

# **Community Planning & Permitting**

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# BOULDER COUNTY PLANNING COMMISSION AGENDA ITEM # 6.2

July 17, 2024 at 1:30 p.m.

All Commissioners' public hearings and meetings will be offered in a hybrid format where attendees can join through **Zoom** or **in-person** at the Boulder County Courthouse, 3<sup>rd</sup> Floor, 1325 Pearl Street, Boulder.

# PUBLIC HEARING with PUBLIC TESTIMONY

STAFF: Jack Sheehan, Long Range Planner 1

**Docket DC-19-0003: Land Use Code Text Amendment to Articles 3, 9, and 18** Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

Action Requested by <u>Planning Commission:</u> Recommendation of Approval to BOCC

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# **BACKGROUND**

On July 02, 2019, and November 29, 2022, the Board of County Commissioners (BOCC) authorized the Department of Community Planning & Permitting to pursue text amendments to Articles 3, 9, and 18 of the Boulder County Land Use Code, which regulates Building Lots, Lot Mergers, Subdivision Exemptions (SEs), and Exemption Plats (EPs). Staff have been working on this update since 2019 with significant interruptions due to the COVID-19 pandemic, Marshall Fire, staff changes, and expansion of the scope of the update in 2022.

Subdivision Regulations were adopted along with the Zoning Resolution in 1954 and have since gone through several major updates. SEs, which are changes that can be made to properties without the full Subdivision process, did not exist in early versions of the Code. The process was developed after State statutes granted Boards of County Commissioners the ability to make changes to property, through an exemption process, which did not fall within the purposes of the County Planning Act. This is an 'exemption' from the application of the subdivision regulations within Unsubdivided Land. The county has records of SEs as early as 1972 (SE-72-1), in which a defined process for regulating SEs was in place, similar to how we operate these land use applications today. State statutes on SEs and EPs have evolved and now allow Boards of County Commissioners to delegate the authority to approve (with conditions if necessary) these applications. This update seeks to take advantage of that and expands the administrative process for SEs and EPs.

EPs allow property owners located within Subdivided Land to make changes to recorded plats without going through the full subdivision process. This is an 'exemption' from the application of the subdivision regulations within already Subdivided Land. The outcome is that a new plat is recorded for the subject properties.

SEs and EPs are important tools in the county's planning framework. They provide flexibility, allowing for adaptation to specific local needs and unique circumstances while maintaining the county's overall planning objectives. For example, if two property owners want to go through a small Boundary Line Adjustment, SEs and EPs provide an easier method rather than going through a full subdivision review. To utilize these tools to the best of their ability, staff believe that this update to the subdivision regulations is crucial for several reasons outlined below.

This update simplifies and clarifies the SE and EP processes, as well as the criteria for each. It also incorporates changes that takes advantage of new state regulations which give authority to county administrative officials for making land use determinations related to subdivision platting and reducing the need for BOCC hearings on these matters. By making these processes more straightforward and streamlined, property owners can better understand the requirements and procedures supporting the public's ability to navigate the regulatory framework.

# **SUMMARY OF PROPOSED CHANGES**

Staff have included a crossed out and underlined draft as Exhibit A showing the proposed Code amendments. Due to the length and complexity of this proposal staff has also provided Exhibit B which is the resulting clean version of the Code should all the changes be accepted.

Proposed Changes to Article 3

- Added language designating the Director as an authority in addition to the BOCC to review, approve, or deny land use decisions on SEs and EPs.
- Deleted section C. *Subdivision Requirements* under 3-206 *Post Approval Requirements* to remove redundancies as these requirements are now addressed in Article 9.

Proposed Changes to Article 9

- Expanded administrative SE and EP process.
- For Lot Mergers, clarified that where parcels are illegally subdivided, they can be recombined to the last legal configuration reconstituting a Building Lot.
- Simplified and combined the criteria for SEs and EPs.
- Amended criteria specific to the recognition of parcels that are not legal building lots.

# Proposed Changes to Article 18

- Amended the definition of *Subdivided Land* to include documents required to be recorded for land in a platted subdivision.
- Added a definition for Townsite.

House Bill 19-1274 allows the BOCC to delegate authority to county administrative officials to review and approve any subdivision exemption. Prior to this bill being adopted, the Director was not able to issue these land use determinations without the Board's approval if there were conditions of approval recommended. For each of these land use decisions to go to the Board, it requires a substantial amount of the applicant's time, the Board of County Commissioners' time and staff time to schedule hearings, send out public/internal notices, update our civic platform (Accela), and to complete all of the other tasks involved with sending a docket to a hearing. By streamlining the SE/EP decision-making process, this delegation of authority can significantly reduce processing times and administrative burdens, allowing for quicker resolutions and more efficient use of county resources. This change aligns with the county's Good Governance strategic priority, by updating the tools staff utilizes to provide and improve necessary services.

The proposed amendments seek to clarify and simplify Article 9. For example, Section 9-400 currently includes 15 criteria for SEs/EPs. Staff proposes reducing down to only seven criteria by consolidating language and reducing redundancies without removing any critical components of the text.

One bigger change are the new criteria developed for the recognition of lots that are not legal building lots. Staff researched and identified all of the instances where a lot recognition SE docket has gone to a BOCC public hearing over the past five years. Staff identified the elements that supported the approval decisions and used these elements to propose the Code criteria. With the proposed update, the Code now makes explicit the criteria regarding how an existing parcel that is not a legal building lot could be recognized as a legal building lot.

In the Parcel Merger section of the Code, staff has clarified that where parcels (both Subdivided and Unsubdivided Land) are illegally divided, they can be recombined to the last legal configuration and thus reestablish the Building Lot. While staff has interpreted the Code to allow this in the past, this amendment explicitly includes it in the Code provisions.

Staff has updated Article 3 so that the Director is identified as an official decision maker (to approve or deny SEs/EPs), whereas the current language in the Code only identifies the BOCC as the approving entity. Article 9 now lays out the SE and EP process and the proposal includes provisions for applicants to appeal the Director's decision, and for the BOCC to call it up to a public hearing.

A definition of Townsite is proposed to be added to the Code. This term is used within the Code but no definition exists. Townsites are areas that have a map that laid out lots, but which predate subdivision regulations and standards. Often, these areas were mapped in the early days of mining activity in the later 1800s, for example Eldora, others were mapped during the early recreationalist developments such as Eldorado Springs. In 1985, the status of these mapped areas was considered by Planning Commission and the Board of County Commissioners it was decided that these areas were not Subdivided Land under the Code (See Resolution 85-38 in Exhibit C). Instituting a definition at this time, will help clarify this (what a Townsite is and that they are Unsubdivided Land) making this 1985 determination explicit in the Code. To develop the Townsite definition, staff evaluated the history of the county's review and approval of land division maps recorded with the Clerk and Recorder. While the county did not have Subdivision Regulations until 1954, it did have a zoning code starting in 1944. Staff reviewed the land division maps recorded prior to 1954 and found that starting on July 21, 1947, Planning Commission signed plats before they were recorded at the Clark and Recording. In interpreting the 1985 decision, staff has viewed the presence of Planning Commission and/or County Commissioner signatures as a basis for recognizing those maps as Subdivided Land since these signatures would have at least indicated compliance with adopted zoning regulations. Early land division maps without a signature are considered Unsubdivided Land, and these are Townsites. Without changing current practice or policy, the addition of a definition of a Townsite will enhance transparency and facilitate better planning and development processes within Townsites.

Overall, this Code amendment is designed to enhance the efficiency, clarity, and effectiveness of Boulder County's SE, EP, and Lot Merger regulations, supporting the county's commitment to sustainable and well-managed growth.

# SUMMARY OF REFERRAL AGENCY FEEDBACK

Staff has distributed the Code update through the govdelivery list so that interested members of the public may review the material and provide comment. The application was referred to relevant agencies and departments. Staff asked to have responses returned by June 24, 2024, which allowed these agencies 25 days to review the material. If agencies or departments did not respond by this time, it was regarded as a response with no conflict per Land Use code 3-204.C.1.b. The Boulder County Building Division, Access & Engineering, the Air Pollution Control Division, and the Wildfire Team responded with no conflict.

# **CODE ANALYSIS**

Article 16-100.B of the Boulder County Land Use Code contains criteria for amending the text of the Land Use Code. Staff reviewed the proposed text amendments against these criteria and find:

- The existing text is in need of the amendment: In order to meet the Code update goals the Code is in need of amendment. Amendments are necessary to achieve the goals of the Boulder County Comprehensive Plan and clarify the intent of the Boulder County Land Use Code.
- 2) *The amendment is not contrary to the intent and purpose of this Code:* The Code is enacted to facilitate desired land use development throughout the county and provide the public with a clear set of land use regulations. The proposed text amendment is in conformance with the intent and purpose of this Code.
- 3) The amendment is in accordance with the Boulder County Comprehensive Plan: As proposed, the text amendment does not make changes to the Code that would alter the current Code's consistency with the goals and policies of the Comprehensive Plan (the "Plan"). Generally the Plan directs new development to urban areas however, much of the county is rural and is intended to remain that way so the Code includes tools which allow a variety of land use circumstances to be addressed. This allows us to support diverse, compatible, and functional land use patterns and, when necessary, revised to prevent urban and rural decay (Countywide Goals Design of the Region #3). Consideration of these applications includes criteria which require us to consider the Plan in making decisions. The new parameters for recognition of parcels that are not legal building lots, builds on Goal HO 1.02 (Preservation of Existing Housing). The county values preservation of existing housing stock while recognizing the challenges that can come with the need to rehabilitate and maintain structures and support the continuation of existing structures as housing stock. This allows property owners to invest in these properties knowing they are legal lots and prevents them from decaying due to the illegal status of the lot. These new regulations for lot recognitions also reflect HO 1.04 which provides an opening for the county to consider limited increases in density. The Plan acknowledges Townsites as part of a varied landscape where unique challenges may exist. Including a Townsite definition will allow the Code to be clearly understood and utilized. While this Code change is not specifically targeted at improving racial equity, adding transparency and clarity, simplifying the Code and streamlining processes are changes which should reduce barriers for all people.

# **Recommendation**

Staff find that the criteria for text amendments to the Land Use Code are met. Therefore, staff recommends that the Planning Commission recommend to the Board of County Commissioners *approval of Docket DC-19-0003: Land Use Code Text Amendment to Articles 3, 9, and 18.* 

DC-19-0003: DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

# 3-100 Approvals and Permits Necessary Prior to Development

- A. Actions Requiring Review by the <u>Director</u>, Board of Adjustment, Planning Commission, and/or Board of County Commissioners <u>(The Board)</u>
  - Appeal of an interpretation of the regulations set forth in this Code: Any person aggrieved by any decision of the Director or County Engineer made in the course of the administration or enforcement of Article 4 or any related provision of this code including, but not limited to, a decision to deny a building permit or other required permit, may appeal that interpretation or decision to the Board of Adjustment. See Section 4-1201.
  - 2. Areas and Activities of State Interest: Areas and activities designated by the <u>C</u>ounty have to go through a review process which looks at physical impacts as well as compatibility with the Boulder County Comprehensive Plan. See Section 8-200.
  - 3. Correction Plats: A correction to a plat where the purpose of the correction is to rectify any technical error on the plat. Any corrections made must be consistent with the approved plat. See Section 5-401.
  - Exemption Plats: Exemption Plats are <u>The Director may approve</u> changes to existing Plats which are exempt from review under the Subdivision Regulations as may be allowed pursuant to Article 9 of this Code, and pursuant to other provisions of this Code authorizing <u>an</u> Exemption Plats for specific circumstances (such as Article 4-300).
  - 5. Historic Designation: The Board, after review by the Historic Preservation Advisory Board, may designate structures, sites or areas as local historic landmarks. See Article 15.
  - 6. Land Use Code Text Amendments: Additions, deletions, or changes to the text of this Code. See Article 16.
  - 7. Limited Impact Special Review: A Board of County Commissioners shortened review of uses outlined in Article 4 as being allowed by limited impact special review to determine the compatibility of the use with the site and surrounding land and uses and the adequacy of required services. See Section 4-600.
  - 8. Location and Extent: A review of proposed public or quasi-public facilities to ensure that the location and extent of the facilities are in conformance with the Boulder County Comprehensive Plan. See Article 8.
  - 9. Planned Unit Developments: Planned unit developments (PUDs), including nonurban, noncontiguous nonurban, and transfer of development right planned unit developments, are a type of subdivided land. PUDs may be permitted subject to the conditions set forth in a development agreement which has been approved in accordance with the applicable requirements of this Code. See Article 6.
  - 10. Replat: A replat is an amendment to a plat and may require the amendment of the sketch plan, preliminary plan, and/or final plat. See Section 5-402. (Replats which are processed as exemption plats fall under the requirements for exemption plats as set forth in this Code.) Final plat replats approved under the Subdivision Regulations (Article 5) constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
  - 11. Rezoning: A request to amend the official zoning district map to change the zoning on a particular parcel or parcels. See Section 4-1100 and Section 4-118 in the case of Neighborhood Conservation Overlay Districts.
  - 12. Road Name Changes: A road name which causes confusion may be changed in conformance with the 'Boulder County Roadway Naming and Housing Numbering Guide.' See Transportation

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Standards.

