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ROUTING COVER SHEET

Document Details	
Document Type	Grant Application
Parties	
County Contact Information	
Boulder County Legal Entity	Boulder County
Department	Community Services Department
Division/Program	Community Justice Services
Mailing Address	P.O. Box 471, Boulder, CO 80306
Contract Contact – <i>Name, email</i>	Monica Alix Rotner, mrotner@bouldercounty.gov
Invoice Contact – <i>Name, email</i>	Chris Clark, chclark@bouldercounty.gov
Other Party Contact Information	
Name	Colorado Competency Fines Committee
Mailing Address	P.O. Box 102381 Denver, CO. 80250
Contact 1 – <i>Name, title, email</i>	Neil Gowensmith, Ph.D., Special Master neil.gowensmith@gmail.com
Term	
Start Date	10/1/2023
Expiration Date	12/31/2024
Brief Description of Work/Services Provided	
<p>Funding from the Fines Committee was sought in 2022 to expand capacity for the 20th judicial district to serve an additional 60-90 participants found ITP through the judicial process. The addition of two BRIDGES court liaisons, added to the one Liaison funded by the State BRIDGES program, has allowed us to increase capacity to meet the needs of the entire ITP population in the 20th judicial District, estimated at 145 at any given time. Additionally, funding supports treatment services, nueropsych exams, and other client supplies. In this funding cycle we are requesting funding for a vehicle for the three liaisons to transport clients to services and break transportation and access barriers for the clients we serve.</p>	
Revenue Contract/Lease Details	
Amount	\$352,402
Fixed Price or Not-to-Exceed?	Not-to-Exceed
Grant Details	
Award # (if any)	N/A
Signature Deadline	9/30/2023
Project/Program Name	20 th Judicial district, BRIDGES Program
Project/Program Start Date	10/1/2023
Project/Program End Date	12/31/2024
Capital or Operating?	Operating
Grant Funding	
Amount: Federal Funds	N/A
Amount: State Funds	
Amount: Other (specify)	
Amount: Match (dollars)	
Amount: Match (in-kind)	
Total Project Budget	

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Account String	
Federally Funded Grants	
Federal Program Name	N/A
CFDA #	
Subrecipients	
Name(s)	N/A
Services to be Provided	
Subaward Amount	
Subcontractors	
Name(s)	N/A
Services to be Provided	
Subcontract Amount	
File Net Contract Details - Details should precisely match search variables in File Net (Only required where Original Agreement is stored in File Net)	
Other Party Name	
Start Date	
End Date	
Amount	
Notes Additional information not included above	

DocuSign Approvals (Initials): Drop **initial tags** for each of the required approvers below

_____ **Paralegal** [ONLY FOR: Revenue Contracts]

Use email: CAParalegalsDTC@bouldercounty.org

APG _____ **County Attorney** [ONLY FOR: Revenue Contracts, Leases, Grant Documents]

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_____ **Risk Management** [ONLY FOR: Leases]

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BM _____ **Finance** [ONLY FOR: Leases, Grant Documents]

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RB _____ **EO/DH** [ONLY FOR: BOCC-Signed Documents]



Community Justice Services

A Division of the Community Services Department

Justice Center: 1777 6th Street • P.O. Box 471 • Boulder, Colorado 80306 • 303-441-3690

Boulder County Courts: 1035 Kimbark Street, 2nd Floor • Longmont, Colorado 80501-3823 • 303-682-6854

MEMO

To: Boulder County Board of County Commissioners

From: Monica Alix Rotner, BCCJS Division Manager
Brandi Goetz, CJS ROC and BRIDGES Program Manager

Re: Fines Committee, Funding Renewal Application for CJS Services to The Incompetent to Proceed Population

Date: September 8th, 2023

In 2019 The Colorado Fines Committee was established by a consent decree in federal court, the outcome of a lawsuit brought by Disability Law Colorado against the State of Colorado due to excessively long waitlist times for criminal defendants ordered to be evaluated and restored to competency. The State of Colorado pays fines associated with excessive waitlist times to the Fines Committee, which disburses funds to local programs implemented to deflect individuals from the competency system.

