Sent from my iPhone

Dan Aweida Hippely, Hannah

[EXTERNAL] Re: Marshall Fire - Community Meeting on proposed updates to the Boulder County Land Use Code regarding Accessory Dwellings Confirmation Wednesday, May 25, 2022 8:17:15 PM

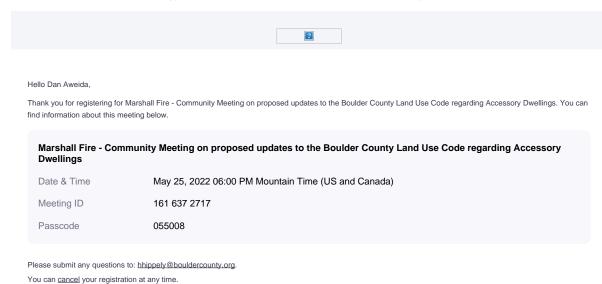
#### Thanks Hannah.

Nice meeting with lots of good information. As you know, The ADU needs/wants will differ a bunch per neighborhood. On S. 68th Street, most have 3-35 acres and as Gail pointed out, are getting older and ADU would be great and plenty of land/area to put them, whether they are attached or in a basement, or attic etc.

As we are re building we have a barn/shop that was also destroyed and didn't have plumbing or heat. But is we could put a 800-100 sq ft attic ADU would be great as we get old in this house ( we planned on finishing life in the old burned down house...).

Best. Dan Aweida 560 S. 68th St. 303-263-1801

On May 25, 2022, at 6:07 PM, Hannah Hippely, Boulder County Community Planning & Permitting <no-reply@zoomgov.com> wrote:



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US: +1 669 254 5252 or +1 669 216 1590 or +1 646 828 7666 or 833 568 8864 (Toll Free)

Meeting ID: 161 637 2717

International numbers

3. Join by H.323/SIP room system

H.323: 161.199.138.10 (US West)

161.199.136.10 (US East)

Meeting ID: 161 637 2717 Passcode: 055008

1616372717@sip.zoomgov.com

Passcode: 055008



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#### Exhibit E

From: <u>Deborah Cave</u>
To: <u>Case, Dale</u>

Cc: Sanchez, Kimberly; Hippely, Hannah; Sanfacon, Garry; Fong, Clay; Boulder County Board of Commissioners;

Levy, Claire; Petersen, Jana; Loachamin, Marta; Jones, Matt; Alan Ferguson (ferguson4999@hotmail.com); Barry Weiss; Bob Grotluschen; Cheryl; Deborah Cave; Ellen Berry; flinder macclin.com; Jim Yanus; Lars Kalnajs; Leah Fuchs; Mark Feuer; Meg Porfido; Megan Monroe; Mimi Yanus; Pam Decker; Paul Grignon; Thomas Hauser; Todd

Nash; tom.berghoff@icloud.com; Yvonne Gates

Subject: [EXTERNAL] UBC Committee Position on Auxiliary Dwelling Units (ADUs) in Marshall

**Date:** Thursday, June 16, 2022 3:21:21 PM

Dale,

The UBC Committee would like to add an additional comment (to its 6.14.22 email) regarding ADU policy and how it relates specifically to the Marshall/Cherryvale area. It has been brought to our attention that some in the area feel that the PSM is lowered by the historical and economical nature of what existed as well as the exclusion of adjacent neighbors and the deed restricting of a local property to approximately 500 square feet; resulting in a PSM that is significantly more limited than other areas in the burn zone. In keeping with the goal to maintain maximum flexibility to assist homeowners returning to their properties, we encourage the County to allow a modest, one time exceedance of the PSM for ADU structures in this area. The goal is maximum flexibility and housing equity. A suggested exceedance could be a one time amount (i.e. 500 sf) or adjusted to the PSM of the burn area.

Thank you for your consideration.

Debbie Cave

From: jon saccion

To: Hippely, Hannah

Subject: Re: [EXTERNAL] accessory dwelling unit Date: Monday, May 23, 2022 9:51:11 AM

I guess from the perspective of asking for feedback - I do not support this unless it is allowed for all eventually with highly similar rules - all this one off special case stuff feels wrong. I generally support the idea - especially since some of us are on many acres - If my small land was developed it would have probably ~ 20 homes or 30 - so it has always seemed excessive to prevent me from having 2 modest homes for whatever reasons make sense (small income in retirement, family, ranch hand..)

We sometimes think about building something but it seems excessively wasteful to tear down a fully functional house to build something new - would seem much more 'green' to allow this house to be used by a family while adding a modest home elsewhere on the property.

Also - the idea of building a home to allow for care of an elder or vise versa only to remove it later - also is far from 'green' or good for the planet nor housing crunch..

On Mon, May 23, 2022 at 8:32 AM Hippely, Hannah < hhippely@bouldercounty.org > wrote:

Hello Earl,

At this time the consideration is for Marshall Fire rebuilds but, we are going to look at this for the rest of the county in the near future.

Thanks.

Hannah

From: jon saccion < <a href="mailto:lowgradeemail@gmail.com">lowgradeemail@gmail.com</a>>

**Sent:** Friday, May 20, 2022 8:46 AM

**To:** Hippely, Hannah < hhippely@bouldercounty.org > **Subject:** [EXTERNAL] accessory dwelling unit

Is the proposal being discussed to allow people affected by the fire to be able to build buildings which historically have not been allowed to us in unincorporated county or is the proposal to start allowing these types of buildings in general more often and or more easily including the recently induced rebuilds?

Earl Manchester

From: <a href="mailto:chuck@ceruleantech.com">chuck@ceruleantech.com</a>
To: <a href="mailto:Hippely">Hippely</a>, Hannah

Subject: RE: [EXTERNAL] ADU policy

**Date:** Wednesday, May 25, 2022 5:14:36 PM

#### Hannah,

Perhaps I wasn't clear. Approving ADUs for all Marshall fire victims (instead of just those whose house was also destroyed) does not expand this to "county wide". It seems strange to us that if our house was destroyed as well as our other structures (which were very valuable to us), we would be OK to have the ADU.

### **Chuck Demarest**

From: Hippely, Hannah <a href="hhippely@bouldercounty.org">hhippely@bouldercounty.org</a>

**Sent:** Wednesday, May 25, 2022 5:08 PM

To: chuck@ceruleantech.com

Subject: RE: [EXTERNAL] ADU policy

### Good Evening,

Thank you for providing your comments. The Board of County Commissioners has authorized us to look at this issue County wide. We are focused on the Marshall Fire area presently due to the fact that these folks need to plan quickly for the rebuilding of their homes. Addressing this County wide given the County's variety of landscapes, neighborhoods, available services, etc. is a much more complicated undertaking and we couldn't tackle that scope of a project in the timeframe needed to respond to the needs of those made homeless by the Fire. However, we do intend to take up the County wide consideration after completion of this first phase of the Accessory Dwelling project. This could allow you and many others the same opportunity.

Please stay tuned.

Thank you, Hannah

From: <a href="mailto:chuck@ceruleantech.com">chuck@ceruleantech.com</a>>

**Sent:** Wednesday, May 25, 2022 5:00 PM

**To:** Hippely, Hannah < hhippely@bouldercounty.org>

Subject: [EXTERNAL] ADU policy

Hello,

My question/comment for the meeting today is:

The Marshall fire destroyed our three detached structures on our 2 acre property in Marshall, although our house was spared. We want to rebuild at least one of these and want it to contain an ADU, planning for us to soon occupy, with the primary residence intended for our children/grandchildren. We are retired. We are asking the county to extend the ADU permission policy to include those Marshall fire-damaged properties in which although the primary residence is

not destroyed, an ADU will be permitted.

Charles & Judy Demarest

From: <u>Buzz Burrell</u>
To: <u>Hippely, Hannah</u>

Subject: Re: [EXTERNAL] ADU Survey?

Date: Wednesday, May 25, 2022 1:08:47 PM

#### Thanks.

As you know, California basically mandated that ADU's must be allowed - they overruled all local regulations and just did it. The privileged naturally went nuts and are fighting it, even thought they are self-proclaimed liberals. Sound familiar? The state of CA has doubled down, tightened the mandates, and essentially did away with Single-Family zoning. Sacrosanct! But this had to be done - everything else is worthless talk.

Boulder County (and City) needs to take a cue from the rest of the world, and become the progressive community it claims to be. Local government is beholden to those who cry the loudest, rather than doing what is known to be good policy for the community.

People with fear and anger always speak the most and the loudest, so if you wait for an upswell of pro-ADU opinion, you will not get it. Instead, Boulder County needs to step up, do the right thing, and take the heat.

Thank you for your work,

BB

On May 25, 2022, at 9:34 AM, Hippely, Hannah < <a href="https://hhippely@bouldercounty.org">hhippely@bouldercounty.org</a> wrote:

Hi Bizz,

I think this should be available now. Try this link

https://www.surveymonkey.com/r/BoCo\_AccessoryDwellings .

Thank you, Hannah

From: Buzz Burrell < buzzburrell@mac.com > Sent: Wednesday, May 25, 2022 8:25 AM

To: Hippely, Hannah < hhippely@bouldercounty.org>

**Subject:** [EXTERNAL] ADU Survey?

The Survey does not appear to be active - - -

Online survey open May 25 through June 1 An online survey will be available for community members to complete from May 25 – June 1, 2022. The survey will be posted at <a href="www.boco.org/dc-22-0003">www.boco.org/dc-22-0003</a> by May 25.