- 13. Site Plan Review Appeal: An appeal of the administrative review of an application for a building, floodplain development, access, and/or grading permit. See Section 4-800.
- 14. Special Review: Required review of those uses defined in Article 4 of this Code as being allowed through special review. The purpose of the review is to determine the compatibility of the use with the site and surrounding land and uses and the adequacy of services. See Section 4-600. Approved uses by special review constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
- 15. Subdivisions to Plat Unsubdivided Land: Review of a subdivision resulting in the creation of subdivided land under the Subdivision Regulations. The process to plat unsubdivided land to create subdivided land includes three steps: sketch plan, preliminary plan, and final plat. In some cases, a combined process may allow for the concurrent review of these steps. See Article 5.
  - a. Sketch Plan: The sketch plan is the first step of the three step process to create subdivided land. The sketch plan is intended to review the feasibility and design characteristics of the proposal based on the standards and criteria set forth in Article 5. See Section 5-100.
  - b. Preliminary Plan: The preliminary plan is the second step of the process to create subdivided land. The preliminary plan process will review and evaluate the proposal prior to detailed engineering and design. See Section 5-200.
  - c. Final Plat: The final plat is the last step in the process to create subdivided land. The final plat process will review the final engineering plans, the development agreement, letters of credit, conservation easements, deeds of development rights, home owners covenants, the plat, and any other necessary documents, reports and studies. See Section 5-300. Approved final plats pursuant to the Subdivision Regulations constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
- 16. Subdivision Exemptions: An approval by the Board of County Commissioners Director, per the requirements of Article 9 to take certain Unsubdivided Land or divisions of Unsubdivided Land out of the definition of "Subdivision," with the result that such land or divisions of land do not have to meet the requirements of the Subdivision Regulations. Types of Subdivision Exemptions include boundary line adjustments, lot recognitions, and community facility lot splits. See Article 9.
- 17. Vacation of a Public Road or Easement: A request by a property owner for the vacation of road, rightof-way, or utility easements. See Article 10.
- 18. Variances: The Board of Adjustment may approve a variance from the terms of this Code as set forth in Section 4-1200.
- B. Development Related Permits
  - 1. Dependent on the specific nature of the activity, one or more of these permits will be required prior to undertaking development in the unincorporated areas of Boulder County.
    - a. Access Permit: Required for access onto public roads. Contact the Boulder County Public Works Department for more information.
    - b. Building Permit: Prior to construction of or alteration to a structure, a building permit is required. Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.
    - c. Deconstruction Permit: Prior to the deconstruction of any building, a deconstruction permit is

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required. Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.

- d. Special Review for Oil and Gas Facilities: Administrative review of oil and gas drilling and production facilities. Applications for this review are available from the Community Planning & Permitting Department. See Article 12.
- e. Floodplain Development Permit: As required in Article 4 of this Code for development within the Floodplain Overlay District. Applications for this permit are available from the Engineering Division of the Boulder County Public Works Department.
- f. Grading Permit: A grading permit is necessary for movement of greater than 50 cubic yards of material. A planning approval is required for the movement of more than 50 cubic yards of material, with some exceptions, as provided in Section 4-516 of this Code. Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.
- g. Historic Review: A review of building permit applications for demolition, remodeling, or addition to a structure greater than 50 years in age. See Article 15.
- h. Site Plan Review: Administrative review for development.
- i. Stormwater Quality Permit: As required under Article 7-904 and administered by the County Engineer to control construction and post-construction stormwater discharges and to protect water quality.
- j. Small Cell Wireless Facility Supplemental Site Application: Administrative review for the siting of Small Cell Wireless Facilities.
  - 2. Application forms and processing information are available from the appropriate Boulder County offices.
- C. The Board of County Commissioners may grant extensions of deadlines of no more than one year for sketch plans, preliminary plans, and final plats (with annual extensions totaling up to three years being allowed for recordation of the final plat in the case of TDR/PUDS: see Section 5-500) provided there has been no change in this Code, the County Comprehensive Plan, or the surrounding neighborhood which would substantially affect the approval.
- D. Special Authorization of the Building Official or Zoning Administrator
  - 1. Approvals for certain temporary uses require special authorization of the Building Official or Zoning Administrator. The Building Official or Zoning Administrator will require information, as appropriate, concerning traffic, parking, sanitary facilities, water availability, hours of operation, and other information necessary to determine the impacts of the proposed use. The uses requiring special authorization are defined in Section 4-500 and listed in the Zoning District regulations Section 4-100.
  - Application forms and processing information for special authorization are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division. Property owners should apply for special authorization at least 30 days in advance of the desired approval in order to allow for adequate processing time. If the owner applies for authorization less than 30 days in advance, Land Use may not be able to review and approve the application.

# 3-200 General Process Outline

A. The following is a general outline of the steps required for the approval of actions outlined in Section 3-100. Specific information regarding each of the steps follows this section. The requirements of this Article 3 may be supplemented or altered by the procedural requirements governing specific applications in other parts of this Code, including but not necessarily limited to Article 4-800 governing site plan review, Article 8-200 governing permits for areas and activities of state interest, <u>Article 9 governing exemption plats and</u>

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subdivision exemptions, and Article 15 governing historic preservation review.

- 1. Pre-application conference.
- 2. Application.
- 3. Referral to owners and interest holders in the subject property, adjacent and/or nearby property owners and affected agencies.
- 4. Staff review.
- 5. Public review before the Board of Adjustment, Planning Commission, and/or Board of County Commissioners.
- 6. Post-approval requirements.
- B. In submitting any application under this Code, the Applicant shall be deemed to agree to and be bound by the applicable processing provisions and time frames of this Article 3.

# 3- 201 to 205 - No changes

## **3-206 Post Approval Requirements**

- C. Subdivision Exemptions
  - 1. Following approval or conditional approval of an exemption, following actions may be required.
    - a. The applicant shall obtain all signatures necessary for execution of the appropriate documents. The Director shall be responsible for obtaining the signature of the Chair of the Board of County Commissioners.
    - b. The applicant shall supply a title report as defined in Section 3-203.H. which includes all ownersof record as of the date of recordation.
    - c. The applicant shall obtain a certification from the County Treasurer's Office that there are nooutstanding ad-valorem taxes to be paid on the property being exempted.
    - d. The Director shall verify that the proper signatures have been secured on the exemption documents.
    - e. The Director shall verify that references to the docket number of the exemption and date of approval are included on the deeds.
  - 2. Upon finding that all corrections have been made to the exemption documents, the proper signatures have been received, and the documents are in the proper-order and ready for recordation, the Director shall authorize the documents to be filed for recording with the Clerk and Recorder.
  - 3. The applicant shall be responsible for all recording fees.

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### 9-100 Building Lot

- A. The following Parcels of land are Building Lots under this Code.
  - 1. A Parcel that:
    - a. was lawfully created; and
    - b. met the zoning minimum lot size when it was created or was created prior to the *E*<u>c</u>ounty's establishment of a zoning minimum lot size governing the Parcel; and
    - c. did not require approval under the Subdivision Regulations.
  - 2. A Parcel of 35 acres or more.
  - 3. A Parcel that the Board approved as a Building Lot under the then applicable Subdivision Exemption provisions or Exemption Plat provisions of the Code.
  - 4. A Parcel that the Board approved as a Building Lot through a Conceptual Review, which was a process the Board used to determine the status of certain illegal Subdivisions created in the 1960s and 1970s. (Conceptual Review policy was replaced by the codified Subdivision Exemption process in the 1980s 1979 and is no longer a process in the Code).
  - 5. A Subdivided Lot that conforms to a lawfully recorded plat.
  - 6. A Subdivided Lot that was further divided so that it no longer conforms with the recorded plat if:
    - a. the division occurred before August 28, 1972 (the date on which the county codified the provisions of S.B. 35), as shown by Deeds recorded on or before August 28, 1972; and
    - b. the lot complied with the zoning minimum lot size at the time of the division; and
    - c. subsequent to the division, the Building Official, based upon accurate information submitted by the permittee, issued a building permit for construction of floor area for a structure that required a Building Lot; and
    - d. the permit was not for minor work including, without limitation, the provision of electrical service, the installation of heating or cooling facilities, plumbing, windows, siding, or the repair or replacement of a roof; and
    - e. the permittee relied on the building permit in good faith, substantially completed construction according to the permit, and substantially completed any required inspections; and
    - f. the Deed description for the resulting Subdivided Lot is clear and accurate, and it does not create discrepancies in boundaries with respect to adjacent Parcels. The Director may consult with the County Surveyor in making this determination.
    - g. where a Building Lot Existed but was then rendered not a Building Lot due to land division outside an appropriate subdivision process, the Building Lot can be reestablished by merging the parcels by deed back into the original configuration per Article 9-102.

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- 7. An Unsubdivided Parcel that does not otherwise meet the definition of a Building Lot, or a Subdivided Lot that was divided so that it no longer conforms with the recorded Plat and is included in an Administrative Exemption Plat as set forth in Article 9-301 .C, and if:
  - a. subsequent to the division, the Building Official, based upon accurate information submitted by the permittee, issued a building permit for construction of floor area for a structure that required a Building Lot.; and
  - the permit was not for minor work including, without limitation, the provision of electrical service, the installation of heating or cooling facilities, plumbing, windows, siding, or the repair or replacement of a roof; and
  - c. the permittee relied on the building permit in good faith, substantially completed construction according to the permit, and substantially completed any required inspections; and
  - d. the Deed description for the resulting Parcel is clear and accurate, and it does not create discrepancies in boundaries with respect to adjacent Parcels. The Director may consult with the County Surveyor in making this determination.
- 8. A Parcel owned by a governmental entity that is transferred to a nongovernmental entity or person, provided that the Parcel met the zoning minimum lot size at the time title was transferred.
- 9. A Parcel that does not otherwise meet the definition of Building Lot, if:
  - a. the Parcel was created by merging it with one or more other Parcels (whether Building Lots or not) to form a single Parcel; and
  - b. the resulting combined Parcel reconstitutes a previously existing Building Lot.
- 10. A Parcel that met the definition of a Building Lot that is altered through condemnation or acquisition of a portion of the Parcel for public roadway purposes, except where the Parcel is split, and contiguity disrupted as a result of the roadway.
- 11. A Parcel or Parcels created through a division of land by a state court or through a boundary line agreement under § 38-44-112 to settle an action seeking a division of land by a state court if the division involves Unsubdivided Land and/or Subdivided Land that is included in an Administrative Exemption Plat as set forth in Article 9-301.B, and:
  - a. If the Parcel or Parcels were created after 2014 and immediately prior to the action, each Parcel subject to the division met the definition of a Building Lot and:
    - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
    - (ii) each resulting Parcel has legal access.
  - b. If the Parcel or Parcels were created after 2014, and any of the Parcels subject to the division did not meet the definition of a Building Lot immediately prior to the action and:
    - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
    - (ii) immediately prior to the action, the Parcel met the definition of a Building Lot; and
    - (iii) the Parcel size was not decreased; and

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(iv) the resulting Parcel has legal access.

- c. If the Parcel or Parcels were created, even if the county was not given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding and:
  - (i) immediately prior to the action, the Parcel met the definition of a Building Lot; and
  - (ii) the Director determines, in his discretion, that the change to the Parcel from its original configuration is so minor that the county does not require a further <u>L</u>and <u>Uu</u>se process to recognize the lot; and
  - (iii) the resulting Parcel has legal access.
- d. Any other Parcel or Parcels that were created if:
  - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
  - (ii) the court issued an order requiring the county to recognize the Parcel as a Building Lot.

#### 9-101 Building Lot Determination

- A. Any person may request that the Director determine if any Parcel of land in the unincorporated <u>C</u>ounty is a Building Lot that meets the requirements of Article 9-100.
- B. Any Building Lot Determination request shall be made on an application provided by the Director. A complete application shall include payment of the specified processing fee, all information requested on the application, and any additional information that the Director determines is necessary to process the application including, without limitation, parcel maps, Deeds, surveys, county building permits, and county land use approvals or determinations issued for the Parcel.
- C. If the application is made by a person other than the Parcel owner, the Director will forward a copy of the application, as well as any Building Lot determination made on the Parcel, to the Parcel owner of record.
- D. A determination by the Director that a Parcel is a Building Lot is not a determination that the Parcel can be developed for any particular purpose or use. Development shall be reviewed and approved through the applicable county Land Use Code processes and may require related approvals from the County Public Works Department, County Public Health, and state agencies.
- E. If the Director determines that a Building Lot Determination has been issued in error, the Director may amend or rescind the determination as necessary.
- F. County recognition of a specific Building Lot does not include an implied approval of any other Parcel as a Building Lot, even if the other Parcel was part of or a remainder piece from a Subdivision that created the Parcel being recognized.
- G. The Director's interpretation of the definition of "Building Lot" in Article 9-100 made in the course of a Building Lot Determination, or the course of an amendment or rescission of a Building Lot

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9

Determination, may be appealed to the Boulder County Board of Adjustment under the provisions of Article 4-1200.