Community Justice Services applied for and received funding from the fines committee in the Fall of 2022. Those dollars were to support two additional BRIDGES court liaisons to better serve the population found to be incompetent to proceed (ITP) in the 20th Judicial/Boulder County. State Legislation currently supports one FTE for a BRIDGES court Liaison, which can only serve one third of the ITP population in Boulder County/20th Judicial. These additional positions bring CJS's total case managers to three, which can adequately manage the ITP population to enhance competency restoration and successfully adjudicate ITP cases to resolution.

We are requesting continued funding from the FINES Committee for these two positions, operating dollars for client treatment and restoration services as well as the purchase of a vehicle for client transportation to reduce the barrier of transportation and access. The total amount requested for 10/01/2023- 12/31/2024 is \$352,402.00.

Please note that new legislation, passed in the 2023 legislative session, expands funding of the state contract to meet the needs of all ITP clients in each judicial district. This will provide a sustained funding source for these positions and operating dollars in the future. We anticipate receiving funding from the state under new legislation in the beginning of 2025. Given this, the length of the funding request allows our ITP services to get to a sustained funding source and minimizes service disruption to clients and the judicial process.

The detailed funding budget is as follows:

Payroll Expenditures 10/01/2023-12/31/2024		
Staff position	payroll	benefits
Liaison 1	93,375.00	35,482.50
Liaison 2	93,375.00	35,482.50
	186,750.00	70,965.00
TOTAL Payroll Request 10/23-12/24 (minus rollover from 22/23)	257,715.00 (minus 83,285)	TOTAL 174,430.00

Operational Expenses 10/01/2023-12/31/2024	
Treatment and Services	35,000.00
Neurological Exams	100,000.00
Operating	10,000.00
	145,000.00
TOTAL Operating Request 10/23-12/24 (minus rollover from 22/23)	145,000.00 (minus 20,000)
	TOTAL 125,000.00

Capitol Expenses-ASAR per Boulder County Fleet		
Bridges Liaison(s) Vehicle	Transportation of clients	38,000.00
TOTAL Capitol Expense Request		TOTAL 38,000.00

TOTAL requested for 10/01/2023-12/31/2024	
Payroll	174,430.00
Operations	125,000.00
Capitol	38,000.00
Indirect (5%)	14,972.00
TOTAL	352,402.00

**Please note that due to workforce shortages, and subsequent inability to fill the third liaison position until August of 2023, CJS had leftover dollars from the previous funding year. These dollars have been subtracted from the overall request, as directed by the Fines Committee*

Claire Levy, Chair Boulder County Commissioners

Date

Attest: Cecilia Lacey, Clerk to the Board

Date

Please direct any inquiries or questions to the Fines Committee at FinesCommittee@gmail.com.

FINES COMMITTEE

FUNDING RENEWAL APPLICATION

Date of Request: 9/6/2023

Project Title: BRIDGES Court Liaisons and Case Conference Team

Agency: Community Justice Services

Contact Name: Monica Alix Rotner

Judicial District: 20th Judicial District

Title: CJS Division Manager

County: Boulder County

Email: mrotner@bouldercounty.org

Previous Funding Provided: \$ 220,000.00

Funds Remaining from Previous Request: \$ 103,285.00

Total Amount Requested: \$ 352,402.00

OUTCOMES: PREVIOUS FUNDING

Provide details addressing the following areas for funding previously provided to this program through the Fines Committee:

- Individuals served
- Services provided per client
- Client outcomes (termination types, restoration to competency status, legal status at termination)

(Please See attached spreadsheet for details)

Funding from the Fines Committee was sought in 2022 to expand capacity for the 20th judicial district to serve an additional 60-90 participants found ITP through the judicial process. The addition of two BRIDGES court liaisons, added to the one Liaison funded by the State BRIDGES program, has allowed us to increase capacity to meet the needs of the entire ITP population in the 20th judicial District, estimated at 145 at any given time. The funding has been underspent largely due to challenges in hiring workforce for the two positions. The first Liaison hired with Fines committee funding was hired in 1/31/2023 and within weeks began serving an additional 29 clients. The hiring for the second position has been challenging. After three round of interviews we have adapted the position requirements to broaden the recruitment and are confident that this next interview pool will produce a quality candidate. In the first two Quarters of 2023, since hiring, this funding allowed for the CJS BRIDGES program to expand capacity to serve an additional 26 participants.