ВВ

From: Sue Lion

To: <u>LU Land Use Planner</u>
Subject: [EXTERNAL] ADU size

**Date:** Thursday, June 16, 2022 7:25:27 PM

My opinions about the Zoom meeting tonight:

If the intention is to actually make it possible to ease some of the housing shortage, then I think the conversation about size tonight showed that some properties are capable of having a larger ADU without affecting the neighborhood. Anyone having an ADU must follow county regulations no matter what. I believe that if a homeowner wants/needs something bigger than 700 sq. ft., the door should be open to them to review their property and specific needs, and make decisions based on lot size and neighborhood. If there was a limit of 1,000 sq. ft., then more options are open. Someone can still build 700 sq. ft. As PJ said, he had a shop that could be used as an ADU that is 850 sq. ft. He also lives on an acre of land in a neighborhood that has more room between houses. 1,000 sq. ft. wouldn't be a good fit in the Sagamore neighborhood, where houses are close together on small lots.

I can't imagine cramming a family or even a couple into a 700 sq. ft. unit. 1,000 sq. ft. is barely enough for two small bedrooms, a bathroom, a small living area, and a gallery kitchen (I know because my architect is working on a basement for me that is 980 sq. ft.). I believe that a single person or an elder can be comfortable in 700 sq. ft. but it limits the full use of the structure for any other possibility in the future. The ADU in my mind isn't just for temporary housing - it's for easing up rentable space in this county. Not everyone wants to live in a bedroom.

The person sitting with me tonight wondered if 700 sq. ft. for an ADU almost seemed like the County's way of making it so hard for people to build one that they just give up. There has been a lot of contention between people who can provide more housing and the county not wanting to allow it. I hope this isn't the case. The Marshall Fire has opened up the potential of providing more affordable living space, even if the regulations are just for the fire victims. 1,000 sq. ft., when compared to the big homes in Boulder County and all the new ones being built, seems pretty inconsequential.

Thank you,

Sue Lion

5920 S. Vale Road

From: Bin Zhang

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Land Use Code Change on ADU in unincorporated Boulder County

**Date:** Friday, June 17, 2022 5:24:29 AM

### Dear Boulder County Planners and Commissioners:

I am writing in support of the Land Use Code Changes, allowing an ADU for the families who lost their homes from the Marshall Fire.

The proposed ADU parameters are reasonable and acceptable, such as a maximum size of 700 SQFT, one designated parking space, etc.

Having this ADU during our re-build process will allow my wife and I to take care of our aging parents first and foremost. In the future, we can certainly consider making this ADU available to a college student, or to a young couple working in Boulder, or a single mom with a child.

One of the better ways to build a tolerant, inclusive, positive, strong, and thriving Boulder community is to converse with people of various age groups, of diverse backgrounds, and of different social & economical circumstances. The more we all meet each other, talk with each other, and help each other, the better and the stronger the community.

Once again, I strongly support the Land Use Code Changes to allow the ADU. Thank you all for your thoughtful approach, your diligence, your dedication, and your service to the community.

With deep gratitude, Bin Zhang Family 6757 Whaley Drive Boulder, 80303 From: <u>Janet Andrews</u>
To: <u>LU Land Use Planner</u>

**Subject:** [EXTERNAL] ADUs in Unincorporated Boulder County - Marshall Fire area

**Date:** Friday, June 17, 2022 7:02:35 AM

Boulder County Comprehensive Plan housing policies that support the County reviewing options and potentially allowing more opportunities for ADUs

PH 5.01....."there is a connection between individuals having safe, affordable housing and their physical and mental health".....

The County's goal to first address the needs of Marshall Fire survivors is commendable, but in fact the proposed 700 square foot Land Use Code limitation regarding ADUs does NOT MEET THE ABOVE CRITERIA for families wishing to live in an ADU while rebuilding their home, or for property owners desiring to build an inter-generational dwelling! A minimum of 1000 square feet, and preferably 1200 square feet, should be allowed, with individual consideration given to lot size. Well-designed attached or detached ADUs should be considered on an individual lot-by-lot basis, with SIte Plan Review expedited for Marshall Fire survivors.

From: Tiffany Gengelbach
To: LU Land Use Planner
Subject: [EXTERNAL] Public Comment
Date: Friday, June 17, 2022 3:30:34 PM

It would be great if it were easier to build ADUs anywhere within the county, not just on properties impacted by the Marshall Fire. Many of us have plenty of land; our right to build on it should not be restricted by arbitrary square footage rules.

From: Ron Sandgrund
To: LU Land Use Planner

Subject: [EXTERNAL] Comments re ADU

Date: Friday, June 17, 2022 5:29:36 PM

I support your efforts to require ADUs to stay within 50' of a burned home's original footprint and not to exceed 20' in height. I would go further and require the ADU to be physically *attached* to the main house, which would keep the structures closely clustered, but which would still allow a separate entrance. Also, by requiring clustering and attachment, greater energy efficiencies could be built into the "combined" structure. I think the two units combined square footage should not exceed what would be permitted for the rebuilt home's square footage, which I think is what is being contemplated currently.

I think the dual use of the main home's driveway by all occupants of both the main home and ADU makes a lot of sense. I think the addition of *any* parking pads for the ADU should be adjacent and connected to the main home's driveway, and not located remotely from that driveway — this arrangement will keep all cars and their parking and driving areas connected and compressed.

The 1000 sq' maximum size or something less makes sense. While some folks pointed out that a family of 4 could not fit in a structure that size, the alternative would mean allowing a potentially out-sized ADU being built for the owners to live in while their home is being rebuilt, but then the owners would eventually move into the main house and the ADU could (and likely would) be rented out to a second family or a bunch of college kids. That seems like a terrible result, unduly increasing density and traffic — there must better ways to create affordable housing than allowing that.

Last, I think anyone contemplating an ADU should submit site and dimensional plans to be emailed to their immediate neighbors for the neighbors' input. It seems like a waiver from the county is necessary to move forward with the ADU and input from neighbors could help shape, without appreciably slowing down, the approval and waiver process. I am suggesting email copies be sent to the *closest* neighbors in each direction (N-S-E-W) from the home, with no notice necessary if the neighbor in a particular direction is more than 250' distant from the closest part of the ADU's footprint to that neighbor's home. Maybe this could be done on an "opt in" basis where a curious or concerned neighbor could add their name and email to the planning department's file for a particular address which then would trigger the forwarding of all ADU requests and drawings to the neighbor via email. The neighbor wouldn't have any sort of veto power, they would just submit their concerns to the planning department could consider them informally. Since so many folks are now renting, there really is no process in place for them to know what is going on next door and help shape things, even if only informally.

Ron Sandgrund 546 Donn Court Boulder CO From: Tom Berghoff
To: LU Land Use Planner

Subject: [EXTERNAL] Marshall Fire - Community Meeting on proposed updates to the Boulder County Land Use Code

regarding Accessory Dwellings

**Date:** Saturday, June 18, 2022 9:03:10 PM

## Boulder County Planning,

Like most of my neighbors, I lost my home in the Marshall Fire and was very encouraged when the opportunity to participate in last month's ADU listening session presented itself.

The sessions were well run, professional and seemed to be genuinely focused on the needs of the fire victims and the community at large. They also represent a huge opportunity for my community to recover in a manner that is consistent with the stated goals of the effort.

Unfortunately, it seems that much of the input was ignored as the Draft ADU Proposal has little semblance to the input that was provided in the listening sessions or in the published survey materials.

During the breakout that I participated in, the dominant theme from almost every attendee was that we needed a more accommodative approach in terms of ADU size, but the time constraints didn't give us the opportunity to fully articulate why larger ADUs are warranted as they relate to the specific circumstances related to the fire.

## To that end, it is important to consider that:

- Much of UBC is comprised of larger lots
- Most people are underinsured to rebuild anything close to the original size of their residences
- Construction costs have escalated significantly
- Over 90% of Marshall Fire victims were underinsured, many significantly.

• Insurance funded Alternative Living Expenses run out after 24 months, meaning anyone who hasn't rebuilt will need to fund both a rental and the mortgage on their destroyed or damaged residence.

## As a result, many of us need to:

- Consolidate multigenerational households with ADUs
- Build ADU structures in advance of the primary residence in order to speed occupancy and/or increase affordability
- Offset the uninsured financial burden with ADU rental income

## Specific Feedback on the Draft Policy:

- 700 square feet is too small, especially considering that these units will be intermediate term housing for families. The two bedroom requirement also dictates an exceptionally compact living space.
- The 50 foot from principal house rule makes no sense on larger lots, especially considering that Article 19 requirement for accelerated rebuild dictates primary house position that may not be within 50 feet of existing ADU convertible structures (detached garages, barns, ag structures, etc). Existing wells and septic system locations, driveways, setbacks and other restrictions currently in place will make this unnecessarily complicated.
- Existing detached building structures that can be converted to ADU's to alleviate short term housing should be fast tracked for approval with either a very light SPR, or folded in to Article 19.
- The 20' height limit should be struck. Many of the conversion opportunities are on second floor of existing detached structures. The existing building code has extensive height requirements.
- Recognize that the absence of an established ADU policy means that many of us are either delaying our construction plans or submitting plans that will require future rework/expense.

I would propose that Boulder County follow the published Best Practices

established in California when it developed its building code for ADUs:

## **Size Limitation**

a. Attached ADU - shall not exceed the lesser of 1,200 sq.ft. or 50% of the living area of the primary unit, inclusive of any habitable basement or attic space.

b. Detached ADU - Maximum 1,200 sq. ft. of habitable floor area.

## References:

https://www.aducalifornia.org/best-practices/

https://www.cityofcalabasas.com/home/showpublisheddocument/490/6376565 09233800000

https://www.cityofsantacruz.com/home/showpublisheddocument/84536/63758 4175460100000

https://napasonomaadu.squarespace.com/standards/healdsburg-adu-ordinance

It has been a stated goal of the County that we want to have people reoccupy their residences at a rate significantly above the National 5 year average of 25% (per the meeting hosted by Garry Sanfracon and Tatiana Hernandez in the Louisville Rec Center). The above approach will serve to accomplish that goal far better than the Draft Proposal.