#### 9-102 Merger of Unsubdivided Parcels

- A. At the request of a <u>Pp</u>roperty <u>Oo</u>wner, the Director may merge two or more Unsubdivided Parcels, <del>one</del> of which shall be a Building Lot owned by a single property owner. Upon final approval, the merged Parcel will constitute a single Building Lot., into a single Parcel of less than 35 acres in the following instances.
  - <u>1.</u> Where all Parcels were Building Lots and upon final approval the merged Parcel will constitute a single Building Lot.
  - 2. Where one or more of the Parcels proposed to be merged are not Building Lots the areas that were not legal Building Lots shall not be used for setback or building purposes for the merged lot.
    - a. <u>A Subdivision Exemption approval is required to merge a Building Lot(s) and a Parcel(s) that is</u> not a Building Lot for the entirety of the resulting Parcel to be a Building Lot.
  - 3. Where a Building Lot Existed but was then rendered not a Building Lot due to land division outside an appropriate subdivision or Subdivision Exemption process, the Building Lot can be reestablished by merging the Parcels back into the original Building Lot configuration.
- <u>B.</u> C. Owner-Requested Merger Process
  - <u>1</u>. The property owner shall submit an application, provided by the Director, for merger and confirmation of addressing. A complete application shall include payment of the specified processing fee, all information requested on the application, and any additional information that the Director determines is necessary to process the application including, without limitation, Assessor's Parcel Identification Numbers of affected Parcels, a site plan showing the proposed final lot configuration, parcel maps, Deeds, surveys, *E*<u>c</u>ounty building permits, and *E*<u>c</u>ounty land use approvals or determinations issued for the Parcels.
  - 2. The application for merger shall also include a draft deed that: (1) properly describes the merged Parcel and; (2) includes the following statement on the face of the deed: "*This deed is given to merge into one parcel all property described in this deed. The parcels are merged with the property owner's consent per CRS 30-28-139.*"
    - a. <u>Where a merger combines a Building Lot(s) and a Parcel(s) that is not a Building Lot the deed</u> <u>language shall also identify the area of the parcel that shall not be used for building or setback</u> <u>purposes.</u>
  - 3. Upon approval by the Director, the Pproperty Oowner shall record a Deed in the real property records of the Boulder County Clerk and Recorder and provide a copy of the recorded Deed to the Community Planning & Permitting Department.

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- <u>4.</u> Upon the property owner's compliance with the conditions of approval, the Community Planning & Permitting Department will confirm addressing of the merged Building Lot resulting Parcel and send a Final Approval letter to the Pproperty Oowner.
- <u>C. D.</u> For any merger of Parcels of land or lots under the provisions of this Code, which merger is not requested in writing by each owner of an affected Parcel, and which merger occurs for the first time on or after October 1, 2003 (the effective date of Senate Bill 03-067 as codified in Section 30-28- 139 of the Colorado Revised Statutes), the following provisions shall govern, as expressly required in Section 30-28- 139:
  - 1. Prior to the completion of the merger, the <u>County shall send notice of the <u>County's intent to complete the merger to each owner of the affected Parcels by certified mail, at the address shown on the records of the County Assessor. The notice shall also specify that each such owner may request a hearing on the proposed merger pursuant to Subsection 2, immediately below, and shall specify action to be taken by such owner to request such hearing including, without limitation, the requirement that said owner shall request the hearing no later than 120 days after the date on which the owner receives the notice. The date of the owner's receipt of the notice shall be the date on which the notice arrives at the owner's stated address, which date the county may presume to be three days after the date of the county's mailing of the notice, unless the circumstances known to the county clearly indicate a later receipt date.</u></u>
  - 2. Prior to the completion of the merger, where each owner of an affected Parcel has timely requested a hearing on the proposed merger satisfying the requirements of Subsection 1, immediately above, a public hearing on said merger shall be held before the Board of County Commissioners. The hearing shall be conducted for the purpose of allowing the Board to discuss with the owner of each affected Parcel the Board's reasons for proceeding with the merger, and to give each owner the opportunity to submit any basis provided under law for challenging the merger. In the case of a timely hearing request, the county shall provide notice of the time, place, and manner of the hearing to each owner of the affected Parcels and shall also publish the notice in a newspaper of general circulation in the <u>C</u>county in a manner sufficient to notify the public of the time, place, and nature of said hearing. In order to give each such owner of an affected Parcel the opportunity to take whatever remedial action is allowed under the law prior to the hearing before the Board, the county shall not hold the hearing any sooner than 90 days after the date on which the owner received the <u>C</u>county's initial mailed notice as provided in Subsection 1, above.
  - 3. Where the owner of each affected Parcel fails to timely request a hearing on the proposed merger satisfying the requirements of Subsection 1, above, no such hearing is required, and the affected Parcels shall be merged in accordance with the requirements of this Subsection <del>D</del>.
  - 4. No merger of Parcels that is the subject of a hearing pursuant to Subsections 1 and 2, above, shall be effective unless:
    - a. The owner of the Parcels has given consent to the merger of said Parcels; and
    - b. The merger has been approved by a majority of the Board of County Commissioners.

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5. Nothing in this Subsection <del>D</del> shall be construed to abrogate or otherwise diminish or expand any rights a landowner may have under Article 68 of Title 24, C.R.S., pertaining to vested property rights.

#### 9-200 Subdivision Exemptions

- A. The Board of County Commissioners may grant exemptions from the application of the Subdivision Regulations for any Subdivision of Unsubdivided Land that the Board determines, as authorized in C.R.S. Section 30-28-101(10)(d), is not within the purposes of Part 1 of Article 28 of Title 30, C.R.S. (the County Planning Act), as set forth in Article 1-300 of this Code.
  - 1. Whether a Subdivision Exemption falls outside the purposes of the County Planning Act is determined under the criteria specified in Article 9-400.A.
- B. The divisions of land set forth in Article 9-201.A are exempt from the definition of the term 'Subdivision' because the Board determined that such minor divisions are not within the purposes of the County Planning Act and are exempt from the requirement of a public hearing before the Board ("Administrative Subdivision Exemption"). The Director may approve an Administrative Subdivision Exemption if it meets the requirements in Article 9-201.
- A. Eligibility for Subdivision Exemption. The divisions of land set forth here are exempt from the definition of the term 'Subdivision' and may be considered under Article 9-400 because the Board determined that such minor divisions are not within the purposes of Part 1 of Article 28 of Title 30, C.R.S. (the County Planning Act), as set forth in Article 1-300 of this Code, as authorized in C.R.S. Section 30-28-101(10)(d).
  - 1. Lot Recognition.
    - a. <u>Recognition of an existing Parcel that is not a legal Building Lot as a Building Lot.</u>
    - b. <u>Recognition of the merger of a Building Lot with a Parcel that is not a legal Building Lot, as a</u> <u>Building Lot in entirety.</u>
    - c. Where nonconforming multiple dwellings and/or uses exist on a Building Lot, a Building Lot(s) may be recognized which separates the dwellings and/or uses onto individual Lot(s).
  - 2. <u>Boundary Line Adjustment. Reconfiguration of Building Lots which results in the same or fewer</u> <u>number of Building Lots.</u>
  - 3. <u>Community Facility Lot Split. Where the division creates Parcels for use as community facilities such</u> <u>as public parking areas, public educational facilities, public parks, open space purchase by a public</u> <u>entity, and utility land acquisitions including for utility substations without any dwelling units.</u>
    - a. <u>No exemption is necessary in those cases where the community facility lot split involves land</u> which is, or through the split will be, owned by the county.
  - 4. <u>Any appeal to an eligibility determination made by the Director shall use the same process as set</u> <u>forth in Article 9-400.C.</u>

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9

- <u>B.</u> €.Proposals for condominiums, apartments, any other multiple dwelling units, or that otherwise create two or more separate interests without dividing a Parcel are exempt from the definition of the term 'Subdivision' because the Board determined that such divisions are not within the purposes of the County Planning Act and are exempt from the requirement of a public hearing before the Board. The Director or the Board may approve a proposal under this provision if it is regulated by, and meets the criteria of, a binding review process under this Code.
- D. Lots that may be created under Articles 5 and 6 of this Code are not eligible for approval though the Subdivision Exemption process.
- <u>C.-E.</u>When the Subdivision of Parcels involves land that is, or through the Subdivision will be, owned in full or in part by the county, Subdivision Exemption approval or approval under Article 5 of this Code is not required.

#### 9-300 Exemption Plats

- A. The Board of County Commissioners may grant exemptions from the application of the Subdivision Regulations pursuant to the requirements of Article 9-300 where the proposed division involves Subdivided Land.
- B. Unsubdivided Land is not eligible for an Exemption Plat unless:
  - it is part of an application to add it to Subdivided Land to create a Subdivided Lot of 35 acres or more; or
  - the county has received proper notice in a judicial process; and a court has entered an order changing the boundary lines shown on a Plat or the action has been settled through a boundary line agreement; or
  - 3. it is part of an application involving Subdivided Land where both Parcels meet the definition of a Building Lot, as described in 9-100.A.7.
- C. The minor divisions of land set forth in Article 9-301 are exempt from application of the Subdivision Regulations and do not require a public hearing before the Board ("Administrative Exemption Plat").

#### 9-301 Administrative Exemption Plats

- A. Administrative Exemption Plats Through Criteria Review
  - The Director may approve an application for an Administrative Exemption Plat if the Director has determined that there is no potential for any significant conflict with the criteria listed in 9-400 of this Code such that no conditions to mitigate land use impacts of the proposal are necessary;

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- 2. If the Director approves an Administrative Exemption Plat, the Director shall notify the owners of property located within 1500 feet of the affected property of the decision and provide such property owners with the opportunity to appeal the decision to the Board.
- 3. The Director's determination is final after 14 calendar days from the date of notice unless appealed to the Board of County Commissioners under the provisions of Article 9-600.
- 4. Once the Director's determination is final, the Director will present the final Exemption Plat to the Chair of the Board for a signature.
- B. Administrative Exemption Plat to Resolve Property or Boundary Line Disputes
  - The Director may approve an application for an Administrative Exemption Plat to finalize a division of a Subdivided Lot or lots by state court or through a boundary line agreement under § 38-44-112 to settle an action seeking a division of a Subdivided Lot by state court that meets any of the definitions of a Building Lot in Article 9-100.A.12.a-d. The Director will present the final Exemption Plat to the Chair of the Board for a signature.
  - 2. Recognition as a Building Lot of a Subdivided Lot changed by a state court or a boundary line agreement, to settle an action seeking a change to the Subdivided Lot by a state court, that does not meet the definition of a Building Lot is subject to the Exemption Plat criteria in 9-400 and requires a hearing before the Board of County Commissioners.
- C. Administrative Exemption Plat for Subdivided Lots for Which the County Issued Permits
  - The Director may approve an application for an Administrative Exemption Plat to finalize a division of a Subdivided Lot that meets the definition of a Building Lot in Article 9-100.A.7. The Director will present the final Exemption Plat to the Chair of the Board for a signature.

#### 9-302 Vacations

A. Road and utility easement vacations, resulting from Subdivided Lot reconfigurations through this process or otherwise requiring changes to the Plat, shall be heard and acted upon by the Board, in conjunction with the Exemption Plat hearing, following review of the vacation through the process in Article 10 of this Code by Planning Commission.

#### 9-300 Exemption Plats

- A. Eligibility for Exemption Plat
  - An amendment or change to a plat which at the Director's discretion has been determined to not require a Replat under Article 5-402 may be processed under Article 9-400, including but not limited to: reconfiguration of a parcel through boundary line adjustments without a change in the overall

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number of Building Lots, minor adjustment to a building envelope, parcel mergers that eliminate a Building Lot, changes to plats resulting from the road or easement vacation process of this Code.

- a. <u>Any appeal to an eligibility determination made by the Director shall use the same process as set</u> <u>forth in Article 9-400.C.</u>
- 2. D.—No Exemption Plat approval shall permit an increase in the number of Subdivided Lots unless any additional resulting Subdivided Lot is 35 acres or more, unless the additional density was recognized through a court action where the <del>C</del>county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding, or unless the Parcel adding the additional density meets the definition of a Building Lot in Article 9-100.A.7.
- 3. Unsubdivided Land is not eligible for an Exemption Plat unless:
  - a. it is part of an application to add it to Subdivided Land to create a Subdivided Lot of 35 acres or more; or
  - the county has received proper notice in a judicial process and a court has entered an order changing the boundary lines shown on a Plat or the action has been settled through a boundary line agreement; or
  - c. <u>it is part of an application involving Subdivided Land where both Parcels meet the definition of a</u> <u>Building Lot, as described in 9-100.A.7.</u>
- 4. Exemption Plat to Resolve Property or Boundary Line Disputes
  - a. The Director may approve an application for an Exemption Plat to finalize a division of a Subdivided Lot or lots by state court or through a boundary line agreement under § 38-44-112 to settle an action seeking a division of a Subdivided Lot by state court that meets any of the definitions of a Building Lot in Article 9-100.A.12.a-d. The Director will present the final Exemption Plat to the Chair of the Board for a signature.
  - b. Recognition as a Building Lot of a Subdivided Lot changed by a state court or a boundary line agreement to settle an action seeking a change to the Subdivided Lot by a state court that does not meet the definition of a Building Lot is subject to the Exemption Plat criteria in 9-400.
- 5. For Subdivided Lots Which the County Issued Permits
  - a. The Director may approve an application for an Exemption Plat to finalize a division of a Subdivided Lot that meets the definition of a Building Lot in Article 9-100.A .7. The Director will present the final Exemption Plat to the Chair of the Board for a signature.