Services provided included transportation to appointments, support during court hearings to participants, public assistance application assistance, linking participants to comp evals and restoration classes, identifying and providing housing vouchers, appointment reminders, linking participants to MH and SUD services, and intensive case management with other agencies such as jail programs, Momentum and Imagine! Additionally Special Fines Committee funding has allowed us to begin providing financial assistance to participants.

We received approval for an iPad with hot spot to increase court compliance with comp evals and restoration for those participants who have a difficult time meeting at the Justice Center or other community spaces.

Client Outcomes through the second quarter is currently five successful case dismissals, four released from custody, four restored, seven connected with benefits (SSDI, SNAP, Medicaid etc....), three were employed, at least five are actively and consistently engaged in their restoration services, six competency and neuropsych evaluations, three connected to other behavioral health services, six connected with long term housing options, seven with emergency food assistance, and multiple cell phones.

SYSTEM INTEGRATION

Please describe how the funded program has integrated into the justice system in the area(s) served:

- **Client referral sources**
- **Partner organizations and agencies who coordinate to serve program clients**
- **How are clients handed off to other organizations at termination?**

[Insert details about how your program is integrating into the system]

Client Referral Sources primarily come from the court with the occasional referral from the OCFMH housed out or the Boulder County jail.

Partner organizations and agencies who coordinate to serve program clients are varied given client needs. Our consistent partners include OCFMH, Boulder County Sheriff's Office, Mental Health Partners, Momentum, Boulder Shelter, Housing and Human Services, and Imagine!

How are clients handed off to other organizations at termination? Clients are warmly handed off to the appropriate agency to provide their ongoing case management needs. This includes the above-mentioned agencies, long term care centers and the social workers involved in their care. Clients are tracked after hand off to ensure a closed loop referral, and that initial referral led to a an established service.

Additionally, Community Justice Services has provided in kind leadership and supervision through the BRIDGES Program Manager and the Division Manager. These efforts include system wide coordination for individuals in the 20th struggling with Behavioral health issues that entwine them in the legal system; creating case conferencing and staffing with CJ system decision makers (DA, PUB DEF, The 20th Judicial bench, BCJail Division Chief) in an effort to serve individuals in least restrictive treatment settings. Efforts to create competency docket processes continue.

NEEDS AND GAPS

Describe the needs and gaps that these funds have addressed. Additionally, please describe the needs and gaps that remain unaddressed.

There are multiple needs and gaps at the state and local level that influence the ability to serve the mental health population effectively in the community. At the State level, long wait times for in-patient restoration orders and competency evaluations continue. BRIDGES liaisons and other projects funded by the Fines Committee for the 20th Judicial have allowed us to drastically impact in the following areas:

- 1.) Provision of more resources for accessing competency restoration providers for participants in the community.
- 2.) Decreasing warrants by increasing outreach by liaisons to a greater number of participants, that allow for alternatives to warrants to manage failures to appear or comply with bond. This is both a positive outcome for participants as well as a more effective use of judicial resources.
- 3.) Providing funding for transitional housing and accessing stabilized housing resources.
- 4.) Greater success and outcomes in working with participants to access services in the outpatient treatment setting by working alongside participants until readiness for services is present.
- 5.) Advocating for release of custody with a re-entry plan, addressing the need to reduce jail over crowding

There is still a much greater need for restoration providers in the local vicinity. Additionally access to inpatient residential treatment for those who are acutely ill is lacking. Efforts to disrupt system barriers which include clients whose past behavior who has resulted in a "do not admit" are still needed. On this same front work to minimize the criminalization of behavioral health disorders is necessary to limit criminal responses to behavioral health incidences in the community. This is particularly true where providers press charges for behavioral health symptoms.