Thank you for your consideration.

Sincerely,

Tom Berghoff

7444 Empire Drive

ADU comment letter (Andrews, 6/19/22)

p. 1 of 1

Sunday, 19 June 2022

To: Boulder County

Community Planning & Permitting Dept.

Dear Ladies & Gentlemen:

I and my wife, Janet, lost our home in the Marshall Fire and given my age (80), and Janet's (77), and the fact that I found out after the fire that I was under-insured, this has created a significant hardship in the rebuilding process.

Our lot at 1025 Paragon Drive adjoins our daughter's lot at 7352 Empire Drive. It was our long term "age in place" plan to have her family there as a support system for both my wife and I. The home we lost was perfect for this. It was one level on a flat lot with no steps. It was a two bedroom, two bath. Inside it was designed to be wheel chair accessible throughout with a large walk-in shower capable of a roll-in wheelchair.

Rebuilding at our age and with our financial considerations is not likely to be possible. My daughter and her family are also struggling with the rebuilding process and the ever escalating cost of construction. With that in mind, we were thrilled to hear that Boulder was considering ADU's. It gave us the possibility of staying in our beloved Spanish Hills neighborhood and the ability to watch our granddaughter grow up. We were told that Boulder County was going to be particularly accommodating in the rebuilding process and, while I recognize the effort and good intention that has been put in. The County's preliminary response on the ADU policy was nothing short of tone deaf.

Our conversations with people who participated in each of the three breakout sessions in last months ADU meeting indicated that there was overwhelming support for larger ADUs to allow for staged rebuilds. There was also considerable support to consider lot size in determining what would be allowed. The polling that was presented at that time only considered sizes up to 1000 square feet, but for those people with larger lots (our daughter is on 11 acres), this seems quite small. Now you are proposing a maximum size of a very tiny 700 sq.ft. This is only sufficient for a one bedroom, one bath house.

Please recognize that the mental and financial stress of the Marshall Fire is considerable. Also recognize that you have PSM and Septic limitations that will keep from needlessly large ADU houses.

During the rebuilding phase, our daughter and her family would love to be able to immediately build and live in an ADU. They would need 2 bedrooms and one bath, plus space for a home office. There is no way to accomplish this with your proposed maximum of 700 sq.ft. Likewise, 700 sq.ft. is way too small for us as active seniors who like to entertain. Please reconsider this size maximum as it is literally preventing our ability to enjoy our golden years.

Jim Andrews 1025 Paragon Drive, Boulder, CO, 80303 From: <u>Eldridge Family</u>
To: <u>LU Land Use Planner</u>

**Subject:** [EXTERNAL] ADU size- home damaged by Marshall Fire

**Date:** Sunday, June 19, 2022 12:40:55 PM

Dale, Thank you for all of your work with the UBC. Our neighborhood of Paragon Estates/Spanish Hills has been hit hard by the Marshall Fire as you well know. In our case, our primary residence was completed in June of 2021, and we were just 6 months in when the fire hit. Our home is "livable" but sustained structural damage including melted window seals, blistered metal roof, deck warping and siding damage, including interior damage to floors and drywall/paint. We are looking at 2+ years of battling with our insurance carrier over the damage and repairs needed. Our original building permit allowed for a 30' x 30' barn to accommodate our daughter's horse upon her graduation from CSU's equine sciences program. We would like to build an accessory dwelling unit that is a barn/ADU in the original approved site to accommodate our multigenerational family, including our daughter and my aging parents who both have severe arthritis. My father is in a scooter and will eventually be in a wheel chair. He has already had 2 hip replacements and 2 knee replacements and is registered as a physically handicapped person with the DMV. Housing them in a 700 square foot ADU, would not work especially given the larger ADA (Americans with Disabilities Act) handicap accessible requirements needed for wheelchairs. Please consider the size increase requested by Tom Berghoff and the UBC. Also, we are considering a "Barndominium" style structure that would be part barn and part living space.

Best regards and many thanks,

Kathrine and Edward Eldridge

949-233-9637 and 949-633-1711

From: Dee Andrews

To: LU Land Use Planner

Co. Dee Andrews

Cc: <u>Dee Andrews</u>

Subject: [EXTERNAL] ADU Policy for Marshall Fire Victims

**Date:** Monday, June 20, 2022 9:15:14 AM

## Dear Boulder County Planners,

I appreciate your commitment to a successful rebuild effort in Unincorporated Boulder County from the Marshall Fire and especially your review of the county ADU policy.

My parents, aged 78 and 80, lost their home in UBC in the fire. They are not able to rebuild. They lived next door to my sister and her family, who also lost their home in the fire. My parents intentionally moved next door to their daughter several years ago to be able to have family help them stay in their home as they aged.

Because our parents are not rebuilding, an ADU on my sister's property is a good solution for our aging parents.

However, **700** square feet is too small for more than one person to live in comfortably for many years, especially senior citizens who require larger bathrooms and spaces for a wheelchair to navigate. As well, the private space afforded with a second bedroom or a small office or den for time alone or in pursuit of an individual pastime is essential for emotional and mental well being.

For context, Seattle has the tiniest apartments in the country, with an average size of 711 square feet with Manhattan and Chicago the second smallest at an average of 733 square feet. The largest share of these apartment dwellers are millennials who prefer living in locations close to restaurants and entertainment rather than having large kitchens or living rooms to cook or entertain at home. That is not the case for most families impacted by the Marshall Fire. The people who need these ADUs the most are older couples or families with kids who would benefit from at least 1200 square feet.

Unincorporated Boulder County has no reason to be dense intercity Seattle or Manhattan. My sister's lot is 11 acres and could easily have a two-bedroom 1200 sq ft ADU that housed our parents without impacting any neighbors. If anything the neighbors would love to see our parents be able to remain in the neighborhood.

The apartments at <u>The Carillon at Boulder Creek</u> provides a good example of independent living apartments for seniors. Their two bedroom apartments range between 1,251 and 1,413 square feet.

## Please consider for your ADU policy for Marshall Fire victims:

- scaling the allowed square footage based on a tiered model based on lot size,
- or consider ADU size on an individual lot-by-lot basis,
- or on properties greater that an acre, allow new ADU structures a minimum of 1,200 square feet

Thank you for your consideration and partnership on this important rebuild effort that supports families and older couples impacted by the fire.

Best regards,

Dee Andrews she, her, hers 2023 Walnut Street Boulder, Colorado 80302 303.882.5036 dasandrews@icloud.com From: <u>Dita Hutchinson</u>
To: <u>LU Land Use Planner</u>

**Subject:** [EXTERNAL] ADU policy impacting Marshall Fire Victims

**Date:** Monday, June 20, 2022 11:29:42 AM

It has come to my attention that your office is currently reviewing its ADU policy which would most immediately impact victims trying to rebuild their homes that were lost in the Marshall Fire. This is very helpful, however it is my understanding that the current proposal of 700 square feet is unacceptable. As a former Spanish Hills homeowner, I know many families that were directly impacted by the fire and need additional flexibility as they struggle to rebuild their lives following their devastating losses.

Please reconsider your policy with respect to ADUs to allow these families more flexibility. Proposals worth considering are:

- scaling the allowed square footage of ADUs based on a tiered model based on lot size,
- consider ADU size on an individual lot-by-lot basis,
- on properties greater that an acre, allow new ADU structures to be a minimum of 1,200 square feet

Thank you in advance for your consideration of this sensitive and urgent matter.

Bernardita Z. Hutchinson Boulder, CO From: Alexis Foreman
To: LU Land Use Planner

Subject: [EXTERNAL] ADU"s in unincorporated Boulder county and their potential impact on Marshall fire reovery.

**Date:** Monday, June 20, 2022 1:36:31 PM

## Boulder County Planning & Permitting,

My home was rendered uninhabitable due to the Marshall fire and we have served as something of a home base for many of our former neighbors who lost their homes.

We were keenly interested in the ADU effort as it was an opportunity to help alleviate the housing challenge that we now find ourselves in. We were quite encouraged when we went to the listening session that you conducted 4-5 weeks back as it seemed that the county was listening and committed to helping.

The draft ADU proposal that you have published does not reflect ANY of the feedback that I heard provided to Hannah and the team.

- -700 square feet is entirely too small, especially as many of our neighbors need to move in before their ALE runs out and the ADU is the only chance of making this happen. 1000 square feet is a bare minimum and 1250 should be allowed even though you didn't allow any of that input with your survey tool.
- -The 20' height restriction makes no sense as many of the structures that can be converted are existing barns and garages with upper level structures.
- -The 50' from the house rule makes no sense as many of us are on larger lots and our barn and garage structures are over 50' from the house.

I understand that the published proposal was not what was originally drafted by planning and that the Commissioners came in "over the top" with their own opinions on what we needed. Why did you even ask for our input then? All that you have done in the process is cost our neighbors time and money under the false pretense of community input.

Many are afraid to speak out as they need the cooperation of the Planning and Permitting team to rebuild their houses, but you have completely missed the mark with this proposal.

I know that I am not alone in saying that the proposal was arbitrary and capricious. Please fix it soon as we have elderly people, multi-generational families and families that can't immediately rebuild that are highly dependent on you showing some compassion and some genuine commitment to help.

Thank you,

Alexis Foreman

From: PJ Bostley

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Proposed ADU rules

Date: Tuesday, June 21, 2022 10:28:31 AM

I have 4 objectives for an ADU on my property.