#### 9-400 Review Criteria for Subdivision Exemptions and Exemption Plats

A. A Subdivision Exemption or an Exemption Plat shall meet the following criteria:

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- 1. For Subdivision Exemptions only, if the exemption would result in an increase in the number of currently existing lots, any identified land use impacts associated with the increase are sufficiently mitigated.
- 2. For Exemption Plats only, if the originally approved Subdivided Lots were 1.1 acres or less, the size of each of the proposed lots shall not change by more than fifteen percent, unless served by public water and/or sewer.
- 3. The proposed lots shall have legal access.
- 4. The proposed lots and potential development on them shall be capable of being served by an adequate physical access, including for emergency and non-emergency purposes, which meets the requirements of the County Engineer, and, if applicable, the local fire protection district.
- 5. The proposed lots and potential development on them shall be capable of being served by an adequate water supply.
- The proposed lots and potential development on them shall be capable of being served by an adequate onsite wastewater system or sewage treatment system as required by Boulder County Public Health.
- 7. Adequate public facilities and services shall exist to serve the proposed lots and potential development on them.
- 8. If any of the proposed lots are in the Floodplain Overlay District:
  - a. The potential impacts of creating the proposed lots or portions of proposed lots within the Floodplain Overlay District shall be sufficiently mitigated; and
  - the development upon the proposed lots shall be possible outside the Floodplain Overlay District; or
  - c. the potential development upon the proposed lots shall be capable of obtaining a floodplain development permit under Article 4-400 of this Code, as determined by the County Engineer.
- 9. The proposed lots and development on them shall be in harmony with the character of the neighborhood and compatible with the surrounding area and shall be appropriately landscaped and screened to minimize the obtrusiveness of structures and maximize visual blending with the surrounding topography.
- 10. The proposed lots and potential development on them shall not be subject to, or contribute to, significant risk from natural hazards such as unstable soils, steep or unstable slopes, floods, and wildfire.

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- 11. The proposed lots and potential development on them shall not have a significant adverse impact on environmental resources identified in the Comprehensive Plan or through the review of the application, such as Wetlands and Riparian Areas; plant communities and vegetative cover; Critical Wildlife Habitat and Migration corridors; Natural Areas and Natural Landmarks; Environmental Conservation Areas; agricultural, forestry, or open lands; and views, vistas, and scenic corridors.
- 12. The proposed lots and potential development on them shall not have a significant adverse impact on historic, cultural, or archaeological resources identified in the Comprehensive Plan or through the review of the application.
- 13. The proposed lots and potential development on them shall not cause unnecessary or excessive site disturbance or erosion, or alter historic drainage patterns.
- 14. The proposed lots and potential development on them shall be in accordance with the Comprehensive Plan and any applicable intergovernmental agreement affecting land use or development, and this Code.
- 15. Where the division creates Parcels for use as community facilities such as public parking areas, public or private educational facilities, public parks, and open space purchase by a public entity, and utility land acquisitions including for utility substations without any dwelling units, an exemption may be approved for the placement of a community facility where the size, location and available services are reasonable, appropriate, and customary for the proposed use.

## 9-400 Subdivision Exemption and Exemption Plat Process

- A. <u>The Director, by delegation of authority from the Board of County Commissioners, pursuant to this</u> <u>Article, may grant exemptions from the application of the Subdivision Regulations where the proposal</u> <u>includes either Unsubdivided Land (a Subdivision Exemption) or Subdivided Land (an Exemption Plat).</u>
- B. <u>Upon receipt of a complete application, the Director shall review the application and issue decisions</u> based on the criteria for Subdivision Exemption and Exemption Plat found in Article 9-500.
  - 1. <u>If the Director finds that the application meets the standards set forth in Article 9-500, the Director shall approve the application.</u>
  - 2. If the Director finds that the application does not meet an applicable standard or standards, but that application of reasonable mitigation measures allows the standard to be met, the Director shall approve the application with conditions.
  - 3. If the Director finds that the application does not meet an applicable standard or standards and that reasonable mitigation measures do not allow the standard to be met, the Director shall deny the application.
  - 4. <u>Once the Director issues a determination, the determination shall not be final for 14 calendar days</u> <u>after the date of the determination, in order to allow time for the applicant to appeal, or for the</u>

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<u>Board of County Commissioners to call up the determination for further review pursuant to Article 9-400.C and D of this Article.</u>

- C. Applicant's Right of Appeal of a Conditional Approval or Denial
  - If the Director denies an application or conditionally approves it with conditions to which the applicant objects, the applicant shall be entitled to appeal the Director's determination to the Board of County Commissioners.
  - 2. <u>The applicant must file an appeal for this purpose with the Community Planning & Permitting</u> <u>Department in writing received no later than 14 calendar days after the date of the Director's</u> <u>determination.</u>
  - The Board shall review the Director's determination at a public hearing held as soon as practical after the appeal has been filed. Prior written notice of this hearing shall be provided to the applicant and to property owners within 1500 feet and shall be published as part of the Board's agenda in a newspaper of general circulation in Boulder County.
  - 4. At the public hearing, the Board shall consider evidence related to the Director's determination which may be presented by the Director, the applicant, or interested members of the public. The Board shall not be limited in their review to the subject of the appeal but may review any aspect of the application. Based upon this evidence the Board may affirm the Director's decision, alter conditions, add new conditions, or reverse the Director's determination on any aspect of the application.
- D. Board of County Commissioner's Review ("Call Up") of a Conditional Approval or Denial
  - Upon receiving the Director's determination, and no later than 14 calendar days after the date of the approval, the Board may call the Director's determination up for review before the Board. The call-up generally shall be made by the Board at a public meeting convened within this 14-day period. However, if it is not practical for the Board to convene a public meeting for this purpose within the 14-day period, any member of the Board may authorize a call-up within the 14-day period, which call-up shall be effective provided that the Board subsequently ratifies the call-up at a public meeting held within a reasonable period of time after the 14-day period expires.
  - The Board shall review the Director's determination at a public hearing held as soon as practical after the Director's determination. Prior written notice of this hearing shall be provided to the applicant and to property owners within 1500 feet and shall be published as part of the Board's agenda in a newspaper of general circulation in Boulder County.
  - 3. <u>At the public hearing, the Board shall consider evidence related to the Director's decision which may be presented by the Director, the applicant, or interested members of the public. The Board shall not be limited in their review to the subject of the call-up but may review any aspect of the application. Based upon this evidence, the Board may affirm the Director's decision, alter conditions, add new conditions, or reverse the Director's decision on any aspect of the application.</u>

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9

## 9-500 Conditions of Approval and Post Approval Requirements for Subdivision Exemptions and Exemption Plats

- A. If an application for a Subdivision Exemption or an Exemption Plat does not meet all the listed criteria for approval, the Board, in its discretion, may impose reasonable conditions which allow a proposal to meet the criteria. Nothing in this provision shall require the Board to impose conditions if, in the Board's discretion, the Board determines that a reasonable basis for mitigation does not exist and that the application shall therefore be denied.
  - 1. Conditions of approval which the Board may impose to allow an application to meet the listed criteria include, without limitation, structure height or floor areas restrictions; designation of building envelopes or locations in which structures, buildings, or site disturbance shall be confined; landmarking to protect historic or cultural resources; designation of preserved areas of land; required management practices to maintain preserved land, protect environmental resources, minimize erosion, control or eliminate noxious weeds or undesirable plants, regulate drainage, and prevent hazards both on and off the subject property including through wildfire mitigation; landscaping or other appropriate screening measures including through limiting building materials or colors; landowner grant of a Conservation Easement or restrictive covenant running with the land to preserve, and avoid the over intensive use of, sites with recognized conservation and open land values; and purchase and retirement of development rights to mitigate an increase in density recognized through a Subdivision Exemption approval.
  - 2. In exercising its discretion to determine whether an Exemption Plat meets or does not meet the listed criteria, the Board may weigh the evidence on the criteria which is presented, with regard to the property taxation treatment of the subject Subdivided Land, conveyancing history of the subject Subdivided Land, land use regulatory history of the Subdivided Land, existing development on the subject Subdivided Land, and reasonable investment backed expectation of the landowner in the subject Subdivided Land.

#### **B.** Post-Approval Requirements

 The Board or Director may impose post-approval requirements upon any approved Exemption Plat or Administrative Exemption Plat including, without limitation, a title report including all owners as of the date of recordation of the new Deeds; that the owner include appropriate language on any required Deeds; and certification from the County Treasurer's Office that there are no outstanding ad-valorem taxes to be paid on the property being exempted.

#### 9-500 Review Criteria for Subdivision Exemptions and Exemption Plats

- A. <u>A Subdivision Exemption or an Exemption Plat shall meet all of the following criteria:</u>
  - 1. <u>The proposed lots and potential development on them shall:</u>

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- a. <u>Have legal access and be capable of being served by an adequate physical access, including for</u> <u>emergency and non-emergency purposes, which meets the requirements of the county</u> <u>Engineer, and, if applicable, the local fire protection district;</u>
- b. demonstrate how the property is capable of being served by an adequate water supply;
- c. <u>be served by an on- site wastewater system or sewage treatment system as required by Boulder</u> <u>County Public Health or connect to a public sewer service; and</u>
- d. <u>not cause unnecessary or excessive site disturbance, or erosion or alter historic drainage</u> <u>patterns.</u>
- Structures should not be made to violate setback requirements and setback compliance should be maintained. The Director may approve an exemption resulting in structures being nonconforming with regards to the setback when it is determined necessary or appropriate and does not conflict with the other criteria.
- <u>Conformance with the minimum lot size in the zone district shall be maintained and lot size shall be</u> <u>sufficient to support development. The Director may approve an exemption which results in lots that</u> <u>do not meet the minimum lot size when it is determined necessary or appropriate and does not</u> <u>conflict with the other criteria.</u>
- 4. <u>The proposed lot configurations and development on them shall be in harmony with the character of the neighborhood.</u>
- 5. <u>The proposed lots and potential development on them shall not be subject to, or contribute to,</u> <u>significant risk from natural hazards such as unstable soils, steep or unstable slopes, floods, and</u> <u>wildfire.</u>
  - a. If any of the proposed lots are in the Floodplain Overlay District:
    - (i) <u>The potential impacts of creating the proposed lots or portions of proposed lots within the</u> <u>Floodplain Overlay District shall be sufficiently mitigated; and</u>
    - (ii) the development upon the proposed lots shall be possible outside the Floodplain Overlay District; or
    - (iii) the potential development upon the proposed lots shall be capable of obtaining a floodplain development permit under Article 4-400 of this Code, as determined by the County Engineer.
- <u>The lots and potential development on them shall not result in adverse impact on resources</u> <u>identified in the Comprehensive Plan or through the review of the application, such as Wetlands and</u> <u>Riparian Areas; plant communities and vegetative cover; Critical Wildlife Habitat and Migration</u> <u>corridors; Natural Areas and Natural Landmarks; Environmental Conservation Areas; agricultural,</u> <u>forestry, or open lands; and views, vistas, and scenic corridors; historic, cultural, or archaeological</u> <u>resources.</u>
- 7. <u>The proposed lots and potential development on them shall be in accordance with the</u> <u>Comprehensive Plan, any applicable intergovernmental agreement affecting land use or</u> <u>development and this Code.</u>

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9

- B. <u>A Subdivision Exemption shall also meet the following additional criteria as applicable:</u>
  - 1. <u>Recognition of an existing Parcel that is not a Legal Building Lot as a Building Lot:</u>
    - a. <u>The property history analysis supports the recognition of the Parcel as a Building Lot. Analysis</u> may rely on conveyance history, land use and regulatory history, building permit records, <u>assessor records and any other relevant history which demonstrates that the property was</u> <u>developed in good faith and with reasonable reliance on available information;</u>
    - <u>Residential development has existed on the property since December 6, 1979, the dwelling</u> received a building permit if required at the time of construction, has been occupied and used as a residence consistently since its construction and facilities to support the residence are in place; and
    - c. <u>The Parcel is described on a deed on or before December 6, 1979.</u>
    - d. <u>Structures eligible for Historic Landmark status shall be Landmarked prior to recordation of</u> <u>deeds effectuating the Subdivision Exemption.</u>
  - 2. <u>Recognition of an existing Vacant Parcel that is not a Building Lot as a Building Lot.</u>
    - a. The Parcel in its current condition shall:
      - (i) have been created prior to December 6, 1979; and
      - (ii) <u>be located within a Community Service Area or municipal growth area identified in an</u> <u>Intergovernmental Agreement; and</u>
      - (iii) be ineligible for annexation; and
      - (iv) <u>no method to otherwise resolve the illegal Parcel status or correct the illegal subdivision</u> <u>shall exist.</u>
    - b. Transferable Development Credits equivalent to a development right must be purchased and retired prior to finalization of the Subdivision Exemption.
  - 3. <u>Recognition of Building Lots where an exemption requests the division of a Parcel with non-</u> <u>conforming multiple dwellings or uses:</u>
    - a. <u>parcels resulting from the exemption shall be configured to locate each structure or use fully</u> within a resulting parcel's boundary lines, no vacant parcels shall be created.
    - b. <u>development on the resulting parcels shall be limited to existing Floor Area plus the lesser of</u> <u>either 200 sq. ft. or size limitation expressed elsewhere in the Code.</u>
    - c. <u>structures eligible for Historic Landmark status shall be Landmarked prior to recordation of</u> <u>deeds effectuating the Subdivision Exemption.</u>
  - 4. <u>Community Facility Lot Split</u>
    - a. <u>The Director shall consider the specific or unique needs of the proposed community facility. An</u> <u>exemption may be approved for the placement of a community facility where the size, location</u> <u>and available services are reasonable, appropriate, and customary for the proposed use.</u>
  - 5. Additional Provisions for Exemption Plats
    - a. <u>Building envelope adjustments shall not be used to increase Residential Floor Area on the parcel.</u> <u>Reconfigured building envelopes should maintain the original purpose and intent for the</u>

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establishment of the building envelope and shall not be expanded in size unless the purpose of the area expansion is to support the implementation of goals established in the Comprehensive Plan.