ANTICIPATED CHANGES

For any of the following which you expect to change with renewed funding, please provide additional information:

- **List and describe the specific goals your project will work toward for the client population.**
- **Indicate the metrics that will be collected, such as the number of clients served, the extent of client participation, and services provided to clients.**
- **How will you gauge the success of the project?**
- **What is the anticipated impact on the competency waitlist?**

The goals of the project continue to be to "right size" the number of BRIDGES court liaisons to the actual number of competency cases in the 20th Judicial district. By doing so the expected outcome is to increase the number of participants we can serve from 45 to 135. Legislated fiscal note that scales up the overall number of BRIDGES liaisons allocated to each judicial district in Colorado is scheduled to be implemented over the next two years and Boulder County is anticipating funding for three Court Liaisons at the start of 2025. The continued funding in this proposal is to maintain our ability to serve the population until which time this funding source is available.

Metrics collected will be number of clients served, demographics of clients served, new cases opened, cases closed and case disposition at closing.

Overall project success in outcomes is expected by right sizing the number of court liaisons is an increase in the number ITP clients served in the 20th and a subsequent increase in the number of participants that can be restored in the community safely and effectively removed competency and return to safe and treated presence in the community. Process outcomes include increase in participants who complete competency restoration in the community; completed referrals to services in the community for participants; increase in housing stability locally or out of state for those with family members elsewhere; greater number of client participation in BRIDGES and successful exit from the competency process. The impact on the competency waitlist should be impacted as participants are successfully closed out of the competency process, making space for those on waitlists to be addressed.

Additionally, Community Justices Services requests an additional \$100,000 in grant funding for neurological exams. There have been discussion and a request from the court that after the defendant has completed their first competency evaluation, if there is suspected intellectual, developmental, cognitive deficit such as dementia, they would court order a neuropsych evaluation and the court would reimbursement the evaluator up to \$1000 per CJD 12-03. Ordering this type of evaluation increases our responsiveness to connect participants into the appropriate services and facilitate in their court process if their condition will not improve and thus cannot be restored due to organic brain issues. In some these cases a second competency evaluation would not be necessary. The Bridges Program Manager is working with local and surrounding providers on more efficient referral processes, some neuropsych offices have a wait list up to one year long. Evaluation costs can range from \$2000 to \$7000. There are currently two people waiting for their evaluation and another five that we are waiting for the recommendation for a court ordered eval. The Bridges program will first use court funds if ordered (providing the evaluators the process for reimbursement from the state), partner with offices that bill Medicaid/Medicare, other agency assistance such as Imagine and Momentum, and will use the fines funds for the remainder of the costs. We anticipate being able to serve around 35 participants through the end of 2024. Not all participants receiving an evaluation will have a court order but could be suggested by their attorney to help inform the court.

Finally, the project requests resources to fill critical client transportation gaps and barriers to support navigation efforts. Having increased Court Liaison caseload, we are more effectively able to allow staff to ensure clients obtain access to needed services. The ability for this grant program to support vehicle purchases means that staff will not have to use personal vehicles to provide these services and that we will be able to facilitate service access for expanded populations.

PROPOSED BUDGET AND TIMEFRAME

Provide a budget and timeframe detailing how and when the funds will be spent. Please restrict Indirect Costs to a maximum of 10% of the total requested amount. If the funds will support new or existing staff, provide an outline of job responsibilities for each funded position. If the project will be implemented in phases, provide the phases and the proposed budget for those phases.

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Indirect (5%)	14,972.00
TOTAL	352,402.00

Will fund continuing staff from last proposal. Job descriptions attached

ADDITIONAL FUNDING

What other types of funding are available to support this request? Check all that apply.

None. Fines Committee funding would solely support this project.

Private pay

Anticipated amount: \$Click or tap here to enter text.

Matching funds or resources (i.e. staff) from requesting or partner agency

Anticipated amount: \$Click or tap here to enter text.

Medicaid

Anticipated amount: \$Click or tap here to enter text.

Other funding (please describe): Click or tap here to enter text.

Anticipated amount: \$The Independent BRIDGES department with the State of Colorado funds one BRIDGES Court Liaison position (89,000.00- which doesn't cover salary and benefits for the position). Dollars requested from the Fines Committee are to allow for three Liaisons, so an additional two funded through this proposal, for the 20th to meet the needs of the population of ITP ordered cases in the 20th.

SUSTAINABILITY PLAN

Describe how your project will continue to serve your target population when Fines Committee funding is no longer available. Fines Committee funds are limited; projects that have the strongest potential to continue making an impact even after this source of funding has ended will be prioritized for funding.