- 1) Quickly provide an affordable place for my family of 4 to live while we rebuild our primary residence. 4 people and a dog can't live in 700 sq feet.
- 2) Rebuild and use what was our detached garage as the ADU. This structure was 888 sq ft. and 54 feet from our primary residence. The sq ft and distance from dwelling rules make it so we can't convert this building. The presumptive size max prevents us from making it bigger. We would be stuck converting part (and leaving part as garage) of it which would limit it to <500 sq ft. We would also have to move the whole structure to a new location (or move the house). This is completely unworkable.
- 3) Create an opportunity for future cash flow from the rental of the ADU, -OR- our main home to partially recover the loss we have suffered. Renting the house to a couple while my wife and I live in the ADU (after the kids go to college) doesn't add any traffic above what we normally have. The short term rental rules adding further restrictions on what we can do with our property only serves to further undermine this proposal.
- 4) Provide a place for aging parents and home-from-college kids to stay. This is the ONLY point where this proposal might work. This is a long term goal and not an immediate need.

This proposal **fails** to help us. The obsession with one size fits all rules is, yet again, failing to account for the diversity of properties in the county and is overly restrictive for communities with larger lots. (\*) You also appear to be driving a strategy where you try to *appear* to have a community inclusive process while mostly ignoring the feedback from the community (\*\*). At this point I am having trouble convincing myself this whole process isn't a political charade.

-p.j.

- \*) Looking at the Boulder specific HEER's rating rules you have clearly not done one-size-fitall elsewhere.
- \*\*) It was clear from the meetings that the community **overwhelmingly** supported larger ADU's...

From: Don Bushey
To: LU Land Use Planner

Subject: [EXTERNAL] Support for ADUs in Boulder County

**Date:** Tuesday, June 21, 2022 4:20:41 PM

Dear Sir or Madam,

Thai email is in reference to DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500 (MARSHALL FIRE 2021) AND ARTICLE 4 ZONING AND ARTICLE 18 DEFINITIONS

I would like to voice my support for the adoption of new regulations regarding ADUs in Boulder County as described in Article 19. Specifically, I support the ability of homeowners in Marshall, and other unincorporated Boulder County to construct an ADUs on their property. There are many benefits to the community that ADUs can provide such as increasing affordable housing, and the ability of homeowners to house aging parents and relatives, without destroying the special characteristics of rural preservation areas.

Thank you

Don Bushey

810 Marshall Rd

Boulder, CO 80305

From: <u>Lori Windle</u>

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Public comment on DOCKET DC-22-0003: PROPOSED TEXT AMENDMENTS TO ARTICLE 19-500

(MARSHALL FIRE 2021) AND ARTICLE 4 ZONING AND ARTICLE 18 DEFINITION

**Date:** Tuesday, June 21, 2022 8:32:56 PM

## Greetings,

please see my comments below regarding considering the definition and requirements being considered for Accessory Dwelling Units (ADUs) in unincorporated Boulder County.

06/21/2022

#### Comments:

While understanding the urgency of assisting Marshall fire victims by amending this ADU code, these amendments should apply to all areas of unincorporated Boulder County. The housing crisis, the lack of affordable housing and exponential growth in the ageing population is culminating in a great need for Boulder County to be more flexible in their view on ADUs.

1. Grandfathering: Boulder County should allow an existing residential structure to be designated an ADU if it conforms with the square footage and the nearby location (50 ft.) of the primary residential structure requirements.

Example: A person building a new home on their property could decommission part of the old house, to comply with floor area requirements and use the rest as an ADU. This would result in an affordable housing unit for a renter and additional income for the property owner. It would be a win-win situation that also helps alleviate the housing crisis. Individuals over 65 on fixed incomes are particularly vulnerable to the current housing situation and this could be a real benefit for them.

- 2. Square footage: As in Provision F, square footage for an ADU should be adjustable to the total amount of flooring area allowable now for any given property. Should not be a fixed number.
- 3. Affordable housing: BOCO might want to consider limiting the rent of an ADU to the current affordable housing index used by Boulder County. This could assist Boulder County with its stated goals and number of affordable housing units available.

Please feel free to contact me at 303-246-4599 if there are questions.

Lori Windle

12558 Flagg Dr.

Lafayette, CO 80026

--

L. Windle

Whether you think you can, or think you can't, you're right.

From: Scott Andrews
To: Abner, Ethan

Cc: <u>Jim Andrews; Janet Andrews</u>

**Subject:** [EXTERNAL] Re: Please approve ADUs of 1,200 sf for lots > 1 acre

**Date:** Wednesday, June 22, 2022 7:42:10 AM

On Jun 21, 2022, at 1:36 PM, Scott Andrews < <u>isa.email@icloud.com</u>> wrote:

To Whom It May Concern,

Boulder is home. My extended family (parents, siblings and immediate family) have lived here since 1966, over 55 years. We have lived all over the city and in multiple locations just East of city limits.

The Marshall Fire devasted our family. Both my sister and my parents lost their homes. They lived adjacent to one another on large 2-11 acre lots in Spanish Hills / Paragon Estates. My parents are elderly and intentionally lived next door to their daughter for inter-generational family support.

Due to rapidly rising construction costs and on-going fighting to resolve their insurance claim, my parents have been forced to abandon their hope of rebuilding in Boulder. *My parents have been forced to move to Eastern Broomfield County, far from their family, their friends and their community.* They are deeply upset, sad, fearful and angry about being ripped away from their home.

My sister and my parents desperately want to utilize a properly sized Accessory Dwelling Unit (ADU) to reunite my parents with their family support systems.

Please approve the use of at least 1,200 sf ADUs on lots > acre to keep our community intact. The preliminary proposals of 700-1,000 sf are inadequate for elderly couples who require accessible living quarters.

Thank you for your consideration,

J. Scott Andrews 2023 Walnut St. Boulder, CO 80302 303.898.1987 JSA.email@icloud.com

P.S. I live in a new, approved 2,000 sf "urban infill" condo in the heart of downtown Boulder that in the past would have been considered an ADU. We are part of a vibrant, interconnected community. The City gets it. Please help our community stay intact!

From: Lars

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Accessory Dwellings for Marshall Fire Rebuilding

**Date:** Wednesday, June 22, 2022 8:58:10 PM

I appreciate all the work that CP&P has done to update Article 19 and now the work that you are doing to incorporate ADUs in Article 19. I also appreciate the opportunities that you have provided for the community to provide input into this process. However, I think it is important to consider the intent of Article 19, and ask the question: **Does our proposed amendment meet the needs of the community that Article 19 is designed to help?** 

The answer to this is a resounding 'no'. In the initial meeting to provide input on ADUs, the survey following that meeting, and in the most recent meeting to review the proposed language, the community has provided overwhelming input that the need of Marshall Fire Survivors is for larger ADUs, at or over 1000 square feet. One of the primary reasons the Fire Survivors desire ADUs are to provide accommodation for their families for the years it may take to rebuild their homes. Families cannot comfortably live in 700 square feet, effectively making this policy useless in helping allow under insured families to remain in our community.

Please reconsider this part of the policy to allow larger ADUs. I understand and share the concern about keeping the 'Accessory' in ADU, but there are other, less restrictive ways to do this - for instance, limit the ADU to some fraction of the main house, maybe 30%.

Thanks, Lars Kalnajs 12 Benchmark Dr From: silleekim@comcast.net
To: LU Land Use Planner

Subject: [EXTERNAL] Land Use Code text amendments related to Accessory Dwellings

**Date:** Sunday, June 26, 2022 11:46:27 AM

We live in the Red Ash Lane neighborhood, in the heart of the Marshall Fire burn zone. Half of our neighbors' homes in this enclave were destroyed in the fire. Our home and the others here were all damaged and our properties were all severely burned. Although we still have homes, we are still struggling every day to move forward from this disaster.

Like everyone else in Boulder County, we want to do everything possible to help our neighbors whose homes were lost. Although the recent survey on the topic of ADUs could have helped to understand their needs, the way the results were presented doesn't answer the critical questions about exactly what those needs are. The results of each of the questions should have been grouped into three categories:

- a. those whose homes were destroyed and would therefore benefit from any changes;
- b. those with still-standing homes in the burn zone who would be potentially negatively impacted by any changes; and
- c. those who don't have a direct stake in the outcome.

Perhaps the results can still be collated in that manner, and we would be very much interested in seeing those results.

I would very much like to see data on how many owners of destroyed homes want to include an ADU in their rebuilding plans, and exactly how they plan on using the ADU, both in the short term and in the long term. I assume that most owners' insurance policies would not cover building a new ADU that wasn't present prior to the fire, so funds for them will likely have to come out of already stretched pockets. If someone wants to build a small residential structure on their property to live in while they rebuild their original home, that seems reasonable, although a temporary building, RV, mobile home, etc., might be a more cost effective solution and would not require going through this entire effort. I've heard that some victims have expressed interest in this route, but I haven't seen any data about how many actually want to.

What concerns me more is the long-term effect of allowing these ADUs, essentially without review of neighborhood or other impacts. Boulder County has, for many years, worked very hard to preserve the character of its unincorporated areas. Our neighborhood is zoned agricultural, and Boulder County has made it a priority, even more so in recent years, to preserve the rural character. Yet, with one "simple" change that is supposed to help families who lost their homes, our neighborhood could have 50% more families living here. Our streets are unpaved, partially with no county maintenance. This means more dust, more delivery cars and vehicles, etc. We have no transit service and we are not withing walking distance of any restaurants, retail stores, workplaces, schools, or anything else. We are all on wells and septic systems, so we will be putting more stress on our aquifers (if well permits even allow multi-family use).