#### 9-600 Appeal of Director's Determination

- A. The Director's determination, made under Article 9-201 or 9-301.A, of whether an application meets the criteria in Article 9-400 for a Subdivision Exemption or an Exemption Plat may be appealed to the Boulder County Board of County Commissioners.
  - If any person aggrieved by the Director's determination files an appeal with the Community Planning & Permitting Department in writing within 14 calendar days, the Board shall review the Director's determination at a public hearing. If no appeal is made within 14 calendar days after the date of the determination, the Director's determination is final.
  - Prior written notice of the public hearing on the appeal shall be provided to the applicant and to property owners within 1500 feet and shall be published as part of the Board's agenda in a newspaper of general circulation in Boulder County.
  - 3. At the public hearing, the Board shall consider evidence related to the Director's determination which may be presented by the Director, the applicant, or interested members of the public. The Board shall not be limited in its review to the subject of the appeal but may review any aspect of the application. Based upon this evidence the Board may affirm the Director's decision, add new conditions, or reverse the Director's determination. In the case of denial of an application, the Board shall state its reasons for its decision based upon the criteria in the applicable article of this Code.
- B. The Director's determination, made under Article 9-301.B or 9-301.C, of whether an application meets the requirements for approval may be appealed to the Boulder County Board of Adjustment under the provisions of Article 4-1200.

#### 9-600 Conditions of Approval for Subdivision Exemptions and Exemption Plats

- A. If an application for a Subdivision Exemption or an Exemption Plat does not meet all the listed criteria for approval, the Director, in their discretion, may impose reasonable conditions which allow a proposal to meet the criteria. Nothing in this provision shall require the Director to impose conditions if, in the Director's discretion, the Director determines that a reasonable basis for mitigation does not exist, and that the application shall therefore be denied.
  - <u>Conditions of approval which the Director may impose to allow an application to meet the listed</u> <u>criteria include, without limitation, structure height or floor areas restrictions; designation of</u> <u>building envelopes or locations in which structures, buildings, or site disturbance shall be confined;</u> <u>landmarking to protect historic or cultural resources; designation of preserved areas of land;</u>

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required management practices to maintain preserved land, protect environmental resources, minimize erosion, control or eliminate noxious weeds or undesirable plants, regulate drainage, and prevent hazards both on and off the subject property including through wildfire mitigation; landscaping or other appropriate screening measures including through limiting building materials or colors; landowner grant of a Conservation Easement or restrictive covenant running with the land to preserve, and avoid the over-intensive use of, sites with recognized conservation and open land values; and purchase and retirement of development rights to mitigate an increase in density recognized through a Subdivision Exemption approval.

 In exercising their discretion to determine whether an Exemption Plat meets or does not meet the listed criteria, the Director may weigh the evidence on the criteria which is presented, with regard to the property taxation treatment of the subject Subdivided Land, conveyancing history of the subject Subdivided Land, land use regulatory history of the Subdivided Land, existing development on the subject Subdivided Land, and reasonable investment backed expectation of the landowner in the subject Subdivided Land.

#### 9-700 Post-Approval Requirements for Subdivision Exemptions and Exemption Plats

- A. <u>The Director may impose post-approval requirements upon any approved exemption including, without limitation, a title report including all owners as of the date of recordation of the new Deeds or Final Plat Map; that the owner include appropriate language on any required Deeds or Final Plat Map; and certification from the County Treasurer's Office that there are no outstanding property taxes to be paid on the property being exempted.</u>
- B. Upon finding that all payments have been received and the documents are in the proper order and ready for recordation, the Director shall authorize the documents to be filed for recording with the Clerk and <u>Recorder.</u>

#### 9-800 9-700 Expiration of Subdivision Exemption and Exemption Plat Approval

- A. The Board of County Commissioners' or Director's decision to approve or conditionally approve <u>Any</u> approval of an Exemption Plat or Subdivision Exemption shall, unless otherwise stated in such action, be effective for a period of one calendar year from the date of approval to the date of recordation of all required documents.
- B. The Board of County Commissioners or Director may grant up to two extensions of deadlines of no more than one year each for those dates specified in this Article, if they find that there has been no change in this Code, the Comprehensive Plan, or the surrounding neighborhood which would substantially affect the approved exemption.
- C. C. On an annual basis, the Director may present to the Board of County Commissioners all those applications that will expire in the coming year and may need extensions of processing time.

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#### 18-204 Subdivided Land

Land located within a platted subdivision, as depicted on a plat approved in accordance with the Subdivision Regulations, and recorded in the office of the County Clerk and Recorder. recorded in the office of the County Clerk and Recorder on or after July 1, 1947. The recorded document shall include the signature of either Planning Commission or the Board of County Commissioners.

#### Insert and Renumber

18-2xx Townsite

Unsubdivided Land where a land division map was recorded prior to July 1, 1947, and where the county does not recognize each mapped parcel as a legal building lot.

#### 18-209B Unsubdivided Land or Unsubdivided Parcels

Land or parcels which do not fall within the definition of <u>S</u>ubdivided <u>L</u>land (i.e., land or parcels which are not within a platted subdivision).

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#### 3-100 Approvals and Permits Necessary Prior to Development

- A. Actions Requiring Review by the Director, Board of Adjustment, Planning Commission, and/or Board of County Commissioners (The Board)
  - 1. Appeal of an interpretation of the regulations set forth in this Code: Any person aggrieved by any decision of the Director or County Engineer made in the course of the administration or enforcement of Article 4 or any related provision of this code including, but not limited to, a decision to deny a building permit or other required permit, may appeal that interpretation or decision to the Board of Adjustment. See Section 4-1201.
  - 2. Areas and Activities of State Interest: Areas and activities designated by the County have to go through a review process which looks at physical impacts as well as compatibility with the Boulder County Comprehensive Plan. See Section 8-200.
  - 3. Correction Plats: A correction to a plat where the purpose of the correction is to rectify any technical error on the plat. Any corrections made must be consistent with the approved plat. See Section 5-401.
  - 4. Exemption Plat: The Director may approve changes to existing Plats which are exempt from review under the Subdivision Regulations as may be allowed pursuant to Article 9 of this Code, and pursuant to other provisions of this Code authorizing an Exemption Plats for specific circumstances (such as Article 4-300).
  - 5. Historic Designation: The Board, after review by the Historic Preservation Advisory Board, may designate structures, sites or areas as local historic landmarks. See Article 15.
  - 6. Land Use Code Text Amendments: Additions, deletions, or changes to the text of this Code. See Article 16.
  - 7. Limited Impact Special Review: A Board of County Commissioners shortened review of uses outlined in Article 4 as being allowed by limited impact special review to determine the compatibility of the use with the site and surrounding land and uses and the adequacy of required services. See Section 4-600.
  - 8. Location and Extent: A review of proposed public or quasi-public facilities to ensure that the location and extent of the facilities are in conformance with the Boulder County Comprehensive Plan. See Article 8.
  - 9. Planned Unit Developments: Planned unit developments (PUDs), including nonurban, noncontiguous nonurban, and transfer of development right planned unit developments, are a type of subdivided land. PUDs may be permitted subject to the conditions set forth in a development agreement which has been approved in accordance with the applicable requirements of this Code. See Article 6.
  - 10. Replat: A replat is an amendment to a plat and may require the amendment of the sketch plan, preliminary plan, and/or final plat. See Section 5-402. (Replats which are processed as exemption plats fall under the requirements for exemption plats as set forth in this Code.) Final plat replats approved under the Subdivision Regulations (Article 5) constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
  - 11. Rezoning: A request to amend the official zoning district map to change the zoning on a particular parcel or parcels. See Section 4-1100 and Section 4-118 in the case of Neighborhood Conservation Overlay Districts.
  - 12. Road Name Changes: A road name which causes confusion may be changed in conformance with the 'Boulder County Roadway Naming and Housing Numbering Guide.' See Transportation Standards.

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- 13. Site Plan Review Appeal: An appeal of the administrative review of an application for a building, floodplain development, access, and/or grading permit. See Section 4-800.
- 14. Special Review: Required review of those uses defined in Article 4 of this Code as being allowed through special review. The purpose of the review is to determine the compatibility of the use with the site and surrounding land and uses and the adequacy of services. See Section 4-600. Approved uses by special review constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
- 15. Subdivisions to Plat Unsubdivided Land: Review of a subdivision resulting in the creation of subdivided land under the Subdivision Regulations. The process to plat unsubdivided land to create subdivided land includes three steps: sketch plan, preliminary plan, and final plat. In some cases, a combined process may allow for the concurrent review of these steps. See Article 5.
  - a. Sketch Plan: The sketch plan is the first step of the three step process to create subdivided land. The sketch plan is intended to review the feasibility and design characteristics of the proposal based on the standards and criteria set forth in Article 5. See Section 5-100.
  - b. Preliminary Plan: The preliminary plan is the second step of the process to create subdivided land. The preliminary plan process will review and evaluate the proposal prior to detailed engineering and design. See Section 5-200.
  - c. Final Plat: The final plat is the last step in the process to create subdivided land. The final plat process will review the final engineering plans, the development agreement, letters of credit, conservation easements, deeds of development rights, home owners covenants, the plat, and any other necessary documents, reports and studies. See Section 5-300. Approved final plats pursuant to the Subdivision Regulations constitute site specific development plans establishing vested property rights pursuant to Part 1 of Article 68 of Title 24, C.R.S., as amended (see section 3-207).
- 16. Subdivision Exemptions: An approval by the Director, per the requirements of Article 9 to take certain Unsubdivided Land or divisions of Unsubdivided Land out of the definition of "Subdivision," with the result that such land or divisions of land do not have to meet the requirements of the Subdivision Regulations. See Article 9.
- 17. Vacation of a Public Road or Easement: A request by a property owner for the vacation of road, rightof-way, or utility easements. See Article 10.
- 18. Variances: The Board of Adjustment may approve a variance from the terms of this Code as set forth in Section 4-1200.
- B. Development Related Permits
  - 1. Dependent on the specific nature of the activity, one or more of these permits will be required prior to undertaking development in the unincorporated areas of Boulder County.
    - a. Access Permit: Required for access onto public roads. Contact the Boulder County Public Works Department for more information.
    - Building Permit: Prior to construction of or alteration to a structure, a building permit is required.
      Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.
    - c. Deconstruction Permit: Prior to the deconstruction of any building, a deconstruction permit is required. Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.
    - d. Special Review for Oil and Gas Facilities: Administrative review of oil and gas drilling and production facilities. Applications for this review are available from the Community Planning & Permitting

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Department. See Article 12.

- e. Floodplain Development Permit: As required in Article 4 of this Code for development within the Floodplain Overlay District. Applications for this permit are available from the Engineering Division of the Boulder County Public Works Department.
- f. Grading Permit: A grading permit is necessary for movement of greater than 50 cubic yards of material. A planning approval is required for the movement of more than 50 cubic yards of material, with some exceptions, as provided in Section 4-516 of this Code. Applications for this permit are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division.
- g. Historic Review: A review of building permit applications for demolition, remodeling, or addition to a structure greater than 50 years in age. See Article 15.
- h. Site Plan Review: Administrative review for development.
- i. Stormwater Quality Permit: As required under Article 7-904 and administered by the County Engineer to control construction and post-construction stormwater discharges and to protect water quality.
- j. Small Cell Wireless Facility Supplemental Site Application: Administrative review for the siting of Small Cell Wireless Facilities.
- 2. Application forms and processing information are available from the appropriate Boulder County offices.
- C. The Board of County Commissioners may grant extensions of deadlines of no more than one year for sketch plans, preliminary plans, and final plats (with annual extensions totaling up to three years being allowed for recordation of the final plat in the case of TDR/PUDS: see Section 5-500) provided there has been no change in this Code, the County Comprehensive Plan, or the surrounding neighborhood which would substantially affect the approval.
- D. Special Authorization of the Building Official or Zoning Administrator
  - 1. Approvals for certain temporary uses require special authorization of the Building Official or Zoning Administrator. The Building Official or Zoning Administrator will require information, as appropriate, concerning traffic, parking, sanitary facilities, water availability, hours of operation, and other information necessary to determine the impacts of the proposed use. The uses requiring special authorization are defined in Section 4-500 and listed in the Zoning District regulations Section 4-100.
  - Application forms and processing information for special authorization are available from the Boulder County Community Planning & Permitting Department, Building Safety & Inspection Services Division. Property owners should apply for special authorization at least 30 days in advance of the desired approval in order to allow for adequate processing time. If the owner applies for authorization less than 30 days in advance, Land Use may not be able to review and approve the application.

## 3-200 General Process Outline

- A. The following is a general outline of the steps required for the approval of actions outlined in Section 3-100. Specific information regarding each of the steps follows this section. The requirements of this Article 3 may be supplemented or altered by the procedural requirements governing specific applications in other parts of this Code, including but not necessarily limited to Article 4-800 governing site plan review, Article 8-200 governing permits for areas and activities of state interest, Article 9 governing exemption plats and subdivision exemptions, and Article 15 governing historic preservation review.
  - 1. Pre-application conference.
  - 2. Application.
  - 3. Referral to owners and interest holders in the subject property, adjacent and/or nearby property owners and affected agencies.
  - 4. Staff review.

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- 5. Public review before the Board of Adjustment, Planning Commission, and/or Board of County Commissioners.
- 6. Post-approval requirements.
- B. In submitting any application under this Code, the Applicant shall be deemed to agree to and be bound by the applicable processing provisions and time frames of this Article 3.