Please note: The total amount of Fines funding available for projects is subject to the fines levied by the Consent Decree, which may vary by fiscal year, and is not expected to extend past 2025. At the present time, Fines Committee proposals should not request funding for any projects beyond June 30, 2025.

The passing of SB23-229 establishes an independent BRIDGES department and increases funding to right size the number of liaisons across the state. The hiring of new liaisons will be concentrated between January 2024 and December 2025. While BRIDGES will set up a committee to help with allocation decisions, the recommended three priorities to determine the funding timeline across judicial districts will likely be:

- 1) Level of engagement by district in the Bridges Program
- 2) Amount of unserved competency cases
- 3) Geographic needs

Given the high level of engagement in the 20th and unserved competency cases, we estimate that the 20th JD will be in the earlier wave of allocations. We have been advised to seek a request for funding through the end of 2024, with the BRIDGES state department funding the additional two position beginning 2025.

BRIDGES will also have a \$500K participant services fund, beginning with the 2024-2025 fiscal year, which will hopefully address some of the unmet need resulting from the reduction in our grant.

**SUBMIT APPLICATIONS TO
FinesCommittee@gmail.com.**

Certificate Of Completion

Envelope Id: 4C67E05143CC465CA808CCB7F94E9442	Status: Sent
Subject: Fines Committee - CJS Grant Application for 20th Judicial District BRIDGES Program, 23-24', \$352,402	
Type of Document: Grant Application	
Department/Office: Community Services	
Source Envelope:	
Document Pages: 11	Signatures: 0
Certificate Pages: 3	Initials: 3
AutoNav: Enabled	Comments: yes
Enveloped Stamping: Enabled	Envelope Originator:
Time Zone: (UTC-07:00) Mountain Time (US & Canada)	Candice Long 2025 14th St Boulder, CO 80302 clong@bouldercounty.org IP Address: 8.44.156.126

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Status: Original 9/13/2023 9:40:24 AM	Holder: Candice Long clong@bouldercounty.org	Location: DocuSign
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Signer Events

Signature	Timestamp
<p>April P Gatesman ca@bouldercounty.org County Attorney Boulder County Security Level: Email, Account Authentication (None)</p> <p><i>APG</i></p> <p>Signature Adoption: Pre-selected Style Using IP Address: 97.107.70.37</p>	<p>Sent: 9/13/2023 9:54:56 AM Viewed: 9/13/2023 11:58:44 AM Signed: 9/13/2023 11:59:04 AM</p>

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<p>Bridgette McCarthy bmccarthy@bouldercounty.gov Security Level: Email, Account Authentication (None)</p> <p><i>BM</i></p> <p>Signature Adoption: Pre-selected Style Using IP Address: 174.63.13.254</p>	<p>Sent: 9/13/2023 9:54:55 AM Viewed: 9/13/2023 10:26:44 AM Signed: 9/13/2023 10:36:13 AM</p>
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<p>Robin Bohannon rbohannon@bouldercounty.gov Director, Community Services Security Level: Email, Account Authentication (None)</p> <p><i>RB</i></p> <p>Signature Adoption: Pre-selected Style Using IP Address: 24.8.103.116</p>	<p>Sent: 9/13/2023 9:54:56 AM Viewed: 9/13/2023 10:06:05 AM Signed: 9/13/2023 10:06:54 AM</p>
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<p>Cecilia Lacey clacey@bouldercounty.gov Clerk to the Board Security Level: Email, Account Authentication (None)</p>	<p>Sent: 9/13/2023 12:07:12 PM</p>
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Electronic Record and Signature Disclosure:
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Signer Events	Signature	Timestamp
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In Person Signer Events	Signature	Timestamp
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Editor Delivery Events	Status	Timestamp
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Agent Delivery Events	Status	Timestamp
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Intermediary Delivery Events	Status	Timestamp
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Certified Delivery Events	Status	Timestamp
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Candice Long
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Neil Gowensmith
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Witness Events	Signature	Timestamp
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Notary Events	Signature	Timestamp
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Envelope Summary Events	Status	Timestamps
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Payment Events	Status	Timestamps
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