To be clear, I'm not against all ADUs. If someone wants to build a space for intergenerational family living, I think that is appropriate. If someone needs a space for a caretaker to allow aging in place, that also makes sense to me. And a space for a family's personal use and occasional guests also

seems reasonable.

However, a rentable second family residence on a property zoned for single family living doesn't seem appropriate, at least not in all neighborhoods. There is a place for density, and it certainly has a role in attacking the issue of affordable housing. But density can't be everywhere. The people pushing for more density need to understand that it doesn't work for everybody everywhere. Many people live in rural areas specifically because there are fewer people. It may be families who want space for their kids to play, people who want to feel safer from crime, retirees who want to get away from the hustle and bustle. There are also some of us with disabilities such as PTSD and other brain injuries who are triggered by every passing car, bright light, loud noise, etc. Some of us have located here specifically because cities such as Boulder are starting to embrace the idea of more density everywhere and there is no other way to get away from that except by moving to the country.

Please, in your decisions, be aware of and sympathetic to the needs of existing residents who moved here believing that the current zoning rules would protect them from issues related to density. There may be some areas in the county (perhaps within the town of Marshall, but you'd have to ask them) in which this density makes sense. But an agriculturally-zoned neighborhood which will never be walkable certainly isn't one of them.

We also have concerns that a new right to build an ADU could be abused by a fire victim. Some people who lost their homes could be planning on selling their property, and the right to build an ADU could just be a way to increase their property value prior to the sale.

We are also concerned that someone building a detached ADU will put up a building that minimizes negative impact on themselves while maximizing negative impacts on neighbors. For example, it could be as far as they can from their main house, as close as possible to the property line, or in the neighbor's view plane rather than their own.

## Specific suggestions:

- 1. Please update the survey to provide information on how many people who lost their homes would build ADUs if allowed, and how they would use those ADUs.
- 2. Please update the survey to provide information on how people with homes in the burn zone that are still standing view this issue. Remember, we are also fire victims.
- 3. Limiting the size to 700 square feet is reasonable. A one bedroom apartment can fit in this space.
- 4. Please customize the rules based on location or zoning. What may be reasonable in Marshall isn't necessarily reasonable on Red Ash Lane.
- 5. Don't allow the right to build an ADU to be sold with the property.
- 6. Consider limiting the number of ADUs in a particular area.
- 7. Consider allowing fire victims to build an ADU, but not allowing it to be rented for multi-family use until Boulder County puts a countywide policy into place.
- 8. Please consider allowing neighbors to have some say in any new multi-family uses in their neighborhood.
- 9. Please consider if there is a way to do this without a code change say by allowing individual code variances on a case-by-case basis.

- 10. Please consider requiring the owner to live onsite in any instance in which a second dwelling unit is allowed. This means that the owner will at least have to undergo the same impacts as the neighbors.
- 11. Please consider ways to restrict the building of detached ADUs (or ADUs attached to detached structures) to minimize negative impacts on neighbors' view planes.

Thanks, Mike Ellis 1221 Red Ash Lane From: amberpine@yahoo.com
To: LU Land Use Planner

Subject: [EXTERNAL] Marshall Fire ADU proposal Date: Sunday, June 26, 2022 12:00:23 PM

**Keep ADU size to 700 sq. ft. or smaller.** It is an adequate size for the purpose of care-taker, multi-generation living, and affordable living, etc.

**Require owner live on-site and no short term airbnbs.** Anyone who plans to put two rentals on a single family zoned lot shall not be given special treatment. They shall be treated the same and follow existing county-wide policy and building codes.

**No separate utility bills.** Xcel requires a separate address in order to set up a separate utility billing. ADUs shall not have a different address the primary as such treatment will materially eroding the Primary-Accessory nature and technically turn the lot into a duplex or multiple property lot. Primary homeowners shall carry out the inconvenience of allocating utility payment between the primary home and ADU.

Whose view does a detached ADU block? Often times an homeowner wants to place a detached ADU as far away from its primary building and as close to the property line as possible. As a result of that, the destroyed homeowner maximize all the benefits and property value for him/herself while the neighbors will have to endure the increased noise, traffic, and blocked view. Such burden can materially decrease the enjoyment and property value of the neighbors. It is only fair to require a detached the ADU to be in the view of the homeowner's view of the mountain so that neighbors don't have to. This view is a big deal for everyone's enjoyment and property value, thus neighbor input must be allowed and location limitation must be applied to a detached ADU.

Thank you very much for your hardwork and consideration.

Eve Zhou
Owner of Marshall Fire damaged home

From: <u>Carol Ritter</u>

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Input : Accessory dwelling units

**Date:** Sunday, June 26, 2022 1:03:34 PM

I'm hoping the following is helpful and can be included in the ADU process:

Anyone contemplating an addition to their property would have to

- 1) ask permission of commissioner / agency that actually cares about the neighborhood , The neighbors, and their input
- 2) would have to get neighbors input
- 3) would not impede any neighbors views

in any manner

- 4) would have to provide adequate parking
- 5) neighbors would be able to enforce a good neighbor policy on parking, noise levels, party time limits, managing the trash of their occupants, Etc.

Thank you for your time. Carol Ritter 1230 Red Ash Lane Boulder 80303

Sent from my iPhone

From: Ellen Berry

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] Public comment on ADU for Marshall Fire

**Date:** Sunday, June 26, 2022 2:55:01 PM

## Dear CP&P Staff and County Commissioners,

I have been a resident of Boulder County since 1999 and have seen the county develop tremendously over that time. I recognize that with each new business and the growing university that there will be increasing need for housing for these new people.

I also recognize that everyone values the nature that exists here and there is a desire to limit growth making our city have a serious problem with all housing, affordable and all the way up. There are not enough places to live, and significantly less places to live after the Marshall Fire destroyed over a thousand local homes.

It seems likely that Boulder county will experience increased wildfires due to our changing climate and that we should act now to help our community in every way we can. Fire and Ignition resistant ADUs that provide additional housing to our community sounds like an excellent way to start solving the housing problems, and make the housing safer from fires.

Car-centric Single family zoning is not practical for even small urban areas like Boulder. It costs so much to bring services and infrastructure out to sparsely populated suburbs. This cost can never be sufficiently recouped by property taxes. More dense walk and bikeable neighborhoods are far better for county revenue, for climate change, getting people out of cars and increasing community cohesion. These aspects of community can be helped by allowing ADUs to be built - creating more walkable neighbors instead of car-centric design.

I would encourage the staff and commissioners to really look at increasing the square footage allowance of the ADUs. It is true right now that our schools are under-enrolled and several scheduled to close in the next 5 years. It is also true that Boulder is facing an unprecedented number of aging and elderly residents - and I will be one of them as will most of you. It is urgently needed to create more family housing so that there are families coming to Boulder and not more retirees. We need to create space for multi-generational families. We need to bring children back to Boulder so they also can love and support our community.

700sq ft is not enough for family, that is enough for another one bedroom/studio. Please raise the square footage to at least 1000-1200sq ft so that two bedrooms can be created allowing families to join the community in Boulder.

Respectfully,

Ellen E. Berry 5743 Marshall Drive UBC Sent with Proton Mail secure email.

From: <u>Dave Kopetsky</u>
To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] ADU Considerations

Date: Sunday, June 26, 2022 10:57:04 PM

#### Dear Dale,

Thank you for all you have done for the rebuilding efforts of those affected by the Marshall Fire. My family of 4 lost our home in Spanish Hills and is invested in the decisions around ADUs for those affected.

As you can imagine, the process of rebuilding from the fire has been extremely difficult for us. It has created an emotional toll, and many roadblocks in our daily lives. With two young boys, most of our efforts revolve around making sure they are okay day to day. This leaves limited time for us to do everything else that is necessary for the rebuilding process.

My wife and I look for any silver linings we can with what happened to us. For us, having an ADU as a potential revenue stream would be an improvement over what we had before. Like many others, we are working with insurance down this long road, but will not be close to the necessary funds to rebuild. Having more leeway with an ADU would allow us to...

- 1. Move in prior to our house being built and out of our challenging rental situation.
- 2. Create revenue to supplement our lack of funds to rebuild our house.
- 3. Allow for our elderly parents to move in when it is necessary to support their living needs.

As the previous survey results showed, creating limitations around square footage and number of bedrooms for ADUs just doesn't fit our needs. I was frustrated and disheartened to hear that we were being lumped in to a one size fits all approach to ADUs in Boulder when we have been on so many conference calls and webinars to support our specific rebuilding needs.

Please do what's right and consider the unique needs and considerations of the fire victims. We are going through hell, and the only folks who can truly understand our pain are other fire victims. Creating special allowances for us is not going against the greater community, it is supporting a newly vulnerable population and helping create a silver lining.

I greatly appreciate your consideration for some leniency.

Dave Kopetsky 720-550-1926

From: McMynn Family
To: LU Land Use Planner

Subject: [EXTERNAL] ADU Public Comment: Layer Cake of Trauma

**Date:** Sunday, June 26, 2022 11:46:12 PM

## Dear County Planners & Commissioners,

Our home and life as we knew it was destroyed by the Marshall Fire, and we would like to respond to the land use code amendments related to Accessory Dwellings.

For our circle of family and friends that were all impacted by this natural disaster, this issue cuts to a *much deeper* level than has been discussed publicly. We've waited until the last day to respond for public comment, because it feels rather uncomfortable to share details on such a personal level in a public forum. But ultimately, we feel there is a grievously critical disconnect between what is being discussed, and the actual impact of this fire on our family life. The elephant in the room that nobody is talking about is the mental health, for all victims, but most critically of our kids.