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### 9-100 Building Lot

- A. The following Parcels of land are Building Lots under this Code.
  - 1. A Parcel that:
    - a. was lawfully created; and
    - b. met the zoning minimum lot size when it was created or was created prior to the county's establishment of a zoning minimum lot size governing the Parcel; and
    - c. did not require approval under the Subdivision Regulations.
  - 2. A Parcel of 35 acres or more.
  - 3. A Parcel that the Board approved as a Building Lot under the then applicable Subdivision Exemption provisions or Exemption Plat provisions of the Code.
  - 4. A Parcel that the Board approved as a Building Lot through a Conceptual Review, which was a process the Board used to determine the status of certain illegal Subdivisions created in the 1960s and 1970s. (Conceptual Review policy was replaced by the codified Subdivision Exemption process in 1979 and is no longer a process in the Code).
  - 5. A Subdivided Lot that conforms to a lawfully recorded plat.
  - 6. A Subdivided Lot that was further divided so that it no longer conforms with the recorded plat if:
    - a. the division occurred before August 28, 1972 (the date on which the county codified the provisions of S.B. 35), as shown by Deeds recorded on or before August 28, 1972; and
    - b. the lot complied with the zoning minimum lot size at the time of the division; and
    - c. subsequent to the division, the Building Official, based upon accurate information submitted by the permittee, issued a building permit for construction of floor area for a structure that required a Building Lot; and
    - d. the permit was not for minor work including, without limitation, the provision of electrical service, the installation of heating or cooling facilities, plumbing, windows, siding, or the repair or replacement of a roof; and
    - e. the permittee relied on the building permit in good faith, substantially completed construction according to the permit, and substantially completed any required inspections; and
    - f. the Deed description for the resulting Subdivided Lot is clear and accurate, and it does not create discrepancies in boundaries with respect to adjacent Parcels. The Director may consult with the County Surveyor in making this determination.
    - g. where a Building Lot Existed but was then rendered not a Building Lot due to land division outside an appropriate subdivision process, the Building Lot can be reestablished by merging the parcels by deed back into the original configuration per Article 9-102.
  - 7. An Unsubdivided Parcel that does not otherwise meet the definition of a Building Lot, or a Subdivided Lot that was divided so that it no longer conforms with the recorded Plat and is included in an Administrative Exemption Plat as set forth in Article 9-301 .C, and if:

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- a. subsequent to the division, the Building Official, based upon accurate information submitted by the permittee, issued a building permit for construction of floor area for a structure that required a Building Lot.; and
- b. the permit was not for minor work including, without limitation, the provision of electrical service, the installation of heating or cooling facilities, plumbing, windows, siding, or the repair or replacement of a roof; and
- c. the permittee relied on the building permit in good faith, substantially completed construction according to the permit, and substantially completed any required inspections; and
- d. the Deed description for the resulting Parcel is clear and accurate, and it does not create discrepancies in boundaries with respect to adjacent Parcels. The Director may consult with the County Surveyor in making this determination.
- 8. A Parcel owned by a governmental entity that is transferred to a nongovernmental entity or person, provided that the Parcel met the zoning minimum lot size at the time title was transferred.
- 9. A Parcel that does not otherwise meet the definition of Building Lot, if:
  - a. the Parcel was created by merging it with one or more other Parcels (whether Building Lots or not) to form a single Parcel; and
  - b. the resulting combined Parcel reconstitutes a previously existing Building Lot.
- 10. A Parcel that met the definition of a Building Lot that is altered through condemnation or acquisition of a portion of the Parcel for public roadway purposes, except where the Parcel is split, and contiguity disrupted as a result of the roadway.
- 11. A Parcel or Parcels created through a division of land by a state court or through a boundary line agreement under § 38-44-112 to settle an action seeking a division of land by a state court if the division involves Unsubdivided Land and/or Subdivided Land that is included in an Administrative Exemption Plat as set forth in Article 9-301.B, and:
  - a. If the Parcel or Parcels were created after 2014 and immediately prior to the action, each Parcel subject to the division met the definition of a Building Lot and:
    - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
    - (ii) each resulting Parcel has legal access.
  - b. If the Parcel or Parcels were created after 2014, and any of the Parcels subject to the division did not meet the definition of a Building Lot immediately prior to the action and:
    - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
    - (ii) immediately prior to the action, the Parcel met the definition of a Building Lot; and
    - (iii) the Parcel size was not decreased; and
    - (iv) the resulting Parcel has legal access.
  - c. If the Parcel or Parcels were created, even if the county was not given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding and:
    - (i) immediately prior to the action, the Parcel met the definition of a Building Lot; and

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- (ii) the Director determines, in his discretion, that the change to the Parcel from its original configuration is so minor that the county does not require a further Lland Uuse process to recognize the lot; and
- (iii) the resulting Parcel has legal access.
- d. Any other Parcel or Parcels that were created if:
  - (i) the county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding; and
  - (ii) the court issued an order requiring the county to recognize the Parcel as a Building Lot.

# 9-101 Building Lot Determination

- A. Any person may request that the Director determine if any Parcel of land in the unincorporated county is a Building Lot that meets the requirements of Article 9-100.
- B. Any Building Lot Determination request shall be made on an application provided by the Director. A complete application shall include payment of the specified processing fee, all information requested on the application, and any additional information that the Director determines is necessary to process the application including, without limitation, parcel maps, Deeds, surveys, county building permits, and county land use approvals or determinations issued for the Parcel.
- C. If the application is made by a person other than the Parcel owner, the Director will forward a copy of the application, as well as any Building Lot determination made on the Parcel, to the Parcel owner of record.
- D. A determination by the Director that a Parcel is a Building Lot is not a determination that the Parcel can be developed for any particular purpose or use. Development shall be reviewed and approved through the applicable county Land Use Code processes and may require related approvals from the County Public Works Department, County Public Health, and state agencies.
- E. If the Director determines that a Building Lot Determination has been issued in error, the Director may amend or rescind the determination as necessary.
- F. County recognition of a specific Building Lot does not include an implied approval of any other Parcel as a Building Lot, even if the other Parcel was part of or a remainder piece from a Subdivision that created the Parcel being recognized.
- G. The Director's interpretation of the definition of "Building Lot" in Article 9-100 made in the course of a Building Lot Determination, or the course of an amendment or rescission of a Building Lot Determination, may be appealed to the Boulder County Board of Adjustment under the provisions of Article 4-1200.

# 9-102 Merger of Parcels

- A. At the request of a property owner, the Director may merge two or more Unsubdivided Parcels, owned by a single property owner, into a single Parcel of less than 35 acres in the following instances.
  - <u>1.</u> Where all Parcels were Building Lots and upon final approval the merged Parcel will constitute a single Building Lot.

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- 2. Where one or more of the Parcels proposed to be merged are not Building Lots the areas that were not legal Building Lots shall not be used for setback or building purposes for the merged lot.
  - a. A Subdivision Exemption approval is required to merge a Building Lot(s) and a Parcel(s) that is not a Building Lot for the entirety of the resulting Parcel to be a Building Lot.
- <u>3.</u> Where a Building Lot Existed but was then rendered not a Building Lot due to land division outside an appropriate subdivision or Subdivision Exemption process, the Building Lot can be reestablished by merging the Parcels back into the original Building Lot configuration.
- B. Owner-Requested Merger Process
  - <u>1.</u> The property owner shall submit an application, provided by the Director, for merger and confirmation of addressing. A complete application shall include payment of the specified processing fee, all information requested on the application, and any additional information that the Director determines is necessary to process the application including, without limitation, Assessor's Parcel Identification Numbers of affected Parcels, a site plan showing the proposed final lot configuration, parcel maps, Deeds, surveys, county building permits, and county land use approvals or determinations issued for the Parcels.
  - 2. The application for merger shall also include a draft deed that: (1) properly describes the merged Parcel and; (2) includes the following statement on the face of the deed: "*This deed is given to merge into one parcel all property described in this deed. The parcels are merged with the property owner's consent per CRS 30-28-139.*"
    - a. Where a merger combines a Building Lot(s) and a Parcel(s) that is not a Building Lot the deed language shall also identify the area of the parcel that shall not be used for building or setback purposes.
  - 3. Upon approval by the Director, the property owner shall record a Deed in the real property records of the Boulder County Clerk and Recorder and provide a copy of the recorded Deed to the Community Planning & Permitting Department.
  - <u>4.</u> Upon the property owner's compliance with the conditions of approval, the Community Planning & Permitting Department will confirm addressing of the resulting Parcel and send a Final Approval letter to the property owner.
- C. For any merger of Parcels of land or lots under the provisions of this Code, which merger is not requested in writing by each owner of an affected Parcel, and which merger occurs for the first time on or after October 1, 2003 (the effective date of Senate Bill 03-067 as codified in Section 30-28- 139 of the Colorado Revised Statutes), the following provisions shall govern, as expressly required in Section 30-28-139:
  - 1. Prior to the completion of the merger, the county shall send notice of the county's intent to complete the merger to each owner of the affected Parcels by certified mail, at the address shown on the records of the County Assessor. The notice shall also specify that each such owner may request a hearing on the proposed merger pursuant to Subsection 2, immediately below, and shall specify action to be taken by such owner to request such hearing including, without limitation, the requirement that said owner shall request the hearing no later than 120 days after the date on which the owner receives the notice. The date of the owner's receipt of the notice shall be the date

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

on which the notice arrives at the owner's stated address, which date the county may presume to be three days after the date of the county's mailing of the notice, unless the circumstances known to the county clearly indicate a later receipt date.

- 2. Prior to the completion of the merger, where each owner of an affected Parcel has timely requested a hearing on the proposed merger satisfying the requirements of Subsection 1, immediately above, a public hearing on said merger shall be held before the Board of County Commissioners. The hearing shall be conducted for the purpose of allowing the Board to discuss with the owner of each affected Parcel the Board's reasons for proceeding with the merger, and to give each owner the opportunity to submit any basis provided under law for challenging the merger. In the case of a timely hearing request, the county shall provide notice of the time, place, and manner of the hearing to each owner of the affected Parcels and shall also publish the notice in a newspaper of general circulation in the county in a manner sufficient to notify the public of the time, place, and nature of said hearing. In order to give each such owner of an affected Parcel the Board, the county shall not hold the hearing any sooner than 90 days after the date on which the owner received the county's initial mailed notice as provided in Subsection 1, above.
- 3. Where the owner of each affected Parcel fails to timely request a hearing on the proposed merger satisfying the requirements of Subsection 1, above, no such hearing is required, and the affected Parcels shall be merged in accordance with the requirements of this Subsection.
- 4. No merger of Parcels that is the subject of a hearing pursuant to Subsections 1 and 2, above, shall be effective unless:
  - a. The owner of the Parcels has given consent to the merger of said Parcels; and
  - b. The merger has been approved by a majority of the Board of County Commissioners.
- 5. Nothing in this Subsection <del>D</del> shall be construed to abrogate or otherwise diminish or expand any rights a landowner may have under Article 68 of Title 24, C.R.S., pertaining to vested property rights.

#### 9-200 Subdivision Exemptions

- A. Eligibility for Subdivision Exemption. The divisions of land set forth here are exempt from the definition of the term 'Subdivision' and may be considered under Article 9-400 because the Board determined that such minor divisions are not within the purposes of Part 1 of Article 28 of Title 30, C.R.S. (the County Planning Act), as set forth in Article 1-300 of this Code, as authorized in C.R.S. Section 30-28-101(10)(d).
  - 1. Lot Recognition.
    - a. Recognition of an existing Parcel that is not a legal Building Lot as a Building Lot.
    - b. Recognition of the merger of a Building Lot with a Parcel that is not a legal Building Lot, as a Building Lot in entirety.
    - c. Where nonconforming multiple dwellings and/or uses exist on a Building Lot, a Building Lot(s) may be recognized which separates the dwellings and/or uses onto individual Lot(s).

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

- 2. Boundary Line Adjustment. Reconfiguration of Building Lots which results in the same or fewer number of Building Lots.
- 3. Community Facility Lot Split. Where the division creates Parcels for use as community facilities such as public parking areas, public educational facilities, public parks, and open space purchase by a public entity, and utility land acquisitions including for utility substations without any dwelling units.
  - a. No exemption is necessary in those cases where the community facility lot split involves land which is, or through the split will be, owned by the county.
- 4. Any appeal to an eligibility determination made by the Director shall use the same process as set forth in Article 9-400.C.
- B. Proposals for condominiums, apartments, any other multiple dwelling units, or that otherwise create two or more separate interests without dividing a Parcel are exempt from the definition of the term 'Subdivision' because the Board determined that such divisions are not within the purposes of the County Planning Act and are exempt from the requirement of a public hearing before the Board. The Director or the Board may approve a proposal under this provision if it is regulated by, and meets the criteria of, a binding review process under this Code.
- C. When the Subdivision of Parcels involves land that is, or through the Subdivision will be, owned in full or in part by the county, Subdivision Exemption approval or approval under Article 5 of this Code is not required.