Our kids were already suffering the consequences of severe social isolation from the pandemic and horror of a mass shooting. Several were already clinically depressed, and some even suicida, before the fire took place. I would ask you all to imagine for a moment what it must feel like to be a kid in that situation, and then to lose your home, everything you own, *and* access to all of your friends and neighbors in one go. Marshall fire impacted families are taking up temporary accommodation all over the county. These kids, who pre-pandemic used to be able to roam freely through pastures and between each others homes, still can't play with their neighbors unless they are able to schedule more formal get togethers and have a parent available to drive them across town.

This has truly become an extreme layer cake of trauma for our kids.

- Pandemic issues turned into social isolation & depression,
- A mass shooting dangerously close to one of our high schools,
- A frightening wind storm and fire evacuation trauma,
- Displacement and grief of losing their home, their stuff, and sometimes their animals,
- And finally layered once more with the loss of access to their friends & neighbors (and in our case, to their grandparents), just as the pandemic was starting to ease up.

Have you any idea what this means for our community? It means that now we have a wave of kids who used to be thriving, that are now in therapy, on medication, failing courses at school, and living in a vacuum from the most important foundations of shelter and community. All these kids want is to be back in their neighborhood and to be with their friends.

The commissioners and representatives of the county are justifiably concerned with the precedent this code change might set for ADU's longer term in the county at large. However, we implore you to remember the original intent insofar as helping the fire victims get back to their property as soon as possible. The Marshall Fire creates a hugely unusual situation, given the circumstances that preceded it. What tends to surface in discussion publicly are the economics and the politics of the situation. Yes, of course an ADU could help us and many others like us to offset the financial burden of rebuilding when we are underinsured, and of course there are people who just want to selfishly leverage this situation for their own

economics. But much, much more importantly, an ADU that is large enough for a family to actually live in for several years while rebuilding would allow our children to be back at home. On their own property. Next door to their friends. Breathing the country air that we all originally choose to raise them in. Our family is living in an RV right now. Not because it is all we can afford. In fact, insurance is paying for an apartment. We are there because our daughter viscerally hates the idea of being in another temporary apartment. She does not care one stitch that there is no house. All she wants is to be on our property, with our farm animals, and near her friends. The RV's are all well and good in the summertime. But what about when the weather turns bad?

In addition to the state of things for the fire impacted kids, we personally have a specific situation with my parents as well. My parents lived on a 2 acre property adjacent to our own because it was our intention to look after them as they aged. Because of the circumstances with insurance and the overwhelming nature of this event at their age, they have now abandoned hope of rebuilding and listed their property for sale. They too have lost not only their home and everything they owned, but they have also lost access to their family support structure and their community as well. They have lived in Boulder since 1966, they should not have to leave. I would very much love to consolidate and bring them back to the neighborhood to live in an ADU on our property once building is all said and done. But 700 sq. ft is only reasonable for a single individual. It would be simply out of the question to put them both in a space that small.

All we want is to be able to live back on our property in a sustainable way while we navigate the horrendous maze of insurance and rebuilding. We are already 6 months in on this recovery and we still don't know what our budget for rebuilding will be because we are embroiled in a fight with our insurance company. And yet, they will only give us 24 months of temporary living. We need at least a 1200 sq. foot structure to live in while we are rebuilding. And then, we need to be able to convert that structure into an independent living apartment for my aging parents. We live on 11 acres. It's unbelievable to me that we would not be able to do this.

## **OUR RECOMMENDATION:**

- 1. ADU maximum of 1,200 sq. ft for Marshall Fire impacted properties. Future countywide code could consider a tiered model based upon the size of the lot.
- 2. ADU height limitations should be the same as the allowable height in the zoning district for the primary dwelling, as it will often need to be built as a 2nd story to an existing structure.
- 3. Allow RV's to remain in use for as long as necessary until the construction is complete. If you restrict these RV's at 24 months, that is the precise moment when people may need them most because their living expense coverage with insurance will expire at 24 months as well.
- 4. Move quickly.

You have clearly stated a goal to have people reoccupy their residences at a rate significantly above the National 5 year average of 25%. The current draft proposal will not accomplish this. If you really truly care about the mental health of families impacted by the fire, about our ability to reoccupy our own properties in a sustainable way as quickly as possible, about reducing the long term financial burden of rebuilding, and allowing for multigenerational living accommodations in a livable dwelling then you must increase the

## allowable size of the ADU.

Thank you, very very much, for opening the discussion for ADU's and making it a possibility for us.

Sincerely, James & Susan McMynn From: Bre B

To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] ADU Considerations

Date: Sunday, June 26, 2022 11:54:18 PM

### Our UBC Officials,

First off, I want to thank you all for your time and efforts in helping our families rebuild after the Marshall Fire.

I am a mother of 2 boys, ages 12 and 9, and I am trying to stay positive in what our years to come will look like. Unfortunately, stable housing is a worry for our family.

I have attended all ADU presentations and live discussions to date, and wanted to express my need for an ADU on our property. I appreciate that the county is open to hearing from the victims and adjusting the requirements accordingly.

Our family lost our home, outbuilding, and barn in the fire. We are underinsured and the clock is ticking with our ALE timeframe - we will run out of ALE before our home is rebuilt.

The ADU needs for our family include the following:

- Adequate square footage for our family of four (greater than 700 sq ft and at least a 2 bedroom) to live while we rebuild
- Future use for my aging parents who will be moving from their home in the next few years.
- Rebuild in the previous area, which is slightly over 50 feet from the house to the barn (our lot if 1.38 acres)

I recognize that there is not a "one-size-fits-all" solution, but my family will not be able to live in an ADU with the current square foot considerations from the county.

If you are wanting to help families return home, a more reasonable square footage must be considered.

Thank you for your consideration and partnership with our community. Please feel free to reach out with any questions.

Much Appreciated!

Brea Burmeister 7425 Empire Drive 303-548-9711 From: <u>Lori Llerandi</u>
To: <u>LU Land Use Planner</u>

Subject: [EXTERNAL] ADU Policy for Marshall Fire Victims

**Date:** Monday, June 27, 2022 9:25:38 PM

## Dear Boulder County Planners,

Thank you for your efforts in the rebuilding in Unincorporated Boulder County after the Marshall Fire and for your review of the ADU policy.

I began my teaching career at Louisville Middle School in 2006. We raised our family in this community and our kids attended LMS and graduated from Centaurus High School. In 2017, I took a job at Boulder High School where I have been teaching since.

Dozens of my former students and colleagues lost their homes in the Marshall Fire. Many teachers who lost their homes are emotionally drained from teaching through a pandemic, supporting students who are facing mounting mental health issues, and cannot afford to buy in a new location after losing their homes.

The issues I have experienced in teaching through a pandemic have been the hardest in my professional career. After the Marshall Fire students who then lost their homes on top of two plus years of interrupted education is unimaginable. This year we saw a spike in mental health hospitalizations, increased absences, suicidal ideations, anxiety, depression, and eating disorders.

Because many of these community members are not rebuilding, an ADU on a family member's property is a viable solution.

However, 700 square feet is minimally appropriate for a single person to live. This space does not offer ample private space needed for students to complete homework, for people to work from home, or to recharge after a stressful day.

Most of the people impacted by the Marshall Fires were families. Families need space to work, to study, to congregate and to have privacy for their well-being. A minimum of 1200-1400 square feet is required for families to operate in a healthy manner.

Unincorporated Boulder County has larger lots than urban areas (many of which are over an acre) and could easily accommodate a 2-3 bedroom 1200-1400 square foot ADU to house their family members without any impact to neighbors.

Please consider establishing the ADU size based on the lot size or allow new ADU structures a minimum of 1200 square feet if the lot size is greater than an acre.

Thank you for your consideration. Your partnership in this critical rebuilding effort supports an entire community of parents, students, teachers, professionals and retired citizens trying to gain a sense of normalcy after such devastation.

Best Regards,

Lori Llerandi she, her 2041 Walnut Street Boulder, CO 80302 720-317-8261 lori.llerandi@gmail.com

## **Building Safety & Inspection Services Team**

### M E M O

TO: Hannah L. Hippely, Long Range Planning Manager,

Andrea Vaughn, Planner I and,

Ethan Abner, Planner

FROM: Michelle Huebner, Plans Examiner Supervisor

DATE: June 22, 2022

RE: Docket DC-22-0003: Land Use Code Text Amendment to Article 19-500 Marshall Fire Adding an Accessory Dwelling Provision.

Request: Review and Comment on the Proposed Boulder County Land Use Code Amendments to Article 19-500 regarding provisions for Accessory Dwellings

## **Summary of Proposed Changes:**

- Provides a definition of Accessory Dwelling
   o A Dwelling Unit which is subordinate in size and use auxiliary to a Principal
   Single Family Dwelling.
- Regulations to allow the construction of an Accessory Dwelling where the principal residence was destroyed by the Marshall Fire.

Thank you for the referral. We have no conflicts with the proposal, but have the following information for the staff and applicants:

1. **Building Permit.** A building permit, plan review, inspection approvals, and a Certificate of Occupancy ("C.O.") are required for any proposed Accessory Dwelling.

Please refer to the county's <u>adopted 2015 editions of the International Codes and code amendments</u>, which can be found via the internet under the link:

**2015 Building Code Adoption & Amendments**, at the following URL: <a href="https://assets.bouldercounty.org/wp-content/uploads/2017/03/building-code-2015.pdf">https://assets.bouldercounty.org/wp-content/uploads/2017/03/building-code-2015.pdf</a>

 Automatic Fire Sprinkler System. Under the 2015 International Residential Code ("IRC") as adopted by Boulder County, all new one- and two-family dwellings and townhouses are required to be equipped with an automatic fire sprinkler system that is designed and installed in accordance with NFPA 13D or IRC Section P2904.

- 3. **BuildSmart.** Please refer to the county's adoption and amendments to Chapter 11 of the IRC, the county's "BuildSmart" program, for the applicable requirements for energy conservation and sustainability for residential additions and new residential buildings. Please be aware that there are energy related requirements of this code that may require the use of renewable energy systems (such as rooftop solar systems) that will also need to be approved by your electric utility provider. In some cases, there may be limitations on the size of on-site systems allowed by your utility provider that could constrain the project design. We strongly encourage discussions between the design team and the utility company as early in the process as possible in order to identify these constraints.
- 4. Design Wind and Snow Loads. Boulder County is a special wind region with several incremental zones as outlined in the Boulder County Building Code Amendments, <a href="https://assets.bouldercounty.org/wp-content/uploads/2017/03/building-code-2015.pdf">https://assets.bouldercounty.org/wp-content/uploads/2017/03/building-code-2015.pdf</a>. To obtain the design wind and ground snow loads for the property please email the plan review team at <a href="mailto:building@bouldercounty.org">building.buildi
- 5. **Ignition-Resistant Construction and Defensible Space.** Please refer to Section R327 of the Boulder County Building Code for wildfire hazard mitigation requirements, including ignition-resistant construction and defensible space.
- 6. Plan Review. The items listed above are a general summary of some of the county's building code requirements. A much more detailed plan review will be performed at the time of building permit application, when full details are available for review, to assure that all applicable minimum building codes requirements are to be met. Our Residential Plan Check List and other Building Safety publications can be found at: <a href="https://assets.bouldercounty.org/wp-content/uploads/2017/03/b24-residential-plan-check-list.pdf">https://assets.bouldercounty.org/wp-content/uploads/2017/03/b24-residential-plan-check-list.pdf</a>

If the applicants should have questions or need additional information, we'd be happy to work with them toward solutions that meet minimum building code requirements. Please call (720) 564-2640 or contact us via e-mail at <a href="mailto:building@bouldercounty.org">building@bouldercounty.org</a>



#### Right of Way & Permits

1123 West 3<sup>rd</sup> Avenue Denver, Colorado 80223 Telephone: **303.571.3306** Facsimile: 303.571.3284 donna.l.george@xcelenergy.com

June 28, 2022

Boulder County Community Planning and Permitting PO Box 471 Boulder, CO 80306

Attn: Hannah Hippely, Andrea Vaughn, and Ethan Abner

Re: Land Use Code Text Amendments Related to Accessory Dwellings

Case # DC-22-0003

Public Service Company of Colorado's (PSCo) Right of Way & Permits Referral Desk has reviewed the documentation for Land Use Code Text Amendments Related to Accessory Dwellings. Please be aware PSCo owns and operates existing natural gas and electric distribution and transmission facilities throughout the County and has no objection to this proposal, contingent upon PSCo's ability to maintain all existing rights and this amendment should not hinder our ability for future expansion, including all present and any future accommodations for natural gas transmission and electric transmission related facilities.

Donna George
Right of Way and Permits
Public Service Company of Colorado dba Xcel Energy

Office: 303-571-3306 - Email: donna.l.george@xcelenergy.com

From: Bill Howland

To: <u>Hippely, Hannah; Vaughn, Andrea; Abner, Ethan</u>

Cc: Goldstein, Andrew; sbushong@bh-lawyers.com; johnathonoppermann@gmail.com; rjkelsey2012@gmail.com;

kfiscella@chp-law.com; melanie.asquith@lafayetteco.gov; Beck, Darren; cofarmlady@aol.com; cpeterson;

sgjkroberts@outlook.com; Willhite, Amy

Subject: [EXTERNAL] re: Referral Packet for Docket DC-22-0003: Land Use Code Text Amendments Related to Accessory

Dwellings

**Date:** Sunday, June 26, 2022 10:23:15 PM

Attachments: image001.png image003.png

NewsRelease-DC-22-0003 Accessory Dwellings.pdf

#### Andrew et al:

I am very concerned with the very narrow 20 ft setback from irrigation ditches potentially allowed under section F.1.b.ii

County building regulations currently require ditch company notification for any proposed structure within 50 feet of the centerline of an irrigation ditch, and I am not aware of any instance where our ditch companies have allowed a 20 foot setback from an open ditch for a dwelling or any building that is likely to be occupied, even if only intermittently. High water tables with seepage, electrocution risk, foundation instability and malfunctioning septic systems are amongst the issues posing a significant danger with this narrow proximity to a ditch, not to mention the risk of significant damage in the event of a flood.

The installation of French drain to possibly ameliorate high ground water tables may also constitute an illegal diversion of ditch water, and will be most likely challenged by ditch companies.

It is against State Law to restrict reasonable access to a ditch company's ditch bank and channel. Assuming a ditch is 10 feet wide and the first five feet of the ditch bank is at a slope or otherwise unstable, the proposed 20 foot setback from the centerline leaves only 10 feet of useable ditch bank for maintenance activities and the deposition of spoils. This is insufficient for even minimal routine maintenance activities on level ground that involve any sort of power equipment. Ditches that run along steep slopes require a much wider easement.

While I sympathize with those that wish to rebuild structures following the fire, it is not in the County's or the applicant's best interest to allow such close proximity to an open ditch.

One picture is worth a thousand words -- The attached photo shows the potential flooding risk following the breech of a ditch bank should it have occurred next to a dwelling or other structure. This event occurred within 200 feet of a non-compliant residence owned by Robert Sharpe that lay directly below the ditch.

Thank you,

Bill Howland

President, Davidson Ditch and Reservoir Company President, Davidson High Line Lateral Ditch Company President, South Boulder Canon Ditch Company

From: Goldstein, Andrew [mailto:agoldstein@bouldercounty.org]

**Sent:** Friday, June 17, 2022 9:52 AM

**To:** #AssessorReferral; #CAreferral; Flax, Ron; Boyd, Norris (Norrie); Transportation Development Review; Thomas, Mike; #CodeCompliance; HealthWaterQuality-EnvironmentalBP LU; Kiepe, Bob; prevention@mvfpd.org; president@eastboulderwater.com; sarah.brucker@state.co.us;

BDRCO@xcelenergy.com; Donna.L.George@xcelenergy.com; James.Gatesjr@lumen.com; planning@louisvilleco.gov; kdean@louisvilleco.gov; ranglosC@bouldercolorado.gov; jana.easley@cityoflafayette.com; stevenw@superiorcolorado.gov; glen.segrue@bvsd.org; timdufficy@cdironworks.com; ranchersdaughter82@msn.com; andersonbiella@comcast.net; admin@marshallvilleditch.org; cpeterson; manager.goodhue@gmail.com; larryfrico@wildblue.net; bill.howland@earthlink.net; sbushong@bh-lawyers.com; angie@dangrantbookkeeping.com; West, Ron; Bracke, Kathleen; Hackett, Richard; Case, Dale; Milner, Anna; Moline, Jeffrey; Strenge, Ernst; Cavaleri, Keli; Frederick, Summer; Huebner, Michelle; Sanchez, Kimberly; Severson, Jennifer Cc: Abner, Ethan; Hippely, Hannah; Vaughn, Andrea

**Subject:** Referral Packet for Docket DC-22-0003: Land Use Code Text Amendments Related to Accessory Dwellings

Please find attached the referral packet for *DC-22-0003: Land Use Code Text Amendments Related to Accessory Dwellings.* 

Please return responses and direct any questions to <u>Hannah Hippely, Andrea Vaughn, and Ethan Abner</u> by *June 28, 2022*. (Boulder County internal departments and agencies: Please attach the referral comments in Accela.)

All the best, Andrew

# Andrew Goldstein (pronouns: he/him/his) | Administrative Technician Planning Division | Boulder County Community Planning & Permitting

(303) 441-3930 (Main Office) | (720) 564-2622 (Direct)

P.O. Box 471, Boulder, CO 80306 | Courthouse Annex Building—2045 13th St., Boulder, CO 80302 agoldstein@bouldercounty.org | www.boco.org/cpp

Department service hours are **8 a.m.-4:30 p.m.** Monday, Wednesday, Thursday, Friday, and **10 a.m.-4:30 p.m.** Tuesday.

The Community Planning & Permitting Department physical office in Boulder is now open Monday, Wednesday and Thursday from 9 a.m. to 2 p.m. On Tuesdays the department is open by appointment only from 12:30–4:30 p.m. Most services are available virtually in addition to in-person services. Staff is available at 303-441-3930, online, or via appointment.

Please note we are in response for the Marshall Fire and replies may be delayed. We appreciate your patience during this time. For Marshall Fire questions, contact

<u>MarshallRebuilding@bouldercounty.org</u>. View our <u>Marshall Fire Recovery</u> webpage for current Marshall Fire information and resources. Sign up for Boulder County news at <u>www.boco.org/e-news</u> and for fire recovery info at <u>www.boco.org/MarshallFireInfo</u>.

# Bushong & Holleman PC

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June 28, 2022

Sent via Email: hhippely@bouldercounty.org
Boulder County Board of County Commissioners
Boulder County Planning Commission
c/o Ms. Hannah L. Hippely
P.O. Box 471
Boulder, CO 80306

Re: Comments on Docket DC-22-0003: Text Amendments to Article 19, Procedures Following Disasters, to Add Article 19-500 (Marshall Fire 2021)

Dear Boulder County Board of County Commissioners and Department of Community Planning & Permitting:

This letter is on behalf of the Davidson Ditch & Reservoir Company ("Ditch Company"). The Ditch Company is a mutual ditch company created in 1919 to own, operate, and maintain the Davidson Ditch (the "Ditch") for the benefit of its shareholders. The Ditch has water rights dating back to April 15, 1872, when the Ditch was originally constructed. The Ditch now carries water not only for irrigation use, but also for municipal and other uses in Boulder County. Pursuant to Colorado law, the Ditch Company owns an easement for the Ditch which includes the width reasonably necessary to permit full use and enjoyment of the Ditch, including access, maintenance, operation, repair, and replacement of the Ditch ("Ditch Easement"). See, e.g. In re Tonko, 154 P.3d 397, 404 (Colo. 2007), Leonard v. Buerger, 276 P.2d 986, 989 (Colo. 1954). A Ditch Easements is the dominant estate and the underlying property is the subservient state. Id. The Ditch Company also has the obligation under Colorado law to reasonably maintain and operate the Ditch. See, e.g. C.R.S. § 7-42-108.