# 9-300 Exemption Plats

- A. Eligibility for Exemption Plat
  - An amendment or change to a plat which at the Director's discretion has been determined to not require a Replat under Article 5-402 may be processed under Article 9-400, including but not limited to: reconfiguration of a parcel through boundary line adjustments without a change in the overall number of Building Lots, minor adjustment to a building envelope, parcel mergers that eliminate a Building Lot, changes to plats resulting from the road or easement vacation process of this Code.
    - a. Any appeal to an eligibility determination made by the Director shall use the same process as set forth in Article 9-400.C.
  - 2. No Exemption Plat approval shall permit an increase in the number of Subdivided Lots unless any additional resulting Subdivided Lot is 35 acres or more, unless the additional density was recognized through a court action where the <del>C</del>county was given timely notice of the pending action by the court and given the opportunity to join as a party in interest in the proceeding, or unless the Parcel adding the additional density meets the definition of a Building Lot in Article 9-100.A.7.
  - 3. Unsubdivided Land is not eligible for an Exemption Plat unless:
    - a. it is part of an application to add it to Subdivided Land to create a Subdivided Lot of 35 acres or more; or

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

- the county has received proper notice in a judicial process and a court has entered an order changing the boundary lines shown on a Plat or the action has been settled through a boundary line agreement; or
- c. it is part of an application involving Subdivided Land where both Parcels meet the definition of a Building Lot, as described in 9-100.A.7.
- 4. Exemption Plat to Resolve Property or Boundary Line Disputes
  - a. The Director may approve an application for an Exemption Plat to finalize a division of a Subdivided Lot or lots by state court or through a boundary line agreement under § 38-44-112 to settle an action seeking a division of a Subdivided Lot by state court that meets any of the definitions of a Building Lot in Article 9-100.A.12.a-d. The Director will present the final Exemption Plat to the Chair of the Board for a signature.
  - b. Recognition as a Building Lot of a Subdivided Lot changed by a state court or a boundary line agreement to settle an action seeking a change to the Subdivided Lot by a state court that does not meet the definition of a Building Lot is subject to the Exemption Plat criteria in 9-400.
- 5. For Subdivided Lots Which the County Issued Permits
  - a. The Director may approve an application for an Exemption Plat to finalize a division of a Subdivided Lot that meets the definition of a Building Lot in Article 9-100.A .7. The Director will present the final Exemption Plat to the Chair of the Board for a signature.

# 9-400 Subdivision Exemption and Exemption Plat Process

- A. The Director, by delegation of authority from the Board of County Commissioners, pursuant to this Article, may grant exemptions from the application of the Subdivision Regulations where the proposal includes either Unsubdivided Land (a Subdivision Exemption) or Subdivided Land (an Exemption Plat).
- B. Upon receipt of a complete application, the Director shall review the application and issue decisions based on the criteria for Subdivision Exemption and Exemption Plat found in Article 9-500.
  - 1. If the Director finds that the application meets the standards set forth in Article 9-500, the Director shall approve the application.
  - 2. If the Director finds that the application does not meet an applicable standard or standards, but that application of reasonable mitigation measures allows the standard to be met, the Director shall approve the application with conditions.
  - 3. If the Director finds that the application does not meet an applicable standard or standards and that reasonable mitigation measures do not allow the standard to be met, the Director shall deny the application.
  - 4. Once the Director issues a determination, the determination shall not be final for 14 calendar days after the date of the determination, in order to allow time for the applicant to appeal, or for the Board of County Commissioners to call up the determination for further review pursuant to Article 9-400.C and D of this Article.

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9.

- C. Applicant's Right of Appeal of a Conditional Approval or Denial
  - 1. If the Director denies an application or conditionally approves it with conditions to which the applicant objects, the applicant shall be entitled to appeal the Director's determination to the Board of County Commissioners.
  - 2. The applicant must file an appeal for this purpose with the Community Planning & Permitting Department in writing received no later than 14 calendar days after the date of the Director's determination.
  - 3. The Board shall review the Director's determination at a public hearing held as soon as practical after the appeal has been filed. Prior written notice of this hearing shall be provided to the applicant and to property owners within 1500 feet and shall be published as part of the Board's agenda in a newspaper of general circulation in Boulder County.
  - 4. At the public hearing, the Board shall consider evidence related to the Director's determination which may be presented by the Director, the applicant, or interested members of the public. The Board shall not be limited in their review to the subject of the appeal but may review any aspect of the application. Based upon this evidence the Board may affirm the Director's decision, alter conditions, add new conditions, or reverse the Director's determination on any aspect of the application.
- D. Board of County Commissioner's Review ("Call Up") of a Conditional Approval or Denial
  - Upon receiving the Director's determination, and no later than 14 calendar days after the date of the approval, the Board may call the Director's determination up for review before the Board. The call-up generally shall be made by the Board at a public meeting convened within this 14-day period. However, if it is not practical for the Board to convene a public meeting for this purpose within the 14-day period, any member of the Board may authorize a call-up within the 14-day period, which call-up shall be effective provided that the Board subsequently ratifies the call-up at a public meeting held within a reasonable period of time after the 14-day period expires.
  - 2. The Board shall review the Director's determination at a public hearing held as soon as practical after the Director's determination. Prior written notice of this hearing shall be provided to the applicant and to property owners within 1500 feet and shall be published as part of the Board's agenda in a newspaper of general circulation in Boulder County.
  - 3. At the public hearing, the Board shall consider evidence related to the Director's decision which may be presented by the Director, the applicant, or interested members of the public. The Board shall not be limited in their review to the subject of the call-up but may review any aspect of the application. Based upon this evidence, the Board may affirm the Director's decision, alter conditions, add new conditions, or reverse the Director's decision on any aspect of the application.

# 9-500 Review Criteria for Subdivision Exemptions and Exemption Plats

- A. A Subdivision Exemption or an Exemption Plat shall meet all of the following criteria:
  - 1. The proposed lots and potential development on them shall:

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- a. Have legal access and be capable of being served by an adequate physical access, including for emergency and non-emergency purposes, which meets the requirements of the county Engineer, and, if applicable, the local fire protection district;
- b. demonstrate how the property is capable of being served by an adequate water supply;
- c. be served by an on- site wastewater system or sewage treatment system as required by Boulder County Public Health or connect to a public sewer service; and
- d. not cause unnecessary or excessive site disturbance, or erosion or alter historic drainage patterns.
- 2. Structures should not be made to violate setback requirements and setback compliance should be maintained. The Director may approve an exemption resulting in structures being nonconforming with regards to the setback when it is determined necessary or appropriate and does not conflict with the other criteria.
- 3. Conformance with the minimum lot size in the zone district shall be maintained and lot size shall be sufficient to support development. The Director may approve an exemption which results in lots that do not meet the minimum lot size when it is determined necessary or appropriate and does not conflict with the other criteria.
- 4. The proposed lot configurations and development on them shall be in harmony with the character of the neighborhood.
- 5. The proposed lots and potential development on them shall not be subject to, or contribute to, significant risk from natural hazards such as unstable soils, steep or unstable slopes, floods, and wildfire.
  - a. If any of the proposed lots are in the Floodplain Overlay District:
    - (i) The potential impacts of creating the proposed lots or portions of proposed lots within the Floodplain Overlay District shall be sufficiently mitigated; and
    - (ii) the development upon the proposed lots shall be possible outside the Floodplain Overlay District; or
    - (iii) the potential development upon the proposed lots shall be capable of obtaining a floodplain development permit under Article 4-400 of this Code, as determined by the County Engineer.
- 6. The lots and potential development on them shall not result in adverse impact on resources identified in the Comprehensive Plan or through the review of the application, such as Wetlands and Riparian Areas; plant communities and vegetative cover; Critical Wildlife Habitat and Migration corridors; Natural Areas and Natural Landmarks; Environmental Conservation Areas; agricultural, forestry, or open lands; and views, vistas, and scenic corridors; historic, cultural, or archaeological resources.
- 7. The proposed lots and potential development on them shall be in accordance with the Comprehensive Plan, any applicable intergovernmental agreement affecting land use or development and this Code.
- B. A Subdivision Exemption shall also meet the following additional criteria as applicable:
  - 1. Recognition of an existing Parcel that is not a Legal Building Lot as a Building Lot:

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- a. The property history analysis supports the recognition of the Parcel as a Building Lot. Analysis may rely on conveyance history, land use and regulatory history, building permit records, assessor records and any other relevant history which demonstrates that the property was developed in good faith and with reasonable reliance on available information;
- Residential development has existed on the property since December 6,1979, the dwelling received a building permit if required at the time of construction, has been occupied and used as a residence consistently since its construction and facilities to support the residence are in place; and
- c. The Parcel is described on a deed on or before December 6, 1979.
- d. Structures eligible for Historic Landmark status shall be Landmarked prior to recordation of deeds effectuating the Subdivision Exemption.
- 2. Recognition of an existing Vacant Parcel that is not a Building Lot as a Building Lot.
  - a. The Parcel in its current condition shall:
    - (i) have been created prior to December 6, 1979; and
    - (ii) be located within a Community Service Area or municipal growth area identified in an Intergovernmental Agreement; and
    - (iii) be ineligible for annexation; and
    - (iv) no method to otherwise resolve the illegal Parcel status or correct the illegal subdivision shall exist.
  - b. Transferable Development Credits equivalent to a development right must be purchased and retired prior to finalization of the Subdivision Exemption.
- 3. Recognition of Building Lots where an exemption requests the division of a Parcel with nonconforming multiple dwellings or uses:
  - a. parcels resulting from the exemption shall be configured to locate each structure or use fully within a resulting parcel's boundary lines, no vacant parcels shall be created.
  - b. development on the resulting parcels shall be limited to existing Floor Area plus the lesser of either 200 sq. ft. or size limitation expressed elsewhere in the Code.
  - c. structures eligible for Historic Landmark status shall be Landmarked prior to recordation of deeds effectuating the Subdivision Exemption.
- 4. Community Facility Lot Split
  - a. The Director shall consider the specific or unique needs of the proposed community facility. An exemption may be approved for the placement of a community facility where the size, location and available services are reasonable, appropriate, and customary for the proposed use.
- 5. Additional Provisions for Exemption Plats
  - a. Building envelope adjustments shall not be used to increase Residential Floor Area on the parcel. Reconfigured building envelopes should maintain the original purpose and intent for the establishment of the building envelope and shall not be expanded in size unless the purpose of the area expansion is to support the implementation of goals established in the Comprehensive Plan.

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### 9-600 Conditions of Approval for Subdivision Exemptions and Exemption Plats

- A. If an application for a Subdivision Exemption or an Exemption Plat does not meet all the listed criteria for approval, the Director, in their discretion, may impose reasonable conditions which allow a proposal to meet the criteria. Nothing in this provision shall require the Director to impose conditions if, in the Director's discretion, the Director determines that a reasonable basis for mitigation does not exist, and that the application shall therefore be denied.
  - 1. Conditions of approval which the Director may impose to allow an application to meet the listed criteria include, without limitation, structure height or floor areas restrictions; designation of building envelopes or locations in which structures, buildings, or site disturbance shall be confined; landmarking to protect historic or cultural resources; designation of preserved areas of land; required management practices to maintain preserved land, protect environmental resources, minimize erosion, control or eliminate noxious weeds or undesirable plants, regulate drainage, and prevent hazards both on and off the subject property including through wildfire mitigation; landscaping or other appropriate screening measures including through limiting building materials or colors; landowner grant of a Conservation Easement or restrictive covenant running with the land to preserve, and avoid the over-intensive use of, sites with recognized conservation and open land values; and purchase and retirement of development rights to mitigate an increase in density recognized through a Subdivision Exemption approval.
  - 2. In exercising their discretion to determine whether an Exemption Plat meets or does not meet the listed criteria, the Director may weigh the evidence on the criteria which is presented, with regard to the property taxation treatment of the subject Subdivided Land, conveyancing history of the subject Subdivided Land, land use regulatory history of the Subdivided Land, existing development on the subject Subdivided Land, and reasonable investment backed expectation of the landowner in the subject Subdivided Land.

# 9-700 Post-Approval Requirements for Subdivision Exemptions and Exemption Plats

- A. The Director may impose post-approval requirements upon any approved exemption including, without limitation, a title report including all owners as of the date of recordation of the new Deeds or Final Plat Map; that the owner include appropriate language on any required Deeds or Final Plat Map; and certification from the County Treasurer's Office that there are no outstanding property taxes to be paid on the property being exempted.
- B. Upon finding that all payments have been received and the documents are in the proper order and ready for recordation, the Director shall authorize the documents to be filed for recording with the Clerk and Recorder.

#### 9-800 Expiration of Subdivision Exemption and Exemption Plat Approval

A. Any approval of an Exemption Plat or Subdivision Exemption shall, unless otherwise stated in such action, be effective for a period of one calendar year from the date of approval to the date of recordation of all required documents.

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B. The Director may grant up to two extensions of deadlines of no more than one year each for those dates specified in this Article, if they find that there has been no change in this Code, the Comprehensive Plan, or the surrounding neighborhood which would substantially affect the approved exemption.

DC-19-0003: Update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats) to simplify and streamline the SE/EP process. Introduce a definition for Townsite in Article 18 to help resolve issues around what a Townsite is considered in the County. Make necessary revisions in Article 3 of the Code to incorporate the changes made in Article 9

#### 18-204 Subdivided Land

Land located within a platted subdivision, as depicted on a plat recorded in the office of the County Clerk and Recorder on or after July 1, 1947. The recorded document shall include the signature of either Planning Commission or the Board of County Commissioners.

#### Insert and Renumber

#### 18-2xx Townsite

Unsubdivided Land where a land division map was recorded prior to July 1, 1947, and where the county does not recognize each mapped parcel as a legal building lot.

#### 18-209B Unsubdivided Land or Unsubdivided Parcels

Land or parcels which do not fall within the definition of subdivided sand (i.e., land or parcels which are not within a platted subdivision).