As with most large ditches, the Ditch Company requires a minimum 50-foot setback from the Ditch centerline along the length of the Ditch. The standard minimum 50-foot setback has been determined by the Ditch Company to be necessary to permit full use and enjoyment of the Ditch and has historically been recognized by Boulder County. That's because 50 feet is the width deemed necessary in most instances to allow access with equipment and machinery to perform Ditch maintenance and repairs. Given its fiduciary duty and statutory obligation to its shareholders, and as the holder of the Ditch Easement, only the Ditch Company can decide whether the width of the Ditch Easement should be greater than 50-feet in certain locations to address topographic conditions and other factors that affect maintenance and operations.

The Ditch Easement rights and minimum 50-foot setback described above exist regardless of whether any structures currently exist or existed within that setback. In some instances, structures have been allowed to encroach within the Ditch Easement if the Ditch Company determined in its sole discretion that the encroachment did not impact the utility of the Ditch Easement. In other instances, structures or fences have been placed within the Ditch Easement without notice to or approval of the Ditch Company, and in those instances, the structures must either be removed or approved by revokable license agreement after-the-fact. The Ditch Company also faces challenges with (1) landscaping such as trees, patios, gardens, and compost piles placed within the Ditch Easement; (2) small sheds that do not require a permit and are placed within the Ditch Easement without Ditch Company permission; and (3) septic systems located within the Ditch Easement. In any type of instance where obstructions have been placed or encroached within the Ditch Easement, the Ditch Company has the exclusive right to make the ultimate decision to require their removal or allow them to remain.

With the above context, the Ditch Company takes this opportunity to submit comments and concerns regarding the proposed text amendments to Article 19 of the Boulder County Land Use Code, responding to the December 2021 Marshall Fire. This is in addition to the email from Bill Howland, the President of the Ditch Company, sent to you on June 26, 2022.

Specifically, subsection F.1.b.ii of the proposed Article 19-500 states that "[s]etbacks for Nonconforming Structures and Structures containing Nonconforming Uses from an irrigation ditch shall be 20 feet from the centerline of the ditch, provided the development does not conflict with the easement(s) for the ditch." This language conflicts with the Ditch Easement and the standard 50-foot setback by presuming 20-feet is adequate. A 20-foot easement from the ditch centerline is virtually never adequate for a ditch the size of the Davidson.

Moreover, the language in subsection F.1.b.ii allows the Director to decide whether the provisions are met for issuing a building permit. (*See* subsection F.1, allowing issuance of a building permit "upon the Director determining the following parameters are met:"). The Director does not have the legal authority to dictate where a reduced Ditch Easement is appropriate or determine what may or may not conflict with the Ditch Easement. As described above, only the Ditch Company can make those determinations. In short, subsection F.1.b.ii usurps the Ditch Company's statutory obligations and fiduciary duty to its shareholders. This proposed amendment is essentially an invitation for a landowner to trespass on a Ditch Easement with Boulder County approval.

The Ditch Company truly does not want to make it more difficult for landowners to rebuild after the fire. In fact, the Ditch Company has already been working in collaboration with several landowners along the Ditch to expedite approvals for Ditch crossings. However, the Ditch Company's property rights need to be respected as they are essential to Ditch Company operations. Moreover, landowners may not fully understand the potential for ditch seepage and stormwater surges that can impact structures built too close to the Ditch. In this way, the traditional setback not only protects the Ditch Company's property rights so it can maintain and operate the Ditch, it also benefits the landowners. Please also be advised that the Ditch Company does not allow any drains or sump pumps within 50 feet of the Ditch to address seepage issues as such infrastructure can result in a loss of water in the Ditch.

The Ditch Company's recommendation is that impacted landowners desiring to reconstruct structures within 50 feet of the Ditch centerline be required to first meet with the Ditch Company. The Ditch Company will implement a streamlined process to (1) ensure any rebuilt structures are placed no closer to the Ditch than they were before the fire; (2) move structures further from the Ditch where practicable and if necessary for utility of the Ditch Easement; and (3) execute a simple revokable license agreement with the Ditch Company for structures within the Ditch Easement which recognizes the dominant rights of the Ditch Easement, the potential to request removal if the structure interferes with the Ditch Easement, the potential for seepage and stormwater issues, and the prohibition on drains and sump pumps within the Ditch Easement.

Although these are difficult circumstances, we encourage Boulder County to preserve the integrity of Ditch Easement rights for local, historic ditches so they can be properly operated, maintained, and repaired. These ditches remain a vital source of water for irrigation and cities within the county. A shortcut that circumvents and does not respect property rights will only create future conflicts with possible significant financial and administrative burdens to the landowner and the Ditch Company. The language proposed in Subsection F.1.b.ii of the proposed Article 19-500 invites future unauthorized and potentially damaging construction within the Ditch Easement and is thus not acceptable to the Ditch Company.

If there are any questions, or if we can be of further assistance, please do not hesitate to call me. Thank you again for the opportunity to provide these comments.

Sincerely,

**BUSHONG & HOLLEMAN PC** 

Steve Bushong

Legal Counsel for Davidson Ditch & Reservoir Company

cc: Board of Directors, Davidson Ditch & Reservoir Company



# **Community Planning & Permitting**

Courthouse Annex • 2045 13th Street • Boulder, Colorado 80302 • Tel: 303.441.3930 Mailing Address: P.O. Box 471 • Boulder, Colorado 80306 • www.bouldercounty.org

# <u>Docket DC-22-0003: Land Use Code Text Amendment to Article 19-500 Marshall Fire Adding</u> an Accessory Dwelling Provision

Request: Review and Comment on the Proposed Boulder County Land Use Code Amendments to Article 19-500 regarding provisions for Accessory Dwellings

Date: June 16, 2022

Dear Stakeholder / Interested Party,

On May 3, 2022, the Board of County Commissioners authorized the Department of Community Planning & Permitting to pursue text amendments to the Boulder County Land Use Code related to Accessory Dwellings. This effort is being conducted in two stages: the first and current phase is a narrow focus that prioritizes those who lost their home in the Marshall Fire, and the second stage will be a county-wide update to the Land Use Code.

Summary of Proposed Changes:

- Provides a definition of Accessory Dwelling
  - A Dwelling Unit which is subordinate in size and use auxiliary to a Principal Single Family Dwelling.
- Regulations to allow the construction of an Accessory Dwelling where the principal residence was destroyed by the Marshall Fire.

You may also view the proposed draft text amendments and future revisions online at: <a href="https://www.bouldercounty.org/property-and-land/land-use/planning/land-use-code-update/dc-22-0003">https://www.bouldercounty.org/property-and-land/land-use/planning/land-use-code-update/dc-22-0003</a>

The docket review process for the proposed Text Amendments to Article 19-500 of the Land Use Code will include a public hearing before the Boulder County Planning Commission and the Boulder County Board of County Commissioners. Public comment will be taken at both hearings. Confirmation of hearing dates and times will be published online at the link above and in local newspapers.

The Community Planning & Permitting staff, Planning Commission, and County Commissioners value comments from individuals and referral agencies. Please check the appropriate response below or send a letter to the Community Planning & Permitting Department at P.O. Box 471, Boulder, Colorado 80306 or via email to <a href="mailto:hhippely@bouldercounty.org">hhippely@bouldercounty.org</a>. All comments will be made part of the public record.

Please return responses to the above e-mail address by <u>June 28, 2022.</u> Late responses will be reviewed as the process permits.

<ul><li>We have reviewed the proposal and have no conflicts.</li><li>✓ Letter is enclosed.</li></ul>				
Signed Jam Bu	PRINTED Name_	Sarah Brucker		
Agency or Address Colorado Division of Water Resources				



June 22, 2022

Hannah Hippely

Boulder County Community Planning & Permitting Transmission via email: <a href="https://hhippely@bouldercounty.org">hhippely@bouldercounty.org</a>

Re: DC-22-0003: Land Use Code Text Amendments Related to Accessory Dwellings

Dear Ms. Hippely:

We have reviewed the Proposed Boulder County Land Use Code Amendments to Article 19-500 regarding provisions for Accessory Dwellings for properties with structures destroyed or damaged by the 2021 Marshall Fire, and have the following comments.

As more fully described in the attached Guideline 2016-1 Concerning Water Supplies for Auxiliary Living Spaces, the Division of Water Resources would consider an attached or detached accessory dwelling with an independent entrance and a kitchen to constitute a second single-family dwelling, unable to be served by a well permitted for ordinary household use inside one single-family dwelling that is already serving a principal single-family dwelling. Therefore, this office recommends that applications for accessory dwellings that are proposed to be supplied by a well be referred to this office for review and comment to ensure that the accessory dwelling has a legal source of water supply. This office would not need to review applications for accessory dwellings that will be served by a tap from a water district or municipality.

Should you have any questions regarding this matter, please feel free to contact me at this office.

Sincerely,

Sarah Brucker, P.E.

Water Resources Engineer

Attachments: Guideline 2016-1 Concerning Water Supplies for Auxiliary Living Spaces

Cc: Referral File No. 30318