#### **Identified Townsites**

- 1. Allen's
- 2. Allenspark
- 3. Alpine 1<sup>st</sup> Addition to Riverside
- 4. Alpine 2<sup>nd</sup> Addition to Riverside
- 5. Alpine 3<sup>rd</sup> Addition to Riverside
- 6. Alvin New
- 7. Anson
- 8. Arlington Addition to Riverside
- 9. Arrowood
- 10. Bacon's
- 11. Barber's Addition to Moffat Lakes
- 12. Barber's East Boulder
- 13. Ben Hur Addition to Eldora
- 14. Benyon's
- 15. Boehm's 1st Addition to Peaceful Valley
- 16. Canfield
- 17. Canfield-Wise
- 18. Canon Park
- 19. Capitol Hill
- 20. Carinal City
- 21. Caribou City
- 22. Carvell's
- 23. Church's Addition to Eldora
- 24. Clarkston
- 25. Copeland Lake
- 26. Copper Rock
- 27. Crag's
- 28. Crag's Mountain Resort
- 29. Crag's Summer Resort
- 30. Crisman
- 31. Cushman's
- 32. Eldora
- 33. Eldorado Springs
- 34. Eldorado Springs Canyon Addition
- 35. Ferguson
- 36. Ferncliff
- 37. Forest Park
- 38. Gold Hill
- 39. Grand Island
- 40. Heathermeade 1<sup>st</sup>
- 41. Heathermeade 2<sup>nd</sup>
- 42. Heathermeade 3<sup>rd</sup>
- 43. Heathermeade 4<sup>th</sup>
- 44. Hessie
- 45. Hewes Kirkwood

- 46. Irvington
- 47. Ivers-Phillips Claim
- 48. Juniper Heights
- 49. Kent and Davis
- 50. Kneales
- 51. Magnolia
- 52. Mary City
- 53. Meadow Park Fruit Farms
- 54. Moffat Lakes 1st
- 55. Moffat Lakes 2<sup>nd</sup>
- 56. Morger's Addition to Allenspark
- 57. Mountain View Addition to Riverside
- 58. Newlans
- 59. Niwot
- 60. Noland
- 61. O.C. Herdner Addition to Riverside
- 62. Peaceful Valley
- 63. Peterson Lake Addition to Eldora
- 64. Raymond
- 65. Riverside
- 66. Rowena
- 67. Salina
- 68. Sander's Addition to Peaceful Valley
- 69. Shady Wood
- 70. Silver Spruce
- 71. South Eldora
- 72. South Pine Cliff
- 73. Spangler's Addition to Ferncliff
- 74. Springdale
- 75. St. Vrain Park
- 76. Summerville
- 77. Sunset
- 78. Sunshine
- 79. Tumbleson
- 80. Wall Street
- 81. Wellington Gardens
- 82. Wininger's
- 83. Wondervu
- 84. Wondervu South

#### RESOLUTION NO. 85-38

A RESOLUTION RESCINDING ALL PREVIOUS ADMINISTRATIVE AND BOARD OF COUNTY COMMISSIONERS POLICIES REGARDING THE MINIMUM LOT SIZE IN, OR THE SUBDIVISION OF, TOWNSITES AND DECLARING THAT DEVELOPMENT IN TOWNSITES SHALL BE PERMITTED ONLY IN STRICT COMPLIANCE WITH ALL PROVISIONS AND REQUIREMENTS OF THE BOULDER COUNTY ZONING RESOLUTION AND THE BOULDER COUNTY SUBDIVISION REGULATIONS.

WHEREAS, on November 9, 1983, the Boulder County Planning Commission held a public hearing to consider proposed amendments to the Boulder County Zoning Resolution regarding the minimum lot size to be applied in townsites, and certified its recommendations to the Board of County Commissioners; and

WHEREAS, on December 13, 1983, the Board of County Commissioners held a public hearing to consider said amendments, recommending adoption of a minimum lot size of 15,000 sq.ft. in townsites but substantially modifying the recommendations of the Boulder County Planning Commission regarding the recognition of, and the subdivision of land within, townsites; and

WHEREAS, on December 21, 1983, the Boulder County Planning Commission, pursuant to C.R.S. 30-28-112, adopted a resolution requesting that the Board of County Commissioners defer final action on the proposed Boulder County Zoning Resolution amendments regarding townsites and refer the amendments back to the Planning Commission, the Boulder County Land Use Department and the office of the Boulder County Attorney for further review and study prior to adoption of said amendments; and

WHEREAS, on Januarv 3, 1984, the Board of County Commissioners reviewed and took action to unanimously approve the Planning Commission request, deferring final action of the proposed townsite amendments to the Boulder County Zoning Resolution; referring said amendments back to the Boulder County Planning Commission, the Boulder County Land Use Department and the Boulder County Attorney for further review and study; and directing the Boulder County Land Use Department to implement an interim policy regarding development in townsites, establishing a minimum lot size requirement of 15,000 sq.ft. for those townsite parcels created prior to December 13, 1983 and requiring future divisions of land within townsites to comply with the provisions of the Boulder County Subdivision Regulations; and

WHEREAS, after further staff review of the townsite issue, on January 30, 1985, the Boulder County Planning Commission held a public hearing to consider possible amendments to the Boulder County Zoning Resolution regarding the recognition of, the subdivision, and the minimum lot size requirements for townsites; and

WHEREAS, based upon the testimony and documents presented at the public hearing by the Boulder County Land Use Department, the Boulder County Attorney and members of the public, the Boulder County Planning Commission recommended that the interim administrative policy established by the Board of County Commissioners on January 3, 1984 be rescinded, that no amendments to the Boulder County Zoning Resolution be made, and that the current requirements of the Boulder County Zoning Resolution and the Boulder County Subdivision Regulations be strictly applied to all land within townsites; and

WHEREAS, on March 12, 1985, the Board of County Commissioners held a public hearing to consider the recommendations of the Planning Commission and possible amendments to the Boulder County Zoning Resolution regarding development within townsites; and

WHEREAS, based on the testimony and documents presented by the Boulder County Land Use Department, the Boulder County Attorney and members of the public, as well as the recommendation of the Boulder County Planning Commission, the Board of County Commissioners finds that no amendments to the Boulder County Zoning Resolution or the Boulder County Subdivision Regulations regarding development in townsites are necessary.

NOW, THEREFORE, BE IT RESOLVED by the Board of County Commissioners of Boulder County that:

1) All administrative or Board of County Commissioners policies established by action of the Board of County Commissioners on December 13, 1983 and/or January 3, 1984, regarding development in townsites, are hereby rescinded;

2) No further amendments to the Boulder County Zoning Resolution or Boulder County Subdivision Regulations are necessary to govern the development of townsites within Boulder County;

3) All requirements of the Boulder County Zoning Resolution and the Boulder County Subdivision Regulations shall be strictly applied to all land within townsites in Boulder County. ADOPTED this 12th day of March, 1985.

BOARD OF COUNTY COMMISSIONERS OF BOULDER COUNTY

Josep hi **f**le Heath r Herber Ε. Jr. t Smith. an Ronald K.

Stewart

ATTEST: edinier Clerk the Board to

02



# Land Use

Courthouse Annex • 2045 13th Street • Boulder, Colorado 80302 • Tel: 303.441.3930 • Fax: 303.441.4856 Mailing Address: P.O. Box 471 • Boulder, Colorado 80306 • www.bouldercounty.org

# BOULDER COUNTY BOARD OF COUNTY COMMISSIONERS

Tuesday, July 2 2019 at 10:30AM

Commissioners Hearing Room, Third Floor Boulder County Courthouse, 1325 Pearl Street, Boulder, CO

#### Authorization to Pursue Text Amendments to the Boulder County Land Use Code

Staff: Christy Wiseman, Planner I, Land Use Department Sinead O'Dwyer, Planner I, Land Use Department Nicole Wobus, Long Range Planning Manager, Land Use Department Denise Grimm, Principal Planner, Land Use Department

*Public testimony will not be taken – action requested* 

# SUMMARY

Staff requests Board authorization to pursue text amendments to the Land Use Code related to three separate topics:

- 1. Clarifications for Lot Mergers and Treatment of Townsites Relative to Definition of Subdivided Land
- 2. Environmental Resources and Development Impacts
- 3. Lodging Uses: Short Term Rentals and Bed and Breakfast

Staff has done preliminary scoping for each of these topics and found that amendments are necessary to achieve the goals of the Boulder County Comprehensive Plan and clarify the intent of the Boulder County Land Use Code.

# Clarifications for Lot Mergers and Treatment of Townsites Relative to Definition of Subdivided Land

Staff requests authorization to pursue text amendments to Article 9 and 18 to further clarify Article 9-102 Merger of Unsubdivided Parcels and specify that townsites are not considered Subdivisions within the Boulder County Land Use Code ("Code"). Currently Article 9-102 Merger of Unsubdivided Parcels does not account for instances when a legal lot is split into two illegal lots, and subsequently the property owner would like to recombine the parcels to reconstitute the legal lot configuration. It is the County Attorney's position that under state statutes these mergers still require our process of Merger of Unsubdivided Parcels in Article 9-102. The terms Subdivided Land and Unsubdivided Land are used throughout Article 9 and defined in Article 18. This Code update will specify that townsites, although platted lands, were not approved through any subdivision process as defined by the Code and are thus not considered Subdivided Land for the purposes of the Code. Staff intends to update relevant content in Articles 9 and 18 (Definitions), of the Code, and will make any other revisions necessary to integrate the changes.

#### **Environmental Resources and Development Impacts**

Staff requests Board authorization to pursue text amendments to Article 7-1700 and other provisions of the Code that warrant amendments to protect the natural environment of the county as set forth in the 2013 update to the Environmental Resource element of the Boulder County Comprehensive Plan (BCCP). The purpose of the Code amendments is to strengthen county policies and procedures that protect the environmental resources of Boulder County, and to provide clearer guidance in adequately mitigating any potential impacts. Land Use staff has worked with Parks and Open Space to identify appropriate Code changes that reflect the goals and policies of the Environmental Resources element. Staff intends to expand the scope of the Wildlife Impact Report requirement in Article 7-1700 to better address environmental resources more broadly, provide clearer specifications of what is expected in the report, and adjust the items that trigger a report. Additionally, staff has started to explore methods for reducing fragmentation of natural areas that can result from development.

#### Lodging Uses: Short Term Rentals and Bed and Breakfast

Staff requests Board authorization to pursue text amendments to Article 4-507 related to the Shortterm Dwelling Rentals and Bed and Breakfast uses. The existing use provisions for Short-term Dwelling Rentals (STRs) were created in 2008 as part of DC-07-002. The use provisions need an update considering current development, housing availability, and economic conditions in the county. Best planning and land use regulation practices regarding STRs have evolved significantly since the existing use provisions were put in place. In addition, staff has heard consistent input from county residents (particularly in the mountain communities) that the existing regulations do not adequately address the impacts of STRs. Staff intends to explore updating use provisions related to owneroccupancy, business registration, neighborhood compatibility, rental frequency, and preventative safety. Staff also intends to update the definition and provisions for the Bed and Breakfast use and clarify the distinction between the Short-term Dwelling Rentals and Bed and Breakfast uses. Staff will make any other revisions necessary to integrate the changes throughout the Code.

# ACTION REQUESTED

Staff requests the Board of County Commissioners authorize staff to pursue text amendments to the Boulder County Land Use Code for the following three separate topics and any related content and provisions:

- 1. Clarifications for Lot Mergers and Treatment of Townsites Relative to Definition of Subdivided Land
- 2. Environmental Resources and Development Impacts
- 3. Lodging Uses: Short Term Rentals and Bed and Breakfast



**Community Planning & Permitting** 

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# BOARD OF COUNTY COMMISSIONERS BUSINESS MEETING

11/29/2022 Commissioners Hearing Room, Third Floor Boulder County Courthouse, 1325 Pearl Street, Boulder, CO

# <u>Authorization under Article 16-100.A of the Boulder County Land Use Code for Text</u> <u>Amendments to the Land Use Code related to Article 9 Text Amendments Regarding Lot</u> <u>Mergers, Exemption Plats and Subdivision Exemptions</u>

Staff: Andrea Vaughn Long Range Planner, Community Planning & Permitting Department

Public testimony will not be taken – action requested

# SUMMARY

Staff requests Board authorization to pursue text amendments to the Land Use Code (the Code) related to Lot Mergers, Exemption Plats and Subdivision Exemptions in Article 9 of the Code. In 2019, staff received authorization to pursue text amendments related to lot mergers, as outlined in Article 9-201, as well as to clarify the definition and appropriate processes in the Code for townsites. Following the authorization in 2019, C.R.S. § 30-28-133.5 was amended to allow for the Board of County Commissioners (BOCC) to delegate the review and approval of subdivision exemptions and exemption plats to an administrative official, where previously, any application which required conditions of approval needed to be approved by the BOCC through a public hearing. These recent changes in state law provide an opportunity to for the county to explore amending the current administrative approval process for Subdivision Exemptions and Exemption Plats to allow for the Director to apply conditions of approval, which could further simplify and streamline this process.

Staff intends to update language in Article 9 (Building Lots, Mergers, Subdivision Exemptions & Exemption Plats), of the Code and will make any other revisions necessary to integrate the changes. Some organizational changes and updates to the existing language may also be needed to make the Code easier to navigate and utilize.

#### **ACTION REQUESTED**

Staff requests the Board of County Commissioners authorize staff to pursue the text amendments to the Boulder County Land Use Code related to the relevant sections in Article 9 and any other related Articles and provisions necessary to integrate these changes